

BRIXTON PARISH NEIGHBOURHOOD PLAN 2014-2034





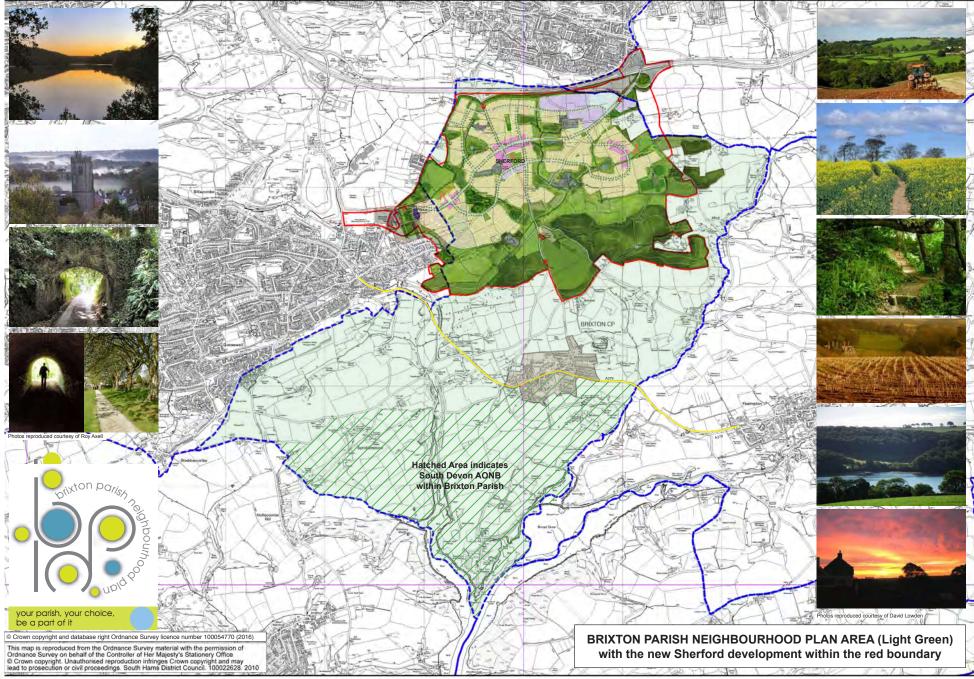
Brixton Parish Neighbourhood Plan 2014-2034

FOREWORD

The Neighbourhood Plan is a key document which will inform the District Council planning process for the future of Brixton Parish. WELCOME This plan and the attached Policies set out how we, as a community, wish to see the Parish develop over the plan period 2014-2034. Our aim is to make our rural parish an even better place both now This Plan has only been possible as a result of the voluntary and for future generations. efforts of community members who have played a pivotal role in developing and supporting the Neighbourhood Plan so that it focuses on those matters which are identified as being most Thank you to all of you who have contributed to the preparation important in shaping our future. of the plan, and in particular members of the Neighbourhood Plan Group for their dedication in the production of this document. orixtol With best wishes Liz Hitchins Chair, Brixton Parish Council Brixton Parish Neighbourhood Plan 2014-2034



BRIXTON PARISH BOUNDARIES TO INCLUDE PROPOSED NEW TOWN AT SHERFORD





Brixton Parish Neighbourhood Plan 2014-2034

PREFACE

The Brixton Parish Neighbourhood Plan (BPNP) period is from 2014 - 2034. It has been four years in the making and coincides with the adoption of the Plymouth and South West Devon Joint Local Plan (JLP).

The major development of the new town of Sherford and its effect on the character and infrastructure of the parish caused considerable anxiety when it was approved, having been over 10 years in planning and remains a concern.

Since 2014, there has also been significant housing development in Brixton village, the scale of which has raised concerns about the effect of urbanisation eroding our rural identity and adding further pressure on the existing infrastructure.

The Neighbourhood Plan provides the opportunity to safeguard and enhance the current and future character of the parish.

The policies within our Neighbourhood Plan will be referred to alongside the JLP policies for determination of future planning applications.

Brixton is a sustainable village and recognises the importance of its setting, in particular the South Devon Area of Outstanding Natural Beauty (AONB).

The BPNP and JLP together should ensure that future development is appropriate for our Parish.

Thank you to everyone in Brixton Parish Community who has contributed to the preparation of the plan.

This plan has been made possible by the support of:
Brixton Parish Council
Locality (funding)
Devon Communities Together (consultation)
SHDC (advice and approval)
Brixton Parish Neighbourhood Plan Group who have volunteered their time, gathered all your views, compiled the evidence and set out the objectives





THE RURAL CHARACTER OF BRIXTON PARISH





















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All questionnaires, surveys and consultation events are available on the BPC website: http://www.brixtonparishcouncil.org.uk/Neighbourhood_Plan_2016_4508.aspx

FOUNDATION OF THE NEIGHBOURHOOD PLAN PROCESS





1.0 INTRODUCTION

1.1 This Neighbourhood Plan is a community vision which will inform planning decisions within the parish of Brixton covering the period 2014-2034.

1.2 The objectives and policies set out in the Plan come from the views and opinions expressed by the community through extensive consultation over a two year period.

Why do we need a neighbourhood plan?

1.3 The Localism Act 2011 introduced Neighbourhood Planning as part of the planning system in England. Once adopted a neighbourhood plan has legal status as part of the Local Authority development plan. Brixton Parish Neighbourhood Plan is a statutory document that stands alongside the Plymouth and South West Devon Joint Local Plan, thus giving communities the right to shape their future development at a local level.

1.4 A neighbourhood plan is put together by the local community, tested by independent examination and referendum, and ultimately becomes part of the development plan, helping to guide decisions about development in the parish.

1.5 Chapter 3, Schedule 9, of the Localism Act 2011 empowers the community to shape its surroundings and encourages local residents to develop their own plans for sustainable communities.

1.6 The Neighbourhood Plan reflects community ideas and opinions, to protect and enhance the local natural and built environment and to foster a healthy, sustainable and prosperous future for our Parish.

1.7 Throughout this document the term Neighbourhood Plan refers to Neighbourhood Development Plan as defined by the Localism Act 2011.

The plan follows a simple structure: introduction and history; vision and objectives; and the policies needed to achieve the vision.

Methodology – how the plan was developed

1.8 The plan was initiated by Brixton Parish Council in March 2015 when the Brixton Parish Neighbourhood Plan group was formed, with volunteers from the local community.

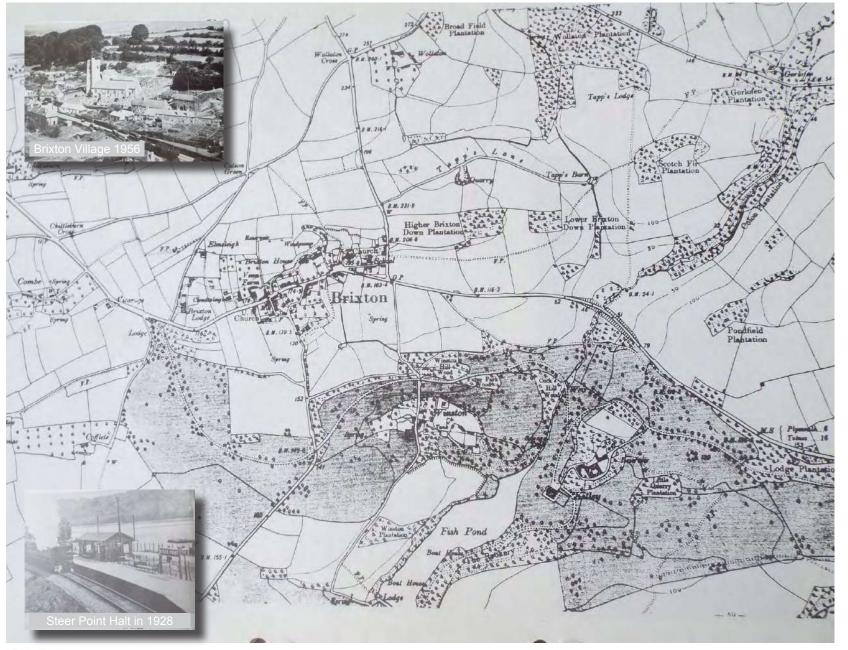
1.9 The Plan has been developed through extensive consultation with the people of Brixton, including community questionnaires, public open days and updates at the annual fetes. Publicity for the Plan was provided via the Brixton Magazine, social media, the Parish Council website, and posters and flyers. The extensive use of various media ensured that everyone in the Parish was included and had the chance to participate.

1.10 The Statement of Consultation describes in more detail how the community has been involved. See Appendix 3.

1.11 This and other supporting documents are available on the Neighbourhood Plan section of the Brixton Parish Council website: http://www.brixtonparishcouncil.org.uk/Neighbourhood Plan 2016 4508.aspx



BRIXTON PARISH HISTORICAL MAP circa 1920







2.0 BRIEF HISTORY OF THE PARISH

2.1 Brixton Parish is a rural parish bordering the City of Plymouth. The area to the south of the A379 is part of the South Devon Area of Outstanding Natural Beauty (AONB) and borders Cofflete Creek and the estuary of the River Yealm. Historically the land use has been mainly agricultural and commercial activities based around the River Yealm, much of which continues today.

2.2 The original small parish around Brixton village has historic links to the manors of Hareston, East and West Sherford, Woolaton, Winston, Wiverton and Spriddleston, which have been incorporated into the present parish.

2.3 The parish has large areas of land in single ownership, some of which have been in the same family for many centuries. Most notable is the Kitley



Estate and its country house dating from early Tudor times, which was extensively re-modelled in the early 19th century by George Stanley Repton. Whilst a large part of the estate is within the parish of Yealmpton the boundaries

of the estate, in particular the parkland, extend into Brixton parish. Much of the Estate walling and historic structures are listed and remain today, as does a network of ancient rights of way.

2.4 The buildings in the village of Brixton reflect its long history, with its 14th Century Church and Priests' Cottages. These historic buildings including the ancient Feoffee Trust and 18th Century cottages, and several significant listed historic buildings eg Brixton House, together with the original village lanes pattern, characterise the village centre.

2.5 The village was largely agricultural and self-sufficient with its own thriving businesses clustered along the main village street (now the A379). Due to improvements in transport links and changes in shopping habits there has been a gradual decline in the number of shops in the village, however, it still retains a limited Post Office /shop and a pub as important local amenities.

2.6 The A379, an historic coaching route, has become an increasingly busy commuter road to and from Plymouth and transects the village, separating important local amenities (church and post office to the north; school and pub to the south).



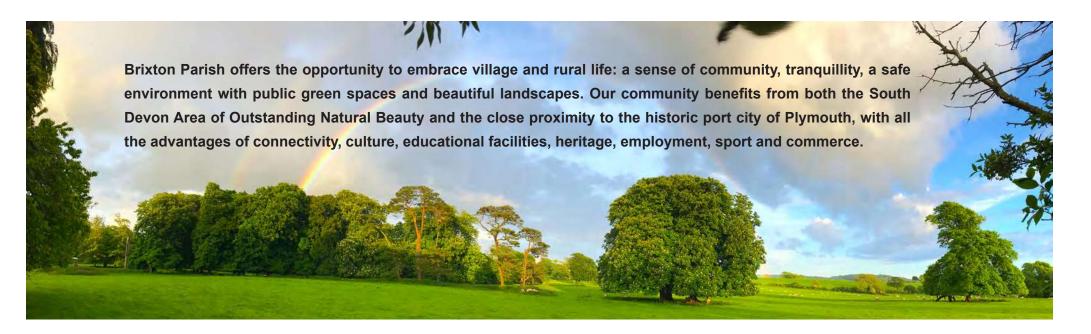
Furniture delivery by the Foxhound Inn 1912 Brixton Village Green in late 1940s

2.7 During the period 1960s - 1980s the village expanded significantly due to its proximity to Plymouth. As further demand for housing has grown, extensive development has taken place in the Parish at Carrollsland and more recently Canes Orchard in Brixton village. Collectively these developments have impacted on the original character of the parish as will the new town of Sherford (5500 houses, the majority within Brixton Parish).









Our Vision is:

- to conserve and enhance the rural and historic environment of Brixton Parish, with its beautiful landscape of woods, farmland and estuary;
- to retain the identity and independent character of Brixton village and its surrounding hamlets;
- to nurture thriving communities across the parish by providing improved facilities and taking opportunities to meet the needs and wishes of the community.

THEMES

The Objectives and Policies within this document are centred on the following themes which evolved from the 2012 Parish Plan:

- Environment and Landscape
 Community Facilities
 Constant and Bestration
- Sport and Recreation
- Transport
- *Employment*
- Development



SUMMARY OF OBJECTIVES



Environment and Landscape Objectives:

- To ensure a consistent approach in the conservation and enhancement of the natural environment and heritage of the parish.
- To proactively conserve, protect and enhance landscape features of local significance including but not limited to, the South Devon AONB, agricultural land, the River Yealm estuary and green corridors between neighbouring urban centres.
- To protect and encourage biodiversity within the parish.
- To protect and enhance existing Local Green Spaces (LGS) and to promote the creation of new Green Spaces.
- To conserve and maintain historical features such as Estate walling, parkland and woodland, bridges, tracks and hedgerows.
- To identify opportunities for renewable energy generation with low visual and noise impact upon the landscape.
- To support initiatives for the transition to a low carbon future.

Community Facilities Objectives:

- To support existing and encourage new facilities within the parish and to promote sharing and collaboration with neighbouring communities.
- To improve parking provision across the parish.

Sport and Recreation Objectives:

- To encourage opportunities for improved outdoor sports and recreation facilities.
- To increase the recreational footpath and cycle network.
- To look for opportunities to provide bridleways.
- To encourage initiatives that will improve the health and wellbeing of parishioners.
- To encourage proposals which provide for additional outdoor sports facilities, over and above those which already exist, and which meet the requirements of the community.
- To encourage a diverse range of sport and recreation facilities within the Parish.

Transport Objectives:

- To improve and increase the quality and quantity of safe, sustainable transport links, including cycle and footpath routes.
- To support transport links from Brixton to neighbouring villages, towns and Plymouth providing they are safe and sustainable.

Employment Objective:

• To support employment in sustainable and appropriate locations.

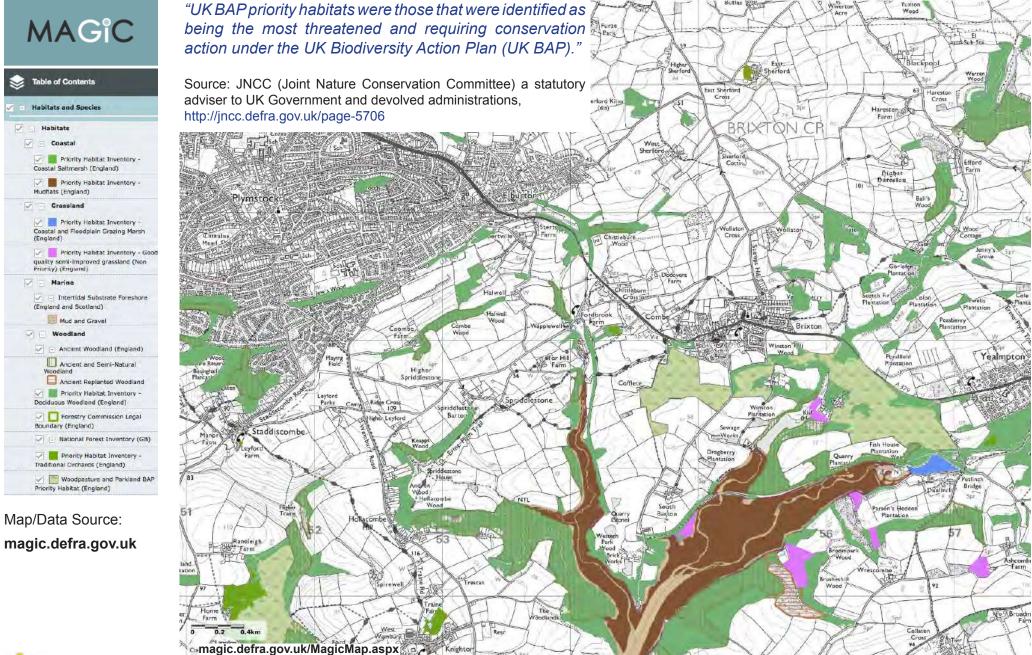
Development Objectives:

- Development within the AONB will not normally be acceptable. The safeguarding of the rural, unspoilt and tranquil nature of the South Devon AONB is of the highest priority to the Parish community and development within the AONB will only be considered under exceptional circumstances, together with a clear demonstration of significant community benefit.
- Development should reflect the rural character of Brixton parish; be appropriate to the setting and be limited to conserve the independent identity of Brixton village.
- Development that utilises pre-developed (brownfield) sites should be given priority over agricultural land.
- Suitable sites for the provision of off-street resident and visitor parking within Brixton village settlement boundary to be identified.



ENVIRONMENT AND LANDSCAPE

ENVIRONMENTAL HABITAT MAP: Priority Habitats DEFRA MAGiC Map Env Map 1





Brixton Parish Neighbourhood Plan 2014-2034

3.0 ENVIRONMENT AND LANDSCAPE

Background

3.1 Brixton Parish, situated within the South Hams District has historically been a rural, agricultural, area and it borders both the busy and growing city of Plymouth and the developing new town of Sherford, which alone will comprise 5,500 houses, employment areas, schools and shops.

3.2 The environment and landscape are characterised by the impact of long term agriculture which has provided productive farm land, both arable and grazing, together with peaceful parkland, which is part of the historic country estate of Kitley. The South Devon Area of Outstanding Natural Beauty (AONB) lies to the south on the A379 and includes the tranquil estuary of the River Yealm.

3.3 Steer Point on the River Yealm has been designated as a:

- Special Area of Conservation (SAC) for marine habitat (under European Regulations);
- Site of Special Scientific Interest (SSSI) for marine species;
- Site of Special Interest (SSI) for geology within Steer Point Quarry.

3.4 The southern boundary of Brixton Parish along the River Yealm and Cofflete Creek is part of Devon's Undeveloped Coast, Heritage Coast and contains County Wildlife Sites and Ancient Woodlands.

"Devon's Undeveloped Coast should be regarded as a finite resource for the enjoyment of everyone now and in the future. Local, Neighbourhood and Marine Plans should therefore include strongly-worded planning policies that establish a presumption against development within or affecting Devon's Undeveloped Coast unless it can be successfully demonstrated that it satisfies all of the following criteria:

- Maintain the intrinsic character of the landscapes ¹ affected;
- Protect and enhance valued landscapes affected, giving great weight to conserving landscape and scenic beauty in National Parks, AONBs and Devon's Heritage Coasts²;
- Cannot be accommodated reasonably outside the undeveloped coast; and
- Take opportunities available, where reasonable, for improving public access to and enjoyment of the coast."

Source: Devon Landscape Policy Advice Group Note, 2013

3.5 Throughout the parish there are areas of woodland designated on the priority habitat inventory (see Environmental Habitat Map Env Map 1).

3.6 The magnificent vistas across the Parish include the AONB towards the Yealm Estuary and far reaching views across rolling farmland (see Env Map 2). These views together with historic features, woodland and parkland are highly valued by the community characterising the tranquil, rural and special setting of the parish. The existing skyline and long uninterrupted views towards the village from the AONB are important and have been adversely affected by recent developments.

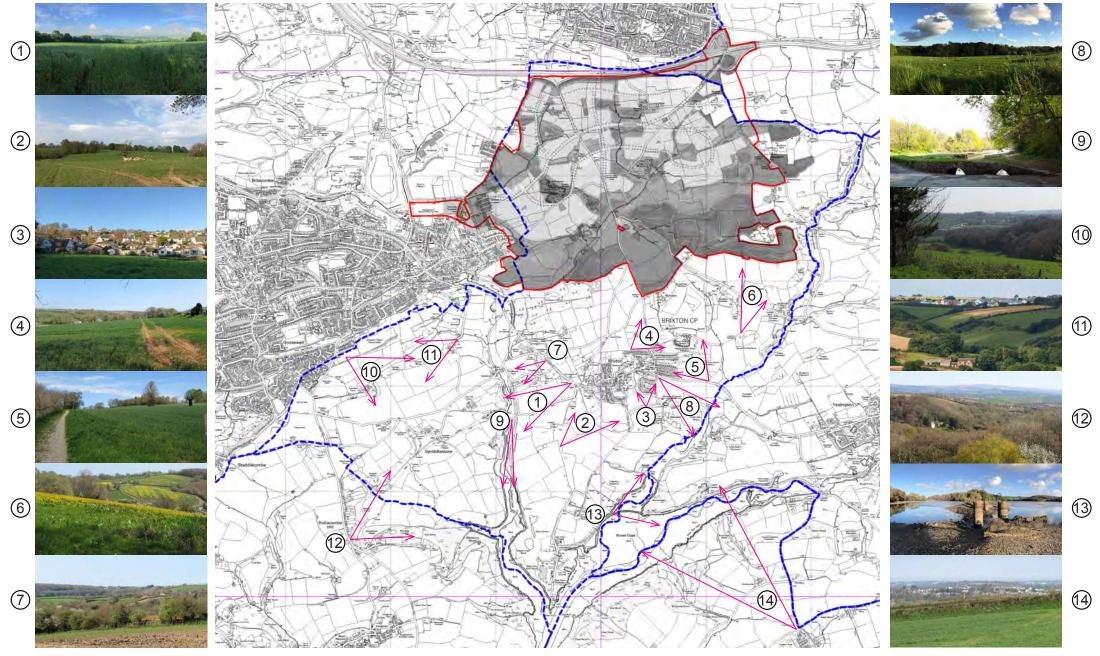
3.7 Given the proximity of Plymouth, the significant impact of the new town of Sherford, and the amount of housing approved and built in the parish since 2014, protection of the remaining landscape/countryside and environment in Brixton is paramount.

3.8 Without this protection there is a significant risk of encroachment and cumulative development which in time will destroy the important wildlife habitats, vistas, recreational spaces and open country side currently valued and enjoyed by Brixton residents and visitors.



PARISH LANDSCAPE CHARACTER: Examples of Locally Important Views

Env Map 2





3.0 ENVIRONMENT AND LANDSCAPE

Protecting the natural beauty and rural environmental heritage of Brixton Parish is considered of the highest priority by the local community and must underlie all land use planning decisions.

3.9 Land use planning in Brixton needs to minimise the impact on the environment and respect the many protection measures in place for wildlife, trees and plants. It must also ensure that heritage features such as historic buildings and structures, such as walls and bridges, are conserved.

3.10 During community consultation local residents voiced particular concern that the South Devon Area of Outstanding Natural Beauty must not suffer intrusion from housing development, and that the current open views around Brixton village are not compromised.

3.11 The route of the A379 between Brixton and Plymouth must not become an opportunity for ribbon development. A significant part of the land between Plymouth and Brixton is important and requires particular recognition to ensure that housing does not encroach on it.

3.12 As the UK energy system becomes increasingly decentralised there will be opportunities for renewable energy to be generated locally, allowing more value to be retained locally, particularly through community ownership and local supply at lower cost. Such local generation schemes will be supported as long as they are designed to minimise any visual, noise or other environmental impacts.

Environment and Landscape Objectives:

- To ensure a consistent approach in the conservation and enhancement of the natural environment and heritage of the Parish.
- To pro-actively conserve, protect and enhance landscape features of local significance including but not limited to, the South Devon AONB, agricultural land, the River Yealm estuary and green corridors between neighbouring urban centres.
- To protect and encourage biodiversity within the parish.
- To protect and enhance existing Local Green Spaces (LGS) and to promote the creation of new Green Spaces.
- To conserve and maintain historical features such as Estate walling, parkland and woodland, bridges, tracks and hedgerows.
- To identify opportunities for renewable energy generation with low visual and noise impact upon the landscape.

Environment and Landscape Policies Env1 - Env9

Policy Intent Env1 and Env2

3.13 Policies Env1 and Env2 reflect strongly expressed opinions made during the community consultations of the need to reinforce the protection provided by the South Devon AONB Management Plan, whose planning guidance, adopted by the South Devon AONB Partnership *"seeks to conserve and enhance the special qualities of the AONB, yet also contributes to the sustainable use and management of the area's rich natural and cultural assets".*

3.14 The South Devon AONB comprises approximately 10% of the County of Devon. This small and highly valued nationally designated area has protected statutory status in recognition of the quality of its natural beauty.



Factors that contribute to Natural beauty:*

- Scenic quality
- Relative wildness
- Relative tranquillity
- Natural heritage features
- Cultural heritage

*The South Devon AONB Planning Guidance: 2.3 Defining Natural Beauty, paragraphs 36-37

Env1. DEVELOPMENT IN THE AONB.

No development shall be permitted that would harm the natural beauty and special qualities of the South Devon AONB. Any development must conserve and enhance the AONB and its setting, paying full regard to national and local strategic AONB policies and to the South Devon AONB Planning Guidance. This is particularly relevant in the case of cumulative impact of individual developments, and the preservation of tranquillity and biodiversity of the Yealm Estuary and Cofflete Creek environs.

Policy Evidence Env1

3.15 The National Policy Planning Framework (NPPF2019) para 172 states that great weight should be given to preserving the landscape and scenic beauty of the AONBs; and this is strongly supported in the Plymouth and South West Devon Joint Local Plan Dev25.

Planning for the South Devon AONB: Planning Guidance Version 1 (2017).

Env2. PROTECTING LOCALLY IMPORTANT VIEWS.

Development proposals should protect the important public open views across the South Devon AONB that define the setting and character of Brixton village and its eastern and western approaches, identified as views 1 and 8 on Env Map 2.



Policy Evidence Env2

3.16 Strong preferences were expressed in the community consultations on the vision, objectives and policies of the Brixton Parish Neighbourhood Plan to maintain the rural distinctiveness of Brixton village and to avoid encroachment from Plymouth to the West. This is consistent with the NPPF and the JLP policies which state for "sustainable villages" such as Brixton:

"4. Smaller villages, Hamlets and the Countryside - where development will be permitted only if it can be demonstrated to support the principles of sustainable development and sustainable communities (Policies SPT1 and 2) including as provided for in Policies TTV26 and TTV27." JLP TTV1 Policy Para 4.

"It should be noted that Figure 5.8 does not include villages within AONBs. This is in acknowledgement of the great weight that should be given to conserving their landscapes and scenic beauty. However, neighbourhood plans may wish to bring forward positive allocations to meet local housing need where justified by an appropriate evidence base. Policy DEV25 sets out the policy approach to considering development proposals in AONBs." JLP TTV25 Para 5.165

3.17 Approximately 40% of Brixton Parish (excluding the land designated for the new town of Sherford) is within the South Devon AONB and therefore JLP TTV1 is particularly relevant in recognising the importance of the natural setting. There is likely to be continuing pressure for Brixton village to absorb further housing given its proximity to Plymouth. It is vital therefore, that the special natural rural environment is conserved, particularly at the western and eastern boundaries to retain the important identity of Brixton village and the neighbouring hamlets of Combe, Brixton Torr, Spriddlestone and Winston. The open views identified as Views 1 and 8 on Env Map 2 provide significant views over the AONB and protected woodland and should be protected.



3.0 ENVIRONMENT AND LANDSCAPE

Policy Intent Env3 and Env4

3.18 Policies Env3 and Env4 support the conservation and enhancement of natural habitat and biodiversity of the countryside and the Yealm Estuary. Brixton Parish is likely to come under pressure for expansion from Plymouth. Therefore, these policies support the vital importance of protecting and safeguarding the natural environment and habitats. This includes the existing prime farmland that is a vital component of the rural character of the Parish, contributing visually, ecologically and economically to the well being of the community.

Env3. PRIORITY HABITAT

(a) Priority Habitat throughout the parish as shown on Environment Habitat Map (Env Map1), will be protected and enhanced.

(b) Important woodlands are to be conserved and enhanced for their contribution to the character and bio-diversity of the parish. See Appendix 8: Env Map 6.

(c) No development that could result in pollution of the estuarine waters will be permitted.

Policy Evidence Env3

3.19 NPPF2019 Chapter 15 and JLP policies DEV26 and DEV28, state that Development should support the conservation, enhancement and restoration of biodiversity and geodiversity across the Plan Area, and should avoid the loss or deterioration of woodlands, trees or hedgerows.

"UK BAP priority habitats were those that were identified as being the most threatened and requiring conservation action under the UK Biodiversity Action Plan (UK BAP)".

Extracted from Joint Nature Conservation Committee (JNCC) statutory adviser: UK Government and devolved administrations, http://jncc.defra.gov.uk/page-5706

Flood Risk and Water Quality

3.20 Sewage discharge into the estuarine waters of the Yealm from the sewage treatment plant, adjacent the river at Mudbank, Brixton, has occurred on numerous occasions in the last few years*, and surface runoff from recent developments has caused flooding to properties. Climate change is predicted to increase the risk of peak rainfall incidents, storm duration and associated flooding risks.

Env4. GREEN CORRIDORS

(a) A green corridor will be maintained for visual and ecological significance to protect against the further urban expansion east of Plymouth along the A379, and to safeguard the individual identities of Chittleburn, Combe, and Brixton village.

(b) Measures to improve the appearance of the A379 route through Brixton, particularly through measures such as tree planting and green landscaping, including Green Corridor 'Stepping Stones' will be supported. See Env Map 3.

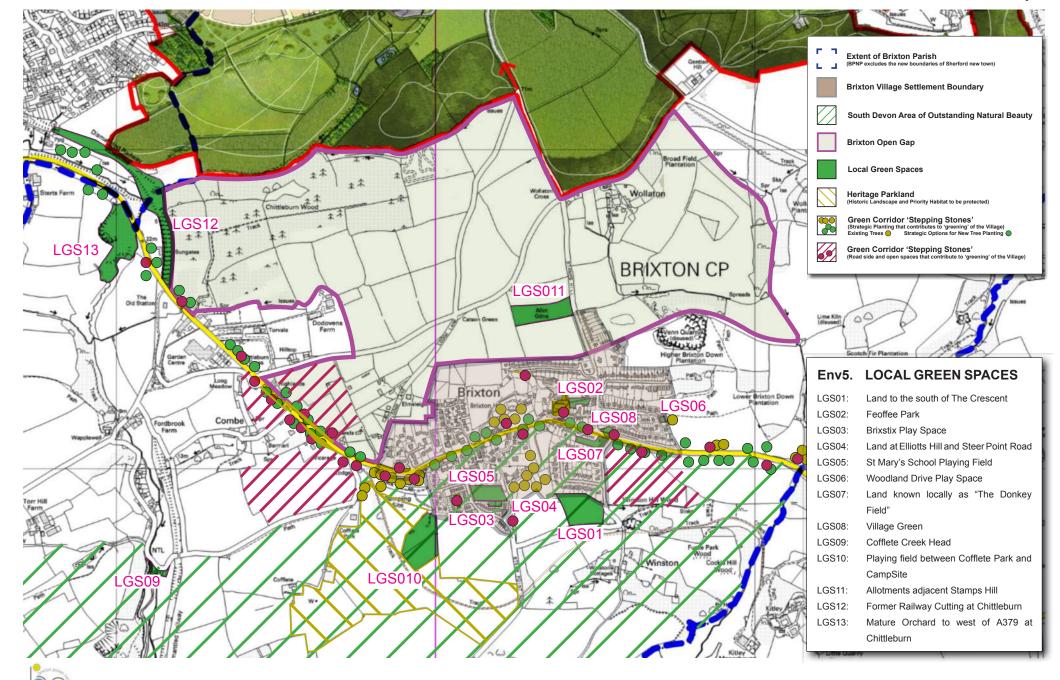
Policy Evidence Env4

3.21 This policy is in support of the strongly expressed opinion during community consultations that the character of the village and settlements in Brixton Parish should be protected against urban or suburban encroachment, and that the rural nature of the parish must be protected. This is supported by the JLP policy PLY61 (Development in Plymouth's urban fringe).



ENVIRONMENT POLICY MAP: Green Open Spaces, Brixton Strategic Countryside, Policy Areas Env2 and Env4

Env Map 3



3.0 ENVIRONMENT AND LANDSCAPE

Policy Intent Env5

3.22 The Local Green Spaces (LGS) contribute to the quality of the built environment, supporting the physical and emotional wellbeing of our rural communities. LGS provide visual amenity, the opportunity for sport, recreation, leisure activities and play/learning.

Env5. LOCAL GREEN SPACES

The Local Green Spaces identified on Environment Policy Map Env Map 3 will be protected and enhanced. Only development directly associated with and necessary to improve the green spaces will be permitted within them :

LGS01:	Land to the south of The Crescent
LGS02:	Feoffee Park
LGS03:	Brixstix Play Space
LGS04:	Land at Elliotts Hill and Steer Point Road
LGS05:	St Mary's School Playing Field
LGS06:	Woodland Drive Play Space
LGS07:	Land known locally as "The Donkey Field"
LGS08:	Village Green
LGS09:	Cofflete Creek Head
LGS10:	Playing field between Cofflete Park and CampSite
LGS11:	Allotments adjacent Stamps Hill
LGS12:	Former Railway Cutting at Chittleburn
LGS13:	Mature Orchard to west of A379 at Chittleburn

Policy Evidence Env5

3.23 There is a need to protect and support a diverse and multi-functional network of green spaces. Green open spaces and play spaces are an integral part of sustainable communities. See JLP Dev 27. See Appendix 7 for selection criteria for Local Green Spaces..



3.24 Given the substantial amount of new housing within Brixton village since 2014, and the planned 5,500 houses being built in the northern third of the parish in the new town of Sherford, the area identified as Brixton Open Gap has been designated to provide a protected landscape zone to the north and west of Brixton village.

3.25 It is important to recognise that, during the development of Sherford, there may be commercial, technical or social pressures for the new town to encroach into the Community Park. The identified Brixton Open Gap, north of the village as indicated on Environment and Landscape Policy Env Map3, is therefore vital to protect the rural landscape character to the north and west of Brixton village.

3.26 The Brixton Open Gap will conserve the rural landscape from encroachment by Plymouth (Elburton).

Env6. BRIXTON OPEN GAP

The area identified as the Brixton Open Gap (Env Map 3) shall be safeguarded during the Plan period (2014-2034) except in the event that a future Housing Needs Survey identifies the need for essential, affordable local housing for Brixton community. In which case small numbers of well designed, sensitively located housing might be considered; in any event not before 2023 when the first review of this Plan is due. This review will also consider the development progress of Sherford and any impact on the Brixton Open Gap.

No development will be permitted that adds substantially to the cumulative impact of development in the village that will adversely impact on the social wellbeing and character of the village.

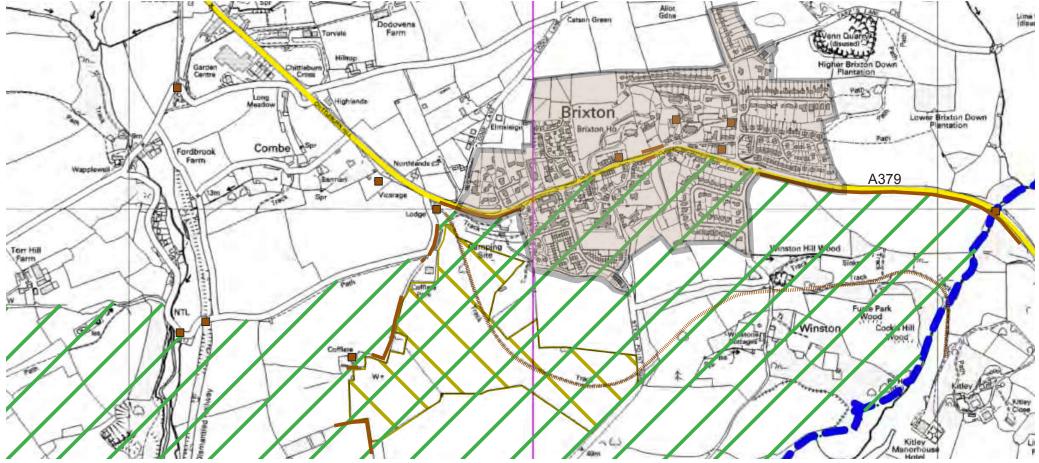


NON-DESIGNATED HERITAGE ASSETS Non-Designated historic buildings and structures:

(full inventory to be the subject of a Project Action Plan)



Non-designated historic buildings and structures will include the following examples: Brixton Court (former vicarage) Plymouth to Yealmpton railway line bridges (including the remains of cylinder bridge) Cofflete Creek ancient footbridge Cofflete Lodge Cofflete House stables and fish pond (remains of) Cofflete House walled garden (remains of) Former drive to Cofflete House/Kitley House Cofflete Heritage parkland Kitley Estate stone walling Lane to Cofflete stone walling Steer Point brickworks quay Former walled garden to Brixton House Former laundry to Brixton House Dam at Mudbank Manor Cottages Old Road Cottages Brixton Old School House Former Inn 'Red Lion' Bridge(s) at Silver Stream Way Air raid shelters



For schedule of listed buildings refer to Historic England website: http://www.britishlistedbuildings.co.uk/england/brixton-south-hams-devon#.Wd5LO0zMxE7



3.0 ENVIRONMENT AND LANDSCAPE

Policy Evidence Env6:

3.27 In conjunction with the Env4 policy above, Env6 protects against urban or cumulative suburban expansion of Brixton village. See supporting JLP policies TTV26, TTV27, PLY61 and TTV25 para 5.165.

Policy Intent Env7

3.28 Much of the character of Brixton Parish has been influenced by a small number of significant land owners, in particular Kitley Estate. The legacy of these estates is still recognisable through historic features such as stone walling, bridges, drives, and lodge/gatehouses. Interwoven with these characteristics is the more traditional heritage including listed buildings such as St Mary's Church and the houses that form the core of Brixton village. There are 29 listed buildings in the Parish ranging from grander houses such as Brixton House, Higher Harestone and Spriddlestone House, to more modest terraced cottages and the war memorial by the church. Post-war development has largely taken place to the south and east of Brixton village with more recent development extending to the north.

3.29 The heritage structures of major estates make a significant contribution to the historic character and identity of Brixton Parish and must be protected.

Env7. DESIGNATED & NON-DESIGNATED HERITAGE ASSETS Development proposals are required to avoid harm and must conserve, restore and enhance designated and non-designated historic and heritage assets (both above and below ground) and their settings.

Policy Evidence Env7

3.30 Historic England www:historicengland.org.ukPlymouth and South West Devon Records Office (Local History)Public Consultation and parish local heritage tours

Policy Intent Env8

3.31 To contribute to national policy on clean and sustainable energy. Initiatives in support of the transition to a low carbon future* will be supported.

* The Climate Change Act 2008 and HM Government "The Carbon Plan: Delivering our Low Carbon Future" December 2011. The 2015 Paris Agreement set expectations around the world for the transition to a low carbon future.

Env8. RENEWABLE ENERGY GENERATION

Community led renewable energy generation schemes will be supported provided they are designed to avoid harm to the South Devon AONB, local heritage, biodiversity, landscape, views and skylines, through noise or other nuisance and are appropriate to the setting of Brixton Parish.

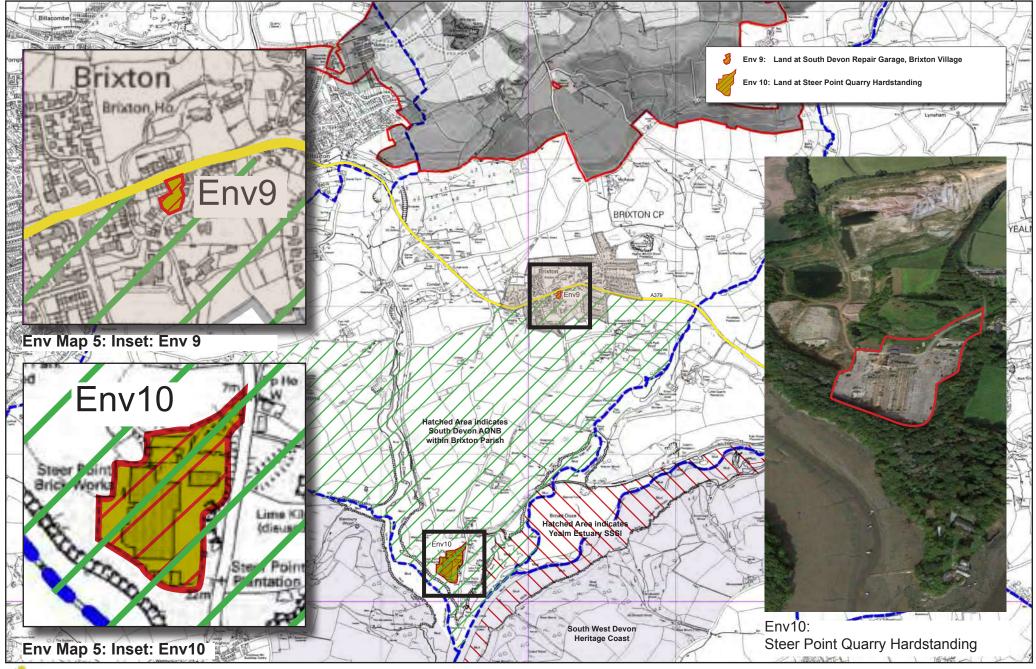
Policy Evidence Env8

3.32 Community consultations identified support for Brixton Parish contributing to the country's renewable energy targets by supporting renewable energy schemes where their impacts are, or can be made, acceptable (i.e. minimising noise, visual intrusion). See supporting JLP policies DEV32, DEV33 and DEV34.



ENVIRONMENT AND LANDSCAPE

Env Map 5



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3.0 ENVIRONMENT AND LANDSCAPE

Policy Intent Env9.

3.33 The central location of this land in Brixton village is an important sizeable, flat, open area of land along the A379 corridor. The intent is to capitalise on the opportunity to contribute greatly to the character of the village and for its potential to provide public benefit.

Env9. SOUTH DEVON REPAIRS AND SALES GARAGE SITE

Located in the South Devon AONB, the land currently occupied by the South Devon Repairs and Sales Garage (Env Map 5) is of strategic value to Brixton due to its location at the core of the village and its open character within the setting of the AONB. Any development on this site must retain the open frontage to the A379 and the far reaching views over the AONB.

Policy Evidence Env9

3.34 The process of the Neighbourhood Plan and the appraisal of the consultation, including discussions with the landowner, has highlighted the need for quality public spaces and built environment within the village, which is adversely affected by heavy traffic on the A379 which divides the village

in half.





Env9: Land at South Devon Repair Garage

Policy Intent Env10

3.35 The large area of concrete hardstanding, left over from the brickwork operations lies within a very environmentally sensitive location. The remnants of the brickworks are out of keeping with the landscape. Options for this brownfield site are being considered for development by the landowner. The future use of this site must be very carefully evaluated in terms of the context of its statutory landscape designations and future community benefit.

Env10. THE FORMER STEER POINT BRICKWORKS SITE

Any development of the hardstanding of the former Steer Point Brickworks, identified in Env Map 5, should be tightly controlled. Only sustainable development proposals to enhance the site will be considered and should take full account of the following factors:

(a) the site's location in the South Devon AONB, the designated Heritage Coast ¹ and the adjoining Yealm Estuary SSSI,²

(b) the site's isolated nature and location in relation to Brixton settlement,

(c) the unsatisfactory system of roads that serve the site and(d) the potential of the site's redevelopment to bring substantial, sustainable benefit to the Brixton community.

Evidence Env10

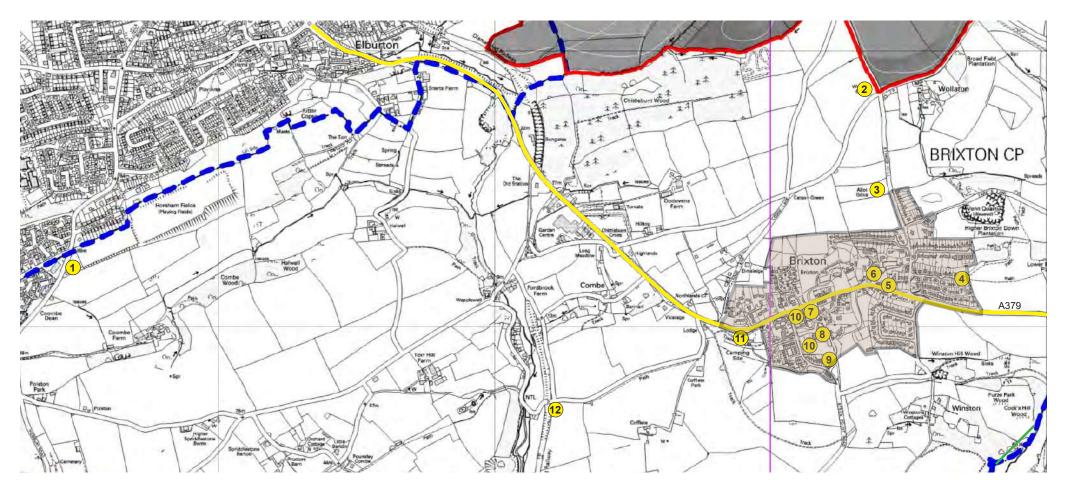
3.36 The public were consulted about possible future use of this site during community consultation. A wide range of ideas and opinions were expressed.On 18th November 2017, the landowner presented an initial development proposal to the community after the formal community consultation.

Planning for the South Devon AONB: Planning Guidance Version 1 (2017).

- ^{1.} http://gis.swdevon.gov.uk/CNET4914LIVE/CMFindIt/
- ² https://magic.defra.gov.uk/MagicMap.aspx

COMMUNITY FACILITIES

Cof Map 1



- 1. Horsham Playing Fields Clubhouse
- 2. Brixton Community Composters
- 3. Stamps Hill Allotments
- 4. Woodland Drive Play Space
- 5. Post Office/Shop
- 6. St Mary's Church

- 7. The Foxhound Pub
- 8. Brixton Community Centre
- 9. Brixstix Play Space
- 10. St Mary's School and Ladybirds Nursery
- 11. 1st Brixton and Yealmpton Scout Hut
- 12. Proposed Cofflete Creek Amenity Space



4.0 COMMUNITY FACILITIES

Background

4.1 There are a limited a number of indoor and outdoor amenity spaces and facilities in the parish that bring people together for sporting, recreational, social and leisure and spiritual wellbeing.

4.2 The indoor facilities in Brixton village include a community hall shared with the primary school and a dedicated community room. The use of the hall is well supported by the community for multiple purposes including badminton, dance, aerobics, short mat bowls, and yoga.

4.3 External space includes St Mary's school playing field and Plymouth Albion Oaks rugby pitches and club house which serve the local and wider community with a range of health/community/social related activities.

4.4 There is an existing network of public footpaths including a pedestrian/ cycle path link with Yealmpton. There is limited access to the River Yealm.

4.5 Despite the huge increase in housing in the parish, the local facilities have declined, eg reduced hours in the Post Office/Shop and no Sunday bus service.

Community Facilities Objectives:

- To support existing and encourage new facilities within the parish and to promote sharing and collaboration with neighbouring communities.
- To improve parking provision across the parish.

Community Facilities Policies Cof1 - Cof3

Policy Intent Cof1 and Cof2

4.6 Cof1 and Cof2 identify existing and proposed community assets that contribute to the character, social cohesion and quality of life for the local community.

Cof1. ASSETS OF COMMUNITY VALUE*

The following local facilities should be protected and retained: St Mary's Church, The Post Office, The Foxhound Pub, The Scout Hut, St Mary's School and Ladybirds Nursery.

The loss or redevelopment of the these facilities will not be permitted without overriding justification. Where justification for change of use is claimed, at least one of the following must be demonstrated:

- that the facility has been or will be replaced with a similar one of equal or greater value to the local community;
- that the facility is no longer needed by the community; or
- *in the case of privately owned businesses, that the facility is no longer financially viable.*

* Part 5 Chapter 3 of the Localism Act 2011 and the Assets of Community Regulations 2012

Cof2. COMMUNITY FACILITIES

New development will be required to contribute, where appropriate, towards the provision or improvement of community facilities, in accordance with the Brixton Parish Project Action Plans and local priorities which could include but is not restricted to:

• a parish hall

- footpath/bridleway/cycle
- off-street car parking/car park
- visitor car park in the village
- play spaces
- allotments

- *c* path improvements
- traffic speed mitigation
- 'greening' the A379 corridor
- public river access

Contributions can be either as a part of the development proposal or in the form of a financial contribution.



COMMUNITY FACILITIES





4.0 COMMUNITY FACILITIES

4.7 To provide further protection to the facilities listed in Policy Cof1, the Parish Council intends to apply to South Hams District Council to designate these as Assets of Community Value - See Appendix 5: Parish Project Action Plans.

Policy Evidence Cof1 and Cof2

4.8 Community consultations identified and supported the need for improved community facilities including, but not restricted to, improved visitor and resident parking, play spaces, traffic calming measures and greening of the A379. Suggestions have been put forward for a dedicated village hall for Brixton parish which requires further consultation.

4.9 JLP Policy under TTV2 states:

"5.16 The ability of our rural communities to connect with each other and the wider world is seen as a critical component of what we consider 'sustainable' to mean in the 21st century. Rural facilities that foster and maintain social interactions were given the highest priority by rural communities when consulted......." For more detail of TTV2.

Policy Intent Cof3

4.10 Open space is important to people living in the parish for social interaction, health and wellbeing as well as contributing to and complementing the character of established rural settlements. Open landscaped spaces comprise active environments for children's play and more restful areas such as Feoffee Park. Part of the improvement of open space for younger children has been the Brixton Play Trail linking Brixstix play space to Woodland Drive, catering for a wide range of ages. Designated new open and landscaped spaces are intended to provide additional opportunities for the community of all ages to enjoy open air, social interaction and informal activity.

Cof3. OPEN SPACE PROVISION IN NEW DEVELOPMENT

Developments of more than 5 homes shall prioritise the onsite provision of well designed, landscaped public space. Safe children's play areas should be provided on site where appropriate.

Policy Evidence Cof3

4.11 In promoting healthy communities, The National Planning Policy Framework (NPPF2019), Chapter 8, para 91. identifies that:

"91. Planning policies and decisions should aim to achieve healthy, inclusive and safe places which:

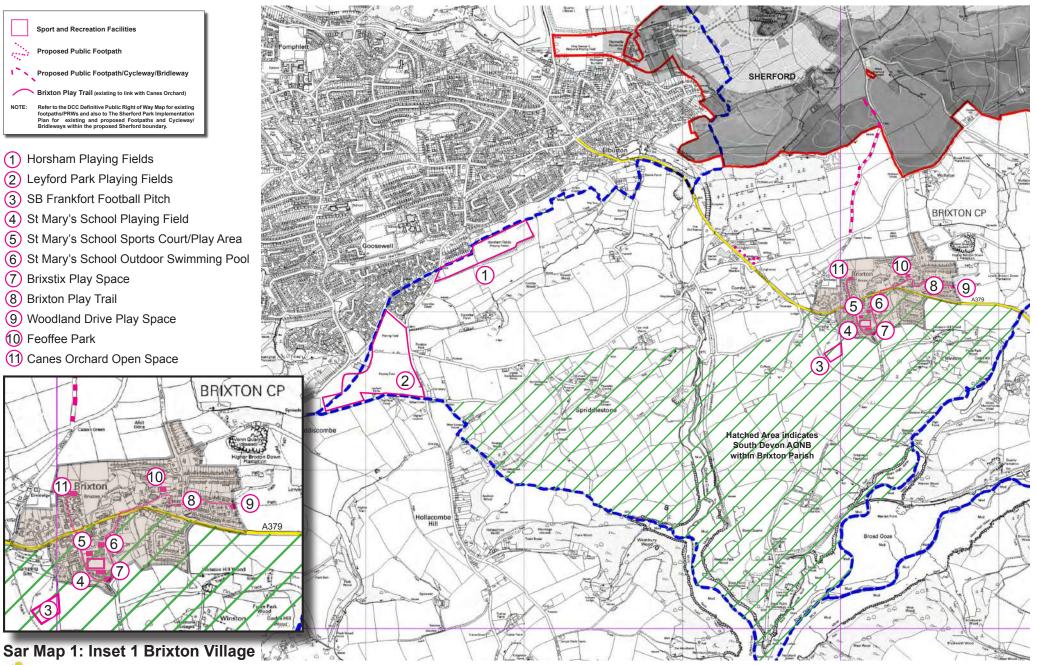
a) promote social interaction, including opportunities for meetings between people who might not otherwise come into contact with each other – for example through mixed-use developments, strong neighbourhood centres, street layouts that allow for easy pedestrian and cycle connections within and between neighbourhoods, and active street frontages; and......

c) enable and support healthy lifestyles, especially where this would address identified local health and well-being needs – for example through the provision of safe and accessible green infrastructure, sports facilities, local shops, access to healthier food, allotments and layouts that encourage walking and cycling.".

4.12 The JLP Policy Dev1 recognises the importance of wellbeing: "Protecting health and amenity. Development proposals will be required to safeguard the health and the amenity of local communities......".



SPORT AND RECREATION





5.0 SPORT AND RECREATION

Background

5.1 The community consultation events identified the desire for the provision of new and improved sport and recreation facilities. The parish is currently underserved with facilities to provide the wide range of activities for all ages to match the needs of the recently expanded parish population.

5.2 A Sport and Recreation Plan is being prepared to take account of the preferences expressed by the community. The following policies anticipate this plan and include improvement of facilities for walking, cycling and access to the Yealm Estuary.

Sport and Recreation Objectives:

- To encourage opportunities for improved outdoor sports and recreation facilities.
- To increase the recreational footpath and cycle network.
- To look for opportunities to provide bridleways.
- To encourage initiatives that will improve the health and wellbeing of parishioners.
- To encourage proposals which provide for additional outdoor sports facilities, over and above those which already exist, and which meet the requirements of the community.
- To encourage a diverse range of sport and recreation facilities within the Parish.

Sport & Recreation Policies Sar1 - Sar3

Policy Intent Sar1, Sar2 and Sar3

5.3 Informal recreational opportunities and access to quality sports facilities for all age groups and abilities is key to supporting our healthy active community. The development of new and enhanced recreational provision, including footpaths, will need to be delivered to meet the our current and future needs.

Sar1. SPORT AND RECREATION FACILITIES

Public open space, private outdoor sports grounds, school playing fields, play spaces and allotments as identified on Policy Sar 1 Map, shall be protected and retained in that use. Only development directly associated with and necessary for their improvement will be permitted unless:

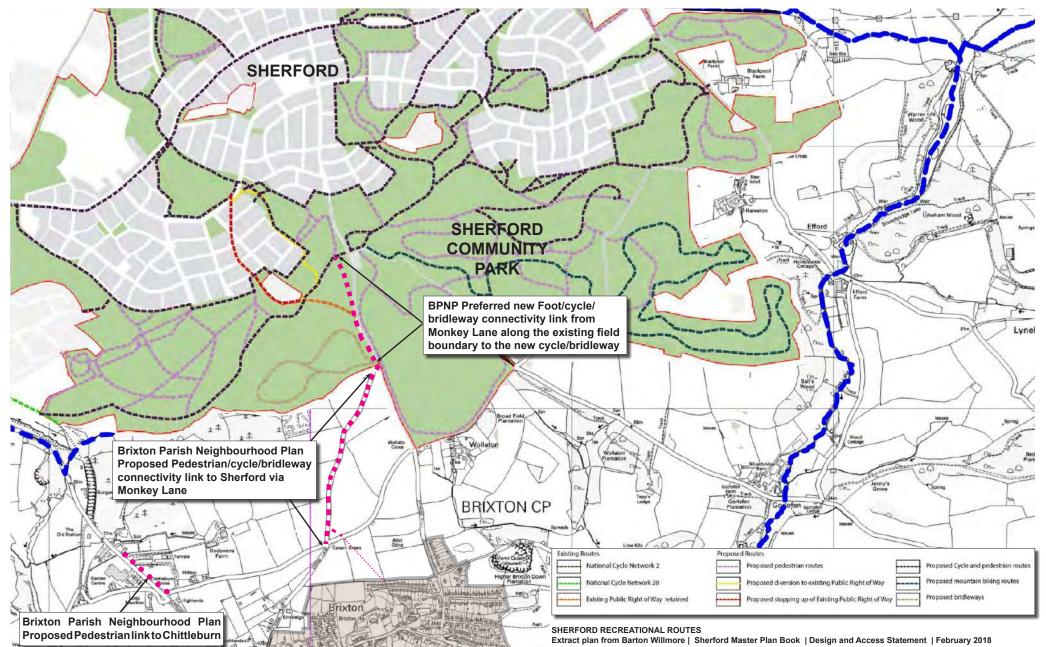
(a). an alternative and improved provision is provided that retains its original functional requirements for existing and future users; and

(b). the proposal would not result in the loss of an area important for its amenity or contribution to the character of the area.



PROPOSED CONNECTIVITY WITH SHERFORD

Sar Map 2





5.0 SPORT AND RECREATION

Sar2. (a.) PUBLIC RIGHTS OF WAY AND BRIDLEWAYS Development that will enhance or extend the footpath, bridleway and cycle network will be supported, providing it meets other policy requirements. Proposals will be particularly welcome which will improve those routes identified in the Sport and Recreation Plan

(b). Recreational connectivity with Sherford and the Community Park shall be provided by a designated pedestrian, cycle and bridleway route along Monkey Lane. Improvements for nonvehicular recreational access to Monkey Lane will be supported.

c) . A new footpath shall be provided between Hilltop Lane, and the junction of Dodovens Farm access with the A379 at Chittleburn. Refer to Sar Map2 and Tpt Map1 .

Sar3. RIVER YEALM AND COFFLETE CREEK

Development that will enhance public access to the River Yealm and/or Cofflete Creek will be welcomed and permitted, providing it meets other policy requirements.

Policy Evidence Sar1, Sar2 and Sar3

5.4 JLP Policy Dev 3 promotes the enhancement of existing and provision of new public rights of way. The community questionnaire evidenced increased demand across the Parish for a wider range of sports facilities, including more space for outdoor sports and facilities for water activities.

See Community Questionnaire June 2016 and subsequent Report: http://www.brixtonparishcouncil.org.uk/Neighbourhood_Plan_2016_4508.aspx Policy Sar2 b is deliverable to the edge of Sherford Community Park and



Policy Sar2 c could be delivered through Emp2 b.



Policy Intent Sar4

5.5 To enhance existing and provide new facilities.

Sar4. NEW SPORT AND RECREATION FACILITIES

New development will be required to contribute, where appropriate, to existing and the provision of new sport and recreation facilities as identified in the Brixton Parish Sport and Recreation Plan. *See Appendix 5: Parish Project Action Plans

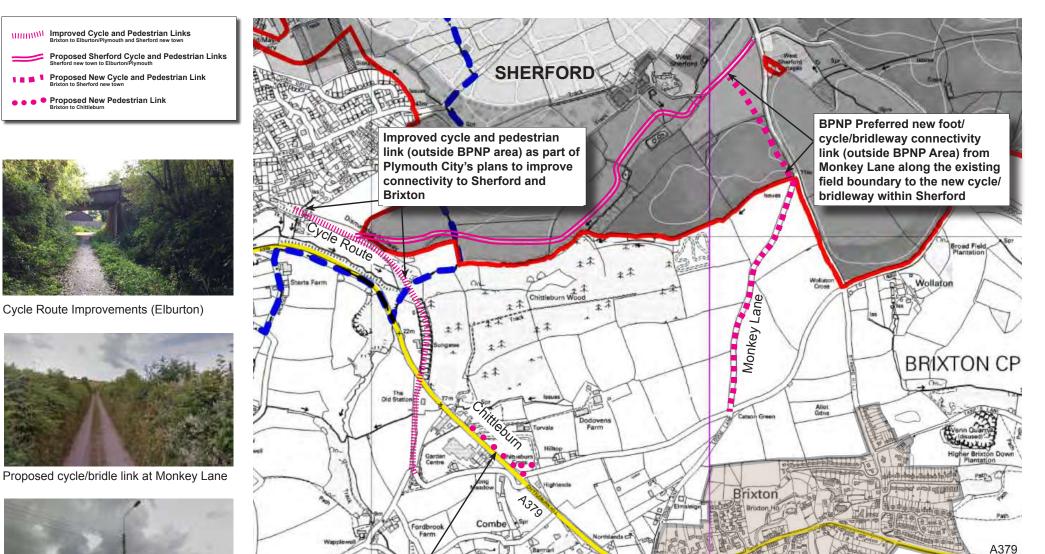
Policy Evidence Sar4

5.6 JLP Policy Dev 3 resists the loss of existing and supports the creation of new or improved sport and recreation facilities.



Brixton Parish Neighbourhood Plan 2014-2034

TRANSPORT



Proposed Footpath at Chittleburn



Will Hand

Coffieta

footpath

Pedestrian to Chittleburn to be delivered by

Proposed

Torr Hill

policy EMP2a

6.0 TRANSPORT

Background

6.1 Although the JLP aims to encourage more walking and cycling it is recognised that a rural neighbourhood like Brixton will continue to have a high level of dependency on car ownership. This is the result of the limited and infrequent bus services in the area, compounded by the limited service during the peak morning and evening periods and no Sunday service. There are very limited options for safe cycling or pedestrian routes beyond the village centre.

6.2 Evidence gathered from the Brixton Parish Community Survey 2016 and Brixton 2011 Census indicates a higher percentage of car ownership per household than the Devon and National averages (typically 1 to 2 cars). Parking was repeatedly raised as a major concern during public consultations. The increase in on-street parking in recent years represents a safety risk to pedestrians and other road users. It presents a challenge to access for service and delivery vehicles on the main arterial road between Plymouth and Kingsbridge. There is also a shortage of parking for visitors and residents in Brixton village centre. Parking is not a new issue - a village car park was identified as a requirement in the 1992 South Hams District Council Local Plan para 4.10. For policies relating to parking see BPNP Policy Dev5. It is essential that new developments provide adequate parking for residents and their visitors.

Transport Objectives

- To improve and increase the quality and quantity of safe, sustainable transport links, including cycle and footpath routes.
- To support safe and sustainable transport links from Brixton to neighbouring villages, Plymouth and Sherford.

Transport Policies

Policy Intent Tpt1

6.3 Transport between Brixton and neighbouring communities including Plymouth and Sherford is overly dependent on private cars. Provision of cycle and footpath routes is poor and needs to be improved. Land use planning must take account of and support the development of better and safer transport routes.

Tpt1. SUSTAINABLE MODES OF TRAVEL Development should be designed to enable and encourage the use of sustainable modes of transport. Non-residential developments shall provide suitable secure cycle racks.

6.4 See projects listed under Appendix 5: Sport and Recreation, which includes: i) to complete the un-surfaced footpath and cycle route from Brixton to Elburton to join the projected route from Sherford into Plymouth, ii) to provide the Monkey Lane link to Sherford and iii) to provide the footpath from Hilltop Lane to Chittleburn.

6.5 Highway improvements which mitigate the impact of the ever increasing volume of traffic flow and speed will be sought.

Policy Evidence Tpt1

6.6 JLP policy DEV29 relates to the need for development to contribute to the achievement of high quality and safe transport systems in the area.

6.7 Responses to the community questionnaire and comments during consultation have revealed major concerns about the unsafe roads and the lack of safe pedestrian and cycle access to neighbouring centres.

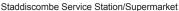


EMPLOYMENT

Emp Map 1



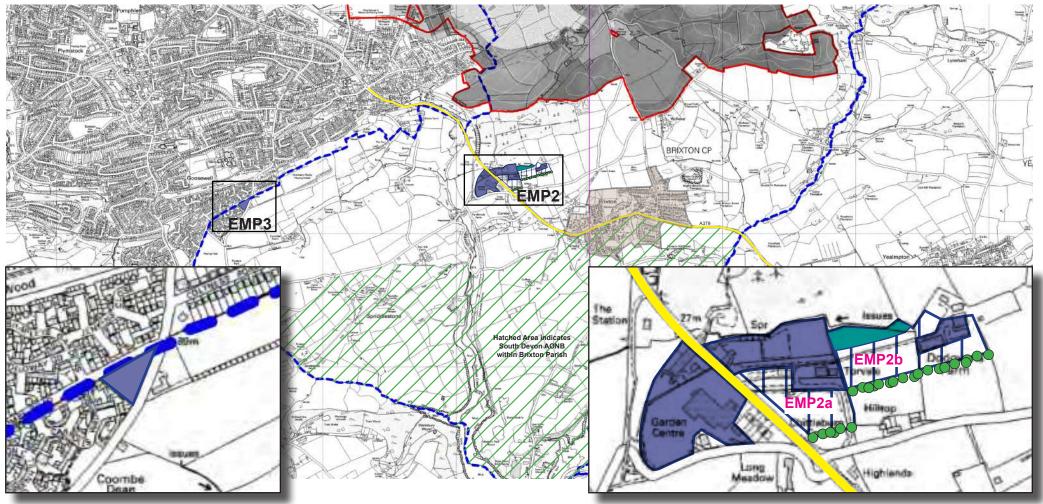








Otter Garden Centre, Rodgers Garage, Chittleburn Business Park and Dodovens Farm



Emp Map 1: Inset 1: Policy EMP3

Emp Map 1: Inset 2: Policy EMP2



7.0 EMPLOYMENT

Background

7.1 A variety of existing businesses in Brixton Parish offer a range of employment opportunities, mainly agricultural, retail, health and social care and education. The well established employment area at Chittleburn supports a number of businesses including major employers at Otter garden centre and Rodgers Garage.

Employment Objective

• To support employment in sustainable and appropriate locations.

Employment Polices Emp1 - Emp4

Policy Intent Emp1, Emp2 and Emp3

7.2 To ensure that existing employment premises are retained and that there are opportunities to expand local employment in a wide range of sectors.

Emp1. EXISTING EMPLOYMENT LAND

The change of use of existing employment land will not be permitted unless there are overriding demonstrable community benefits from doing so, or there is no reasonable prospect of the site being used for employment use in the future.

Emp2. CHITTLEBURN/DODOVENS FARM EMPLOYMENT AREAS

(a) Within the existing employment area at Chittleburn, the change of use resulting in the loss of land or premises from employment use will not be permitted.

(b) The identified sites EMP2a and 2b (as shown in Inset Map Emp1: Inset 2) in the vicinity of Dodovens Farm/Chittleburn Business Park are preferred for B1 light industrial development to complement the existing businesses already operating at this location and Chittleburn. In addition to other policy requirements sites EMP2a and 2b will be required to deliver:

The footpath link from Hilltop Lane to Chittleburn

- Suitably designed car parking in terms of numbers and visual impact mitigation
- Maintain existing Screening landscaping along the A379 and provide new tree/hedgerow screening along Hilltop Lane and to the proposed southern edge of Dodovens Farm.
- Buildings shall be integrated into the landscape to mitigate visual impact from public view points
- Attenuation of surface water to prevent flooding of the stream on the northern boundary of Dodovens Farm.

Emp3. STADDISCOMBE EMPLOYMENT AREA

Employment Policy Area at Staddiscombe Service Station/ Supermarket . See Map Emp1: Inset 1.

The site at Carrollsland/Wembury Road and Staddiscombe Road shall be retained in use for the existing supermarket/petrol filling station or, should that cease to operate, for A1 or B1 uses only. Other changes of use will not be permitted.

Policy Evidence Emp1, Emp2 and Emp3

7.3 JLP policies DEV 14-15: Supporting the rural economy. Support will be given to proposals in suitable locations which seek to improve the balance of jobs within the rural areas and diversify the rural economy. The community questionnaire and public consultation confirmed widespread support for retaining existing business use of premises and providing new, particularly on brownfield sites. NPPF2019 Chapter 6 paras 83&84: Planning policies should support economic growth in rural areas in order to create jobs and prosperity by taking a positive approach to sustainable new development.







7.0 EMPLOYMENT

Policy Intent Emp4

7.4 The relationship to the South Devon AONB, access to the countryside and the proximity to Plymouth City provides attractive and varied opportunities for visitors. Brixton Parish's limited tourism facilities must therefore be conserved and improved. The community values the existing tourism facilities for their local employment opportunities and contribution to the local economy.

Emp4. EXISTING RECREATIONAL AND TOURISM FACILITIES
Existing recreational and tourism facilities shall be retained
for that use. Only improvements directly associated with and
necessary for their viability will be permitted unless:
(a) alternative and improved provision will be made in a location
well related to the functional requirements of that use; and
(b) the proposal would not result in the loss of, or harm to, an
area important for its contribution to recreation and tourism.

Policy Evidence Emp4

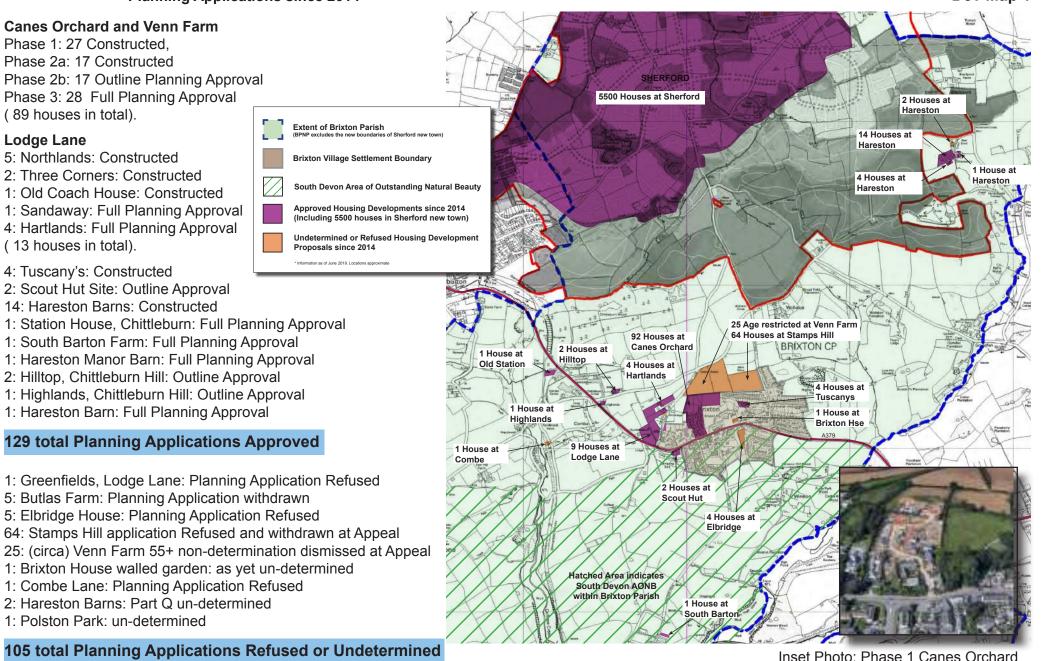
7.5 As Policies Emp1-Emp3 and Community Questionnaire June 2016 and public consultation.





DEVELOPMENT Planning Applications since 2014*

Dev Map 1



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* Information as of June 2019

8.0 DEVELOPMENT

Background

8.1 The character of Brixton has been irrevocably changed from its historic dense, organic form, tightly clustered along the A379 to indistinctive suburban development in the latter part of the 20th century and more recent development. This extensive growth does not complement the historic settlement pattern, local materials, or the special location within the South Devon AONB, or provide good design of public realm. The cumulative impact of these changes has diminished the built rural character across the Parish, most particularly in the village.

8.2 Since 2014, 121 houses (including 24 affordable homes exceeding the identified numbers in the 2016 Brixton Parish Housing Needs Survey) have been approved or constructed within Brixton Parish, most of which have been concentrated in the village, extending outside the settlement boundary. This recent expansion of the northern edge of the village has had a marked impact on the character of the village.

8.3 This rapid rate of change has resulted in progressive urbanisation of the parish and an increase of around 25% in housing in Brixton village over a very short period. Despite the increase in population, community facilities have reduced. The community is therefore demanding stronger protection from housing developments. However, Affordable Housing for local people in perpetuity is a high priority.

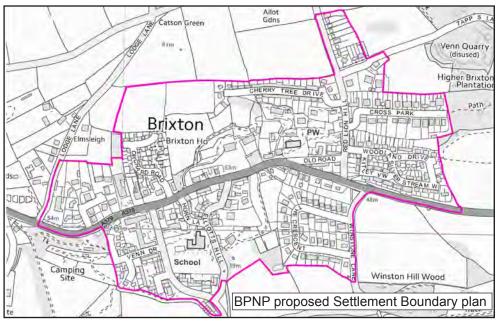


Development Objectives

- Development within the South Devon AONB will not normally be acceptable. The safeguarding of the rural, unspoilt and tranquil nature of the AONB is of the highest priority to the Parish community and development within the AONB will only be considered under exceptional circumstances together with a clear demonstration of significant community benefit.
- Development should reflect the rural character of Brixton parish; be appropriate to the setting and be limited to conserve the independent identity of Brixton village.
- Development that utilises pre-developed (brownfield) sites should be given priority over agricultural land.
- Suitable sites for the provision of off-street resident and visitor parking within Brixton village settlement boundary to be identified.

Brixton Village Settlement Boundary

8.4 The village settlement boundary for Brixton has been amended to include the land with extant planning permission for residential development of Phase 3, Canes Orchard (Venn Farm).





Development policies Dev1 - Dev8

Policy Intent Dev1 and Dev 2

8.5 Recent developments have given little regard to the importance of public realm, layout and quality. Future development will be required to address these significant design shortcomings. Housing will comply with the Department of Communities & Local Government "Technical housing standards – nationally described space standard." *

Dev1. DEVELOPMENT WITHIN SETTLEMENT BOUNDARY

Within the settlement boundary the scale, density and character of development shall be in keeping with the site and its surroundings and shall cause no adverse impacts on natural or historic assets; important views; outlooks or skylines; local amenity; traffic; parking or safety.

Dev2. DESIGN

All new development must be of high quality and appropriately designed for the context in which it is proposed, with respect to its neighbours and the rural character of Brixton village and across the Parish. Development shall take into account topography, layout, building orientation, massing, landscaping, public green space and associated public realm, to minimise visual, ecological and social impact.

Policy Evidence Dev1 and Dev2

8.6 JLP Policies DEV 8,20, 24,25,30 and TTV 1, 24, 25, 26, 27; especially TTV25 para 5.165

*Nationally Described Space Standards within JLP Policy DEV 10 point 5 Planning for the South Devon AONB: Planning Guidance Version 1 (2017)



8.7 There are examples of non-designated heritage assets within the Parish that contribute to the local character and sense of place, and are not protected by statutory listing. It is important to protect these historic features.

Dev3. CONVERSION & RESTORATION OF NON-DESIGNATED HERITAGE ASSETS

Appropriate and sensitive restoration or conversion that secures a viable long-term future for a non-designated heritage asset, which would otherwise be lost, may be permitted.

Policy Evidence Dev3

JLP Policy DEV21: Development affecting the historic environment

Development proposals will need to sustain the local character and distinctiveness of the area by conserving and where appropriate enhancing its historic environment, both designated and non-designated heritage assets and their settings, according to their national and local significance. The following provisions will apply:

1. The significance, character, setting and local distinctiveness of heritage assets should be considered within an appropriate assessment to determine impact.

2. Great weight will be given to the conservation of the Plan Area's designated heritage assets. Where development proposals will lead to any harm to the significance of a designated heritage asset, they must be fully justified against.....

3. Development that harms the significance of locally important nondesignated heritage assets, or their contribution to the character of a place will only be permitted where it can be justified on the basis of a balanced judgement, having regard to the scale of any harm or loss and the significance of the heritage asset.



8.0 DEVELOPMENT

Policy Intent Dev4

8.8 Moving towards a low carbon future, it is imperative to capitalise on renewable energy and energy efficiency (orientation, thermal mass and insulation etc).

Dev4. DESIGN AND RENEWABLE ENERGY

Design, where appropriate, shall optimise the orientation of new development to capitalise on solar energy to reduce energy consumption. Development comprising the use of renewable energy and low carbon materials will be encouraged where it does not harm the character and appearance of the Parish and the landscape.

Policy Evidence Dev4

8.9 Government policy and national guidance: The Climate Change Act 2008 and HM Government "The Carbon Plan: Delivering our Low Carbon Future" Dec 2011.

Policy Intent Dev5

8.10 Recent developments in Brixton village have given little regard to the importance of providing off street parking resulting in logistical and social problems not helped by the lack of on-street parking. Given the rural location and under-investment in public transport, the reliance on private car use has increased.
8.11 Developments must provide adequate space for off street parking (including electric car charging points) for residents/visitors that can be re-purposed if required.

Dev5. CAR PARKING

To ensure that pressure on existing on-street parking is not increased all new developments should where appropriate include well designed off-street parking and cycle storage for residents and visitors. In residential developments at least 2 parking spaces should be provided for 2 bed properties, with a further additional parking space for properties with more than 3 bedrooms. For properties of 6 bedrooms or more, at least 4 parking spaces should be provided. Garages will not normally be counted as parking spaces.

Policy Evidence Dev5

8.12 Representations to the Parish Council have drawn attention to the inadequacy of parking provision in new developments. This inadequacy has resulted in significant safety concerns (parking on the pavement and insufficient space for emergency services and deliveries), social tension through lack of parking spaces, and negative visual impact for the residents of, and visitors to, these new housing schemes.

8.13 The principle of this policy has been adopted in other Neighbourhood plans most recently in the adopted NP of the neighbouring parish of Newton and Noss ref:Policy NP3-5 d.

Policy Intent Dev6

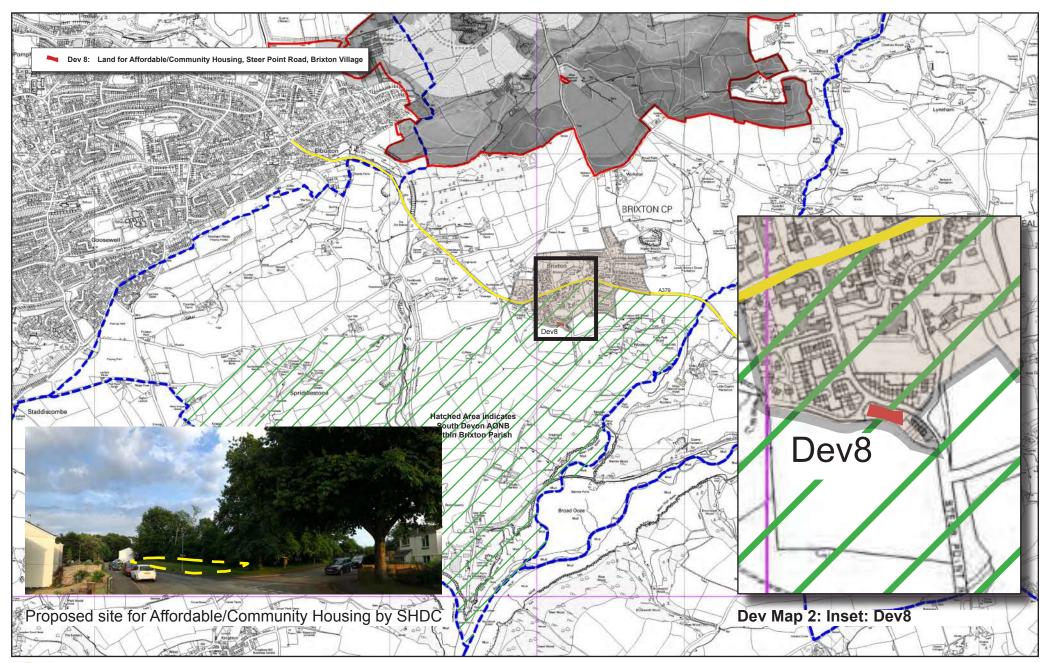
8.14 Recent developments have had a major cumulative impact on the rural character of the village. The historic lack of a 5 year housing land supply has pushed development well beyond the defined settlement boundary of Brixton. This policy aims to ensure that future development is controlled and is respectful of the village character in terms of scale and numbers.

Dev6. DEVELOPMENT IN BRIXTON VILLAGE

Development in Brixton village will be limited in line with its status as a sustainable village in the AONB. Any development should respect its character and local distinctiveness, ensure adequate supporting infrastructure is provided and support and/or enhance existing community facilities



43





8.0 DEVELOPMENT

Policy Evidence Dev6

8.15 The magnitude of increase in housing within a short time scale has changed the identity of the village and its community. This **continuous uncertainty** of speculative development in an otherwise healthy and happy place to live is starting to have a serious impact on the psychological wellbeing of the community. This is evidenced in Community Survey and Parish Council responses to recent large scale planning applications.

Policy Intent Dev7

8.16 Any infill* sites within the settlement boundary of Brixton village should conform to the Development Policies in this Plan to maintain the rural identity of the village. *Definition of Infill¹: "Infill development is development or redevelopment of land that has remained vacant, or is underused as a result of the surrounding development".

8.17 For the purposes of the Brixton Parish Neighbourhood Plan, the definition of infill relates to land comprising relatively small gaps between existing buildings ('https://www.planningportal.co.uk/directory_record/305/infill_development) within the defined settlement boundary of Brixton village, which are readily accessible to the existing infrastructure services and facilities.

Dev7. INFILL DEVELOPMENT

Any proposed infill within the village settlement boundary will be required to meet the following criteria:

- (a) It is sensitive to the history/background of the site
- (b) Existing non-designated historical features are retained

(c) Where an infill site immediately adjacent the A379 is identified for redevelopment, the open character of the site must be retained as part of any plan for its future use. This will preserve the important breaks in the pattern of buildings that contribute to the rural village identity and provide views across the AONB.

Policy Evidence Dev7

8.18 The process of the Neighbourhood Plan and the appraisal of the consultation has highlighted the need for enhancing the quality of the built environment within the village, which is adversely affected by heavy traffic on the A379.

Policy Intent Dev8

8.19 In March 2018, South Hams District Council brought forward land within Brixton village settlement boundary for affordable/community housing. Policy Dev8 is to ensure any housing on this site is provided for local people, indefinitely.

Dev8. AFFORDABLE HOUSING

The land identified on Dev Map 2, in the ownership of South Hams District Council, is allocated for Affordable Housing for local people in perpetuity. The affordable housing provision should be based on the latest available survey of housing needs. Any loss of hedgerows and trees must be mitigated through the design and layout and respect of the sensitive setting of AONB.

Policy Evidence Dev8

8.20 Housing Needs Survey 2016 identified the requirement for 29 affordable and open market homes which have already been delivered by existing developments. In March 2018 Brixton Parish Council supported the proposal for community housing.



Dev 8: Land for Affordable Housing, Steer Point Road



DELIVERING THE PLAN

The Brixton Parish Neighbourhood Plan will be delivered over a period of twenty years (2014-2034). It is a document that provides policies for the future of the Parish based on the collective views of the community. The policies encompass community facilities, the environment, development, employment, sport and recreation and transport across the parish.

1. The policies contained in this Plan complement the Plymouth and South West Devon Joint Local Plan (JLP) providing a platform to work together in facilitating, promoting, and delivering beneficial developments and improvements in Brixton Parish. Conformity between the plans will be key to delivering any future housing and employment requirements in the Parish.

2. The policies and supporting information in this Plan will be material considerations in determining all planning applications in the parish. Both the District and Parish Councils will assess planning applications against the policies of the Neighbourhood Plan alongside those of the JLP to ensure that the aspirations of the community, as set out in this Plan, are being met.

3. The Parish Council will annually review the impact and effectiveness of these policies against the resultant outcome of planning application decisions made by the District Council during that year.

4. This Plan is a living document. Brixton Parish Council, through the Brixton Parish Neighbourhood Plan group, will regularly monitor and formally review it every 5 years (2024, 2029, 2034) so that it is up to date and relevant for the community.





PARISH PROJECT ACTION PLANS

The following is a summary of Parish Project Action Plans. These plans do not form part of the Neighbourhood Plan but have been developed from community consultation to be implemented via the Parish Council and volunteer working groups and will be subject to further public consultation:

- 1. To improve existing and provide new footpaths, cycle and bridleways.
- 2. To undertake an historic appraisal of Brixton village with a view to defining and designating a village Conservation Area.
- 3. To support the provision of recycling facilities at Catson Green Community Composting.
- 4. To secure the land at former Cofflete Mill, owned by SHDC, as a community amenity area.
- 5. To investigate, with St Mary's School, possibilities for public use of their swimming pool.
- 6. To support greater use of St Mary's church for community events.
- 7. To instigate a programme of tree planting and bio-diversity schemes as part of the strategy of 'greening the village'.
- 8. To prepare an inventory for non-designated historic buildings and structures.
- 9. To identify historic features falling into disrepair within the parish for maintenance, repair and conservation work eg. Estate stone walling.



Refer to Appendix 5 for further details







Maps:

OS MAPS © Crown copyright and database right Ordnance Survey licence number 100054770 (2016) DEFRA MAGIC Maps http://magic.defra.gov.uk/MagicMap.aspx Google Earth Pro, Maps and Street View (Imagery ©2018 Google, Map data ©2018) Barton Willmore (Sherford connectivity map merged with BPNP map)

Historic Photos: Christine Clamp

Brixton Photos:

Roy Axell, David Lowden, Graham Searle, Brixton Composters St Mary's School, Greg Webb, Ray Holland, Tony Steer, Duncan Russell, Shirley Deeney, Jon Capel

Spriddlestone Cattle Photo: Jason Keily

This Plan was produced by the Brixton Parish Neighbourhood Plan Group:

Liz Hitchins	with contributions from:	Christopher Masters
Ray Holland		Amy Rogers
Jon Capel		David Croot
Greg Webb		Alistair Macpherson
Tony Steer		Alex Whish
Shirley Deeney		Steve Harvey



REFERENCES

Summary of documents referred to during the preparation of this Plan:

National Planning Policy Framework, February 2019 Plymouth and South West Devon Joint Local Plan 2014-2034 South Devon AONB Planning Guidance Version 1, (May 2017)

Locality Neighbourhood Plans Roadmap Guide 2016 Locality Writing Planning Policies Planning Aid Structuring your neighbourhood plan Planning Aid How to structure your neighbourhood plan Planning Aid How to develop a vision and objectives Planning Aid Deconstructed planning policies Planning Aid How to write planning policies Planning Aid How to write a basic conditions statement Planning Aid How to submit your neighbourhood plan proposal to your local planning authority

Redtree Sherford Masterplan Book, November 2006 Barton Willmore Sherford Master Plan Book, Design and Access Statement, February 2018

Government White Paper Housing Need Consultation Table (National) September 2017

D of E Planning Service Creating Places - achieving quality in residential developments **Cabe** Creating successful masterplans - a guide for clients

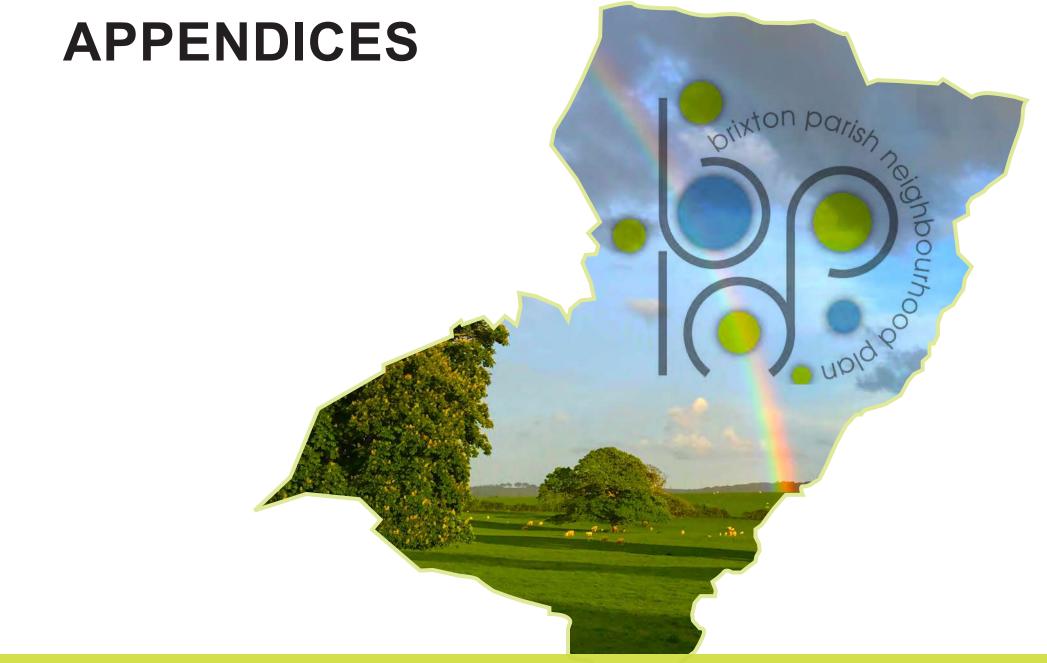
Department of Communities & Local Government Technical Housing Standards - nationally described space standard.

Devon County Council The Management of Roadside Verges in Devon (updated 2010)

South Devon Estuaries Management Plan 2016 – 2020 (Public Consultation Draft January 2016)

Report on the Species and Habitat Review The Biodiversity Reporting and Information Group (BRIG) June 2007





BRIXTON PARISH NEIGHBOURHOOD PLAN 2014-2034





APPENDICES

Appendix 1	Terms of Reference
Appendix 2	Basic Conditions Statement
Appendix 3	Statement of Consultation
Appendix 4	Evidence Base
Appendix 5	Parish Project Action Plans
Appendix 6	Monitoring Framework
Appendix 7	Local Green Spaces
Appendix 8	Important Woodlands and Green Stepping Stones
Appendix 9	Listed Buildings Schedule
Appendix 10	National and Local Planning Policies

The Appendices and a definitive list of questionnaires, surveys, consultation events and their subsequent results are available on the Brixton Parish Council website:

http://www.brixtonparishcouncil.org.uk/Neighbourhood_Plan_2016_4508.aspx



Brikton Neigtbourhood Plan	Application Form Proposed Neighbourhood Plan Area for Briston [59kb] Briston Neighbourhood Plan Supporting Statement [169kb] Proposed Neighbourhood Plan Terms of Reference [409kb] Proposed Neighbourhood Plan Area for Briston [3Mb] Triss area was approved by delegated authority on 26th June 2015. The area follows the parish boundary, but excludes the allocated development site for Sherford. The report to approve the delegated approval for the area can be even below: Briston Area Accessed Designated Decision Report [307kb]	http://www.brixton- village.co.uk/perishcouncil.htm
	T Brixton Area Approval Designated Decision Report [307kb]	

APPENDIX 1

Designation of Plan Area **Application Form**



Name of	Applicant - Must be a Parish or To	own Council	I	District Council
Brixton Pa	arish Council			
Contact	Details - Please supply contact det	ails of project lead		
Name:	Dr David Croot			
Address:				
Email:			Tel:	
Name of	proposed plan area			
Brixton Pa	rish Neighbourhood			
Map of p	proposed plan area			
Please sup	ply a separate map showing the b	oundaries of the pr	oposed plan area	
	e separate sheet.			
	blan proposed - <i>Please tick</i>	6		
	bourhood Development Plan bourhood Development Order	Community I	Plan Right to Build Orde	Plan-It Lite
Group Te	erms of Reference			
Please sup	ply a separate sheet detailing the	Group's Terms of Re	eference	
South Hams	to the Strategic Planning Team, District Council, Follaton House, ad, Totnes, Devon, TQ9 5 NE.			



TERMS OF REFERENCE



Statement explaining why the proposed plan area for Brixton Parish Neighbourhood Plan is appropriate.

The proposed plan area comprises most of the current County Parish of Brixton, within the South Hams, Devon.

The parish has borders with the County Parishes of Wembury, Newton Ferrers and Noss Mayo and Yealmpton to the south and east and the City of Plymouth to the west and north. The northern boundary of the parish is contiguous with the A38 dual carriageway.

The northern portion of the current parish of Brixton is designated for the new town of Sherford which will have its own Town Council within the time period covered by this Neighbourhood Plan; responsibility for the implementation of its own Neighbourhood Plan will therefore rest with that Council and associated bodies.

It is therefore proposed that the Neighbourhood Plan for Brixton shall cover the current parish (outlined in blue on the attached map) and exclude the area designated as Sherford New Town (outlined in red on the attached map). The blue and red boundaries shown on the attached map are taken from the local Area Action Plan and Local Development Framework (2006-2016). These will be consistent through the evolution of the emergent South Hams Local Plan which will cover strategic planning in the area up to 2031.

The proposed plan area is largely rural and agricultural in character. It includes part of the South Devon AONB, the village of Brixton and its surrounding hamlets, as well as Carrolsland on the far western boundary.

The plan area is congruent with current electoral ward boundaries and formal and informal networks of community based groups.

Brixton Parish Neighbourhood Plan

• Terms of Reference

The Brixton Parish Neighbourhood Plan Group (BPNPG) has been established by Brixton Parish Council to develop the Brixton Parish Neighbourhood Plan through processes which will include engaging with the whole parish community, key stakeholders (eg landowners, business leaders, South hams District Council). The BPNPG is an autonomous group which is accountable to the Parish Council.

• Membership.

Membership is open to all members of the community who reside within the parish of Brixton.

• Conduct of Meetings

Meetings will be held fortnightly.

Meetings will be quorate providing that a total of four individuals are present. If these conditions are not met, business may proceed but no vote may be taken. A member shall be appointed by the Group to the position Chairperson. All members shall declare any interests defined as:

- Land ownership or land occupation within the Plan Area.
- Land ownership (larger than room for an extension to a residential property) or occupation by an immediate relative.
- In active negotiations to purchase development land within the Plan Area.
- In business partnership or having close links with a local developer.
- Land Ownership adjacent to or bordering a potential development site.

Declaring an interest does not prevent an individual from voting: it merely reinforces the openness of the process and prior to any vote the Plan Group will be asked to confirm or update their declaration.

Voting will be based on a simple majority of those present and entitled to vote. In the case of a tied vote the issue will be referred to Brixton Parish Council as the accountable body.

• Records of Meetings.

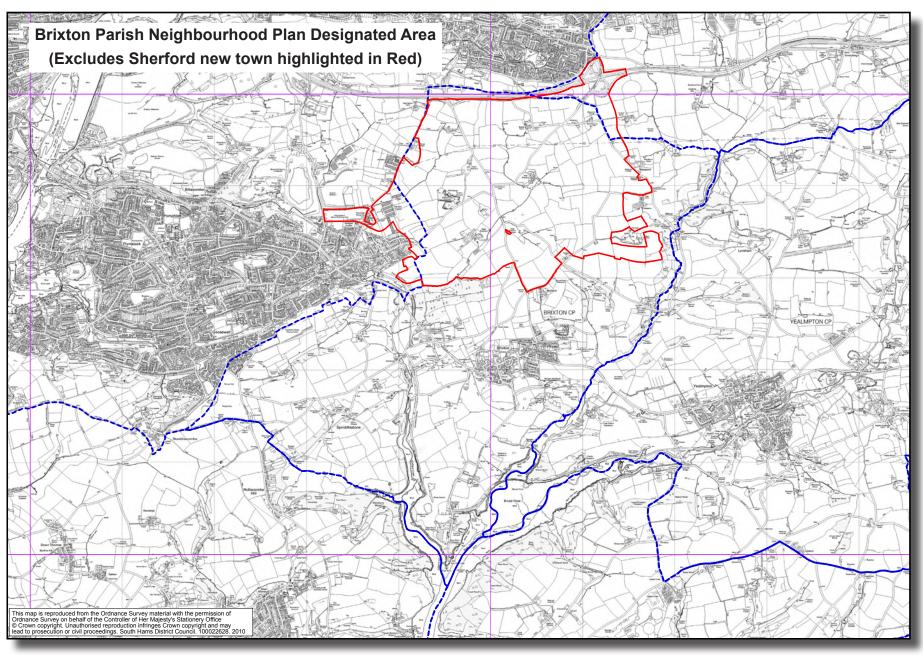
Notes and actions will be recorded and circulated to all Group members electronically and will be made publically available electronically on sites that are accessible to all. Any comments on the records of meetings will be discussed at the following meeting, resolved and accepted.

Any discussion by or documentation received or produced by the Group shall be freely open to all, unconstrained by any confidentiality restrictions other than any obligations of the Data Protection Act. Where that restriction is in place it is to be explicitly stated as the reason for confidentiality.

• Reports and Recommendations to the Parish Council.

The records of meetings will be circulated to the Clerk to the PC on a monthly basis. The Neighbourhood Plan Group will be a standing item on the Parish Council Agenda for the duration of the project.







TERMS OF REFERENCE

Neighbourhood Plan Area Designation for Brixton



		3
Neighbourhood Plan Area	Brixton	D
Date application submitted	8 th May 2015	
Delegated decision date	26 th June 2015	
Outcome	Plan area is approved	

Background:

Brixton Parish Council submitted an application to the Council to designate a plan area in respect of preparing a Neighbourhood Development Plan. A map showing the proposed plan area can be viewed http://www.southhams.gov.uk/shneighbourhoodplans

The application was advertised for six weeks between 8th May 2015 and 19th June 2015 during which comments were invited about whether the plan area is appropriate.

Responses were received from:

- Newton & Noss Parish Council
- Environment Agency
- Gladman Developments
- Natural England
- South West Water
- Historic England

The Council has not received any objections to the designation of the plan area proposed.

Issues for consideration

- 2.1 Brixton PC submitted an application to the District Council in May 2015 to designate the area that they intend their neighbourhood plan to cover. This area covers the extent of the parish boundaries of Brixton parish, but excludes the area already designated for the development of Sherford, as this is already subject to a planning permission and legal agreement.
- 2.2 The application is accompanied by a Terms of Reference for the group that will be responsible for leading the process in Brixton. This group has been endorsed by Brixton Parish Council. The Terms of Reference for the group can also be viewed online.
- 2.3 The application has been displayed throughout the parish area through the use of pink site notices and the opportunity to comment on the proposed designation has been publicised on the Parish Council website, through the local publicity, and a public meeting.
- 2.4 The Council received six representations during the consultation period. None of these bodies object to the proposed plan area.
- 2.5 As such, it is considered that the plan area is appropriate and can be designated for the purposes of preparing a neighbourhood plan for Brixton.

RECOMMENDATIONS:

It is recommended that

- The consultation responses received in respect of the application are noted; and
- The designation of the Brixton Plan Area for the purposes of preparing a Neighbourhood Plan is approved.



Comments: I am happy with the Brixton neighbourhood designated area plan . If any area is highlighted in my ownership i will declare a prejudicial interest and take no further part.

Date: 25th June 2015

Ward Member:

Comments:

I would like to state that I have no objection to the NP boundary. I actively support Brixton pursuing a neighbourhood plan.

With kind regards

Councillor Daniel Brown

Date: 24th June 2015

Leader of the Council: Comments: Dear Phil Very happy to support your recommendation John John Tucker (Cllr) Leader West Dart Ward South Hams District Council

Date: 25th June 2015

Group Manager (Customer First): Tracey Beeck
Comments:
Morning Phil,
I'm happy to support this designation.
Kind regards
Гласеу
Date: 25 th June 2015

Officer contact:

Phil Baker | Specialist (Place & Strategy) 01803 861210

APPENDIX 1

BRIXTON PARISH NEIGHBOURHOOD PLAN

Basic Conditions Statement

Brixton Parish Neighbourhood Plan

Submitted by the qualifying body:

Brixton Parish Council

CONTENTS

- 1. Legal Requirements
- 2. Local context and the need for a plan
- 3. Plan process and consultation
- 4. Vision and objectives
- 5. Policies and proposals
- 6. Submission documents
- 7. Compliance Statement
- 8. Regard to national policies and guidance
- 9. Achievement of sustainable development
- 10. Conformity with strategic policies of the development plan
- 11. Compatibility with EU legislation

ANNEXES

Annex 1 Policies' regard to the NPPF and general conformity with the strategic policies of the development plan

Annex 2 - Compatibility with EU legislation

brixtonpc@talktalk.net http://www.brixtonparishcouncil.org.uk



BASIC CONDITIONS STATEMENT

1.0 LEGAL REQUIREMENTS

- 1.1. This statement has been prepared by the Brixton Neighbourhood Plan Group on behalf of Brixton Parish Council. It accompanies the submission to South Hams District Council of the Brixton Neighbourhood Development Plan under section 15 of the Neighbourhood Planning Regulations 2012.
- 1.2. The Neighbourhood Plan is submitted by Brixton Parish Council, the appropriate qualifying body. It covers the area designated by South Hams District Council on 15th July 2015. Details of the application and its approval are available on the district council's website at:

http://old.southhams.gov.uk/shneighbourhoodplans.

- 1.3. The plan has been prepared on behalf of the Parish Council by a coordinating group with assistance from a planning consultant. The assistance of the District Council is also gratefully acknowledged.
- 1.4. The plan relates to planning matters (the use and development of land) in the designated neighbourhood area. It covers the period from 2014-2034, a period chosen to tie in with the emerging new development plan for the South Hams.
- 1.5. It does not contain policies relating to excluded development county matters, nationally significant infrastructure or other matters as laid out in the Regulations.
- 1.6. The designated neighbourhood plan area is shown on the map in Appendix 1. It includes the whole of Brixton parish, but excludes the new town of Sherford.
- 1.7. The following statement addresses each of the four 'basic conditions' required by the Regulations and explains how the neighbourhood plan meets the requirement of paragraph 8 of schedule 4B of the 1990 Town and Country Planning Act.
- 1.8. The Regulations state that the neighbourhood plan will have met the basic conditions if it:
 - a. has regard to national policies and Secretary of State guidance;
 - b. contributes to the achievement of sustainable development;

c. is in general conformity with the strategic policies of the development plan for the area; and

d. is compatible with European Union (EU) and European Convention on Human Rights (ECHR) obligations.

2.0 LOCAL CONTEXT AND THE NEED FOR A PLAN

- 2.1. Brixton is a rural parish lying adjacent to the eastern boundary of Plymouth. The parish population is less than 2,000 people.
- 2.2. The parish has experienced considerable pressure from developers to expand housing, particularly in the village of Brixton. The rate of growth of housing in the village since 2014 has been 25% and has resulted in a cumulative impact on the rural character of the village, against the requirements of the Local Development Framework and the emerging Joint Local Plan.

3.0 PLAN PROCESS AND CONSULTATION

- 3.1. The district council confirmed the area to be covered by the plan in July 2015.
- 3.2. A working group chaired by the chair of the Parish Council organised Public events, questionnaire surveys and open days for consultation, and a dedicated web page has been launched.

(http://www.brixtonparishcouncil.org.uk/Neighbourhood_Plan_2016_4508.aspx)

3.3. All this activity has drawn out a great deal of local information and opinion which has helped to shape the plan, which is now published.

4.0 VISION AND OBJECTIVES

- 4.1. The plan is based on the Vision produced by the local community:
- 4.2. Brixton parish offers the opportunity to embrace village and rural life: a sense of community, tranquillity, a safe environment with public green spaces and beautiful landscapes. Our community benefits from both the South Devon Area of Outstanding Natural Beauty and the close proximity to the historic port city of Plymouth, with all the advantages of connectivity, culture, educational facilities, heritage, employment, sport and commerce.
 - Our vision is:

• to conserve and enhance the rural and historic environment of Brixton parish, with its beautiful landscape of woods, farmland and estuary;

- to retain the identity and independent character of Brixton village and its surrounding hamlets;
- to nurture thriving communities across the parish by providing improved facilities and taking opportunities to meet the needs and wishes of the community.

BASIC CONDITIONS STATEMENT

4.3 The plan's objectives and policies have been set in response to the priorities identified by the local community under 6 themes:

Environment

Transport

- Employment Community Facilities
- Sport and Recreation
- Development

5.0 POLICIES AND PROPOSALS

- 5.1. The plan's policies respond to the community's priorities and seek to establish a basis for support to the parish's sustainable growth and to conserve and enhance assets.
- 5.2. The policies fall under the six themes. They include policies to protect the AONB, other sensitive areas and important local assets, foster good design and construction, enable business development, infrastructure and the vitality of the local community.

6.0 SUBMISSION DOCUMENTS

- 1.1. The following documents have been prepared to support the Brixton Neighbourhood Plan.
 - a) The Neighbourhood Plan the neighbourhood development plan for the designated area containing policies to guide future development in the area.

b) The Statement of Consultation – setting out the community engagement and consultation undertaken from the outset of the process.

c) The Strategic Environmental Impact (SEA) and Habitats Regulations Assessment (HRA) Screening Opinions – setting out the view of the local planning authority (South Hams District Council) as to whether SEA or HRA are required.

d) The Monitoring Framework – outlining a framework of performance indicators against which the effectiveness of the plan's policies can be assessed.

e) The Evidence Summary – listing the key sources for evidence (otherthan community consultation) to underpin the plan.

7.0 COMPLIANCE STATEMENT

- 7.1. The draft Brixton Neighbourhood Plan was made available for consultation from mid November 2017 for six weeks in accordance with Part 5, Regulation 14 of the Neighbourhood Planning (General) Regulations 2012.
- 7.2. Responses to the comments received are set out in a Response Report which will be submitted to South Hams District Council. Summaries of the responses received and copies of those from key consultees will be posted on the BPNP website.
- 7.3. Following consultation on the draft plan any amendments considered to be necessary have been made and the revised plan is now submitted to South Hams District Council. Part 5, Paragraph 15 of the Regulations sets out the requirements for the submission of a neighbourhood plan, as follows:

Plan proposals

Where a qualifying body submits a plan proposal to the local planning authority, it must include –

(a) a map or statement which identifies the area to which the proposed neighbourhood development plan relates;

(b) a consultation statement;

- (c) the proposed neighbourhood development plan; and
- (d) a statement explaining how the proposed neighbourhood development
- plan meets the requirements of paragraph 8 of Schedule 4B to the 1990 Act.

The map and the application notice of designation of the Brixton Neighbourhood Plan area can be found at: www.southhams.gov.uk/article/3882/Neighbourhood-Plans.

7.4. Application and designation notice. Parts (b) and (c) are now published alongside the plan and will be finalised as part of the plan's submission. The requirements of part (d) are that the plan meets the basic conditions which are (as set out at para 1.8 above), that:

• the plan has regard to national policies and advice contained in guidance issued by the Secretary of State.

- the plan contributes to the achievement of sustainable development.
- the plan is in general conformity with the strategic policies contained in the development plan for the area.
- the plan does not breach and is compatible with EU obligations.
- 7.5. The following sections of this statement explain how the Brixton Neighbourhood Plan meets those requirements.



BASIC CONDITIONS STATEMENT

8.0. REGARD TO NATIONAL POLICIES AND GUIDANCE

- 8.1. The National Planning Policy Framework (NPPF) was published in March 2012. it provides a framework for planning for sustainable development, including by local communities through the production of neighbourhood plans.
- 8.2. The Brixton Neighbourhood Plan aims to focus on those planning matters which have been identified as priority concerns by the local community. It seeks to neither hinder nor duplicate policies in existing plans, which should be read alongside the neighbourhood plan. Both independently of one another and in combination the plans meet the requirements of the NPPF.
- 8.3. Annex 1 sets out the way that the policies of the plan conform with the NPPF.

9.0. ACHIEVEMENT OF SUSTAINABLE DEVELOPMENT

9.1. The Plan's objectives are set squarely within the bounds of sustainable development. It provides for:

1. economic sustainability through its provisions for development, job creation and protection,

2. social sustainability through its support for maintenance and development of community infrastructure and housing development; and

3. environmental sustainability through its promotion of sustainable construction and care of local heritage, green spaces and natural resources.

- 9.2. Sustainability is a key aspect of the plan, and in particular of the following policies:
 - 1. Env1 and Dev 1 AONB protection and sustainable design
 - 2. Env3 Priority habitats
 - 3. Env 4 Green corridor
 - 4. Env 5 Local Green Spaces
 - 5. Env 8 and Dev 4 Renewable energy
 - 6. Sar 1 Sport and recreation spaces
 - 7. Tpt 1 Sustainable Transport
 - 8. Dev 2 Housing design and standards

10.0 CONFORMITY WITH STRATEGIC POLICIES OF THE DEVELOPMENT PLAN

- 10.1. The development plan for the area is set to be the Plymouth and South West Devon Joint Local Plan (the JLP). Until that plan's final adoption the development plan also includes the South Hams Local Development Framework (LDF) Core Strategy (2006), Affordable Housing DPD (2008), Development Policies DPD (2010), and a series of Site Allocations DPDs, including one for the Rural Areas including Brixton (2011) plus a number of saved policies from the South Hams Local Plan (1996). Several adopted Supplementary Planning Documents (SPDs) provide further detail.
- 10.2. The Brixton Parish Neighbourhood Plan has been prepared in co-operation with the District Council. The Plan conforms with and does not undermine or constrain the strategic content of the emerging JLP or adopted LDF and saved local plan policies inasmuch as they relate to Brixton parish.
- 10.3. More detail about the way in which the Plan's policies generally conform with the strategic content of the development plan policies is set out in Annex 1 (along with details of conformity with the NPPF).

11.0 COMPATIBILITY WITH EU LEGISLATION

- 11.1. The Brixton Parish Neighbourhood Plan has regard to the fundamental rights and freedoms guaranteed under the European Convention on Human Rights and complies with the Human Rights Act 1998. The consultation process has strived to include all sections of the community, including hard-to-reach and under-represented groups such as young people and the disabled.
- 11.2. Screening opinions have been provided by South Hams District Council in relation to Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA). In consideration of the SEA, amendments have been made to the draft Plan to enable the draft screening report to be updated to conclude that a full SEA is not needed. Assessment under the HRA was deemed not required. Refer to Appendix 2, **Annex 2**. The full screening option is available to view at:

http://www.brixtonparishcouncil.org.uk/Neighbourhood Plan 2016 4508.aspx



APPENDIX 2

ANNEX 1 – BRIXTON NEIGHBOURHOOD PLAN POLICIES REGARD TO THE NATIONAL PLANNING POLICY FRAMEWORK (NPPF) AND GENERAL CONFORMITY WITH STRATEGIC POLICIES OF THE DEVELOPMENT PLAN

The table below maps the policies of the Brixton Neighbourhood Plan, their regard for the National Planning Policy Framework (NPPF) and their general conformity with the strategic policies of the development plan for the area.

Brixton Neighbourhood Plan	Regard to NPPF	General conformity with strategic policies	
Overall	The plan has regard to the NPPF and particularly to the objectives for neighbourhood plans and in the achievement of sustainable development. It sets out a vision for the future and contains policies which respond to priority concerns expressed by the local community. It sets out a strategy that provides for sustainable development within its area. Its policies align with the NPPF in general and in particular ways as shown below.	The plan is in general conformity with the strategic policies of the development plan and in particular those contained in the South West Devon Joint Local Plan 2017 (the JLP) and the South Hams LDF Core Strategy 2006 (the LDF). JLP policy TTV30 is of key relevance.	
Settlement Boundaries (Dev 2)	The policy has regard to NPPF core principles to support thriving rural communities, recognise the intrinsic character and beauty of the countryside, conserve and enhance the natural environment and encourage effective use of land.	The policy generally conforms with JLP policies SPT1, SPT2, SPT3, SPT11, TTV2, TTV31 and LDF policies CS1 and CS13.	
	It clearly sets out where sustainable development can be located, to meet local needs and help support a prosperous local economy (NPPF part 3).		
Environment (Env1-6)	The policy has regard to NPPF core principles to conserve and enhance the natural environment taking full account of flood risk and coastal change.	The policy generally conforms with JLP policiesTTV1, TTV30, TTV31, SPT11, DEV2, DEV24, DEV25, DEV26 DEV28, DEV30, DEV35, DEV36DEV37 and DEV38.	

	It helps to meet the challenges of climate change, flooding and coastal change and to conserve and enhance local landscapes, geology, soils, ecosystems and biodiversity (NPPF part 10).	It also generally conforms with LDF policies CS9, CS10 and, CS11.
Location, scale , character, housing design standards (Dev 2 and 3)	The policy has regard to NPPF core principles to secure high quality design and a good standard of amenity, and to protect and conserve environmental and heritage assets. The policy requires that development be distributed and designed with due regard to the character of the localities (NPPF part 7). The policy has regard to NPPF core principles to always seek to secure high quality design and support the transition to a low carbon future. It aligns with NPPF part 7 (requiring good design) and part 10 (meeting the challenge of climate change, flooding and coastal change).	The policy generally conforms with JLP policies SPT1, SPT2, DEV2, DEV8,DEV10, DEV20, DEV24, DEV34, and DEV35. It also conforms with LDF policy CS7. It also conforms with LDF policy CS7.
Transport (Tpt 1)	The policy has regard to NPPF core principles to promote sustainable transport, good design and healthy communities.	The policy generally conforms with JLP policies SPT10 and DEV31.
Planning Obligations and Commuted Sums (Cof2)	The policy has regard to NPPF core principles and in particular paras 203-206.	The policy generally conforms with JLP policy DEL1. It also conforms with LDF policy CS8.

Heritage and Conservation (Env6)	The policy has regard to the NPPF core principle to conserve heritage assets and to part 12 (conserving an enhancing the historic environment).	The policy generally conforms with JLP policies DEV21 and DEV22. It also conforms with LDF policy CS9.
Protecting the Landscape (Env4)	The policy has regard to NPPF core principles to recognise the intrinsic character and beauty of the countryside, conserve and enhance the natural environment and encourage effective use of land.	The policy generally conforms with JLP policies DEV20, DEV24, DEV25 and DEV27. It also conforms with LDF policy CS9.
Local Green Spaces (Env5)	The policy has regard to NPPF core principles to conserve and enhance the natural environment and promote healthy communities, particularly paras 76-78.	The policy generally conforms with JLP policy DEV29.
Housing Stock and Local Needs Housing (Dev 3)	The policy has regard to NPPF core principles to deliver needed homes, and in particular to part 6 (delivering a wide choice of high quality homes).	The policy generally conforms with JLP policies SPT2, SPT3, DEV8, DEV9, DEV10, . It also conforms with LDF policies CS1, CS2 and CS6.
Business Premises (Emp 1-3)	The policy has regard to NPPF core principles to proactively drive and support sustainable economic development and part 3 (to support a prosperous rural economy).	The policy generally conforms with JLP policies SPT1, SPT2, SPT4, DEV14, DEV15 and DEV19. It also conforms with LDF policies CS1, CS12 and CS13.
Community Facilities, Sport and Recreation (Cof1-3 & SaR1-3).	The policies have regard to NPPF para 8 paras 69 and 79 to promote healthy communities with opportunities for social interaction	The policies generally conform with JLP policies TTV2 an DEV3
Community Facilities and Infrastructure (Cof2)	The policy has regard to NPPF core principles to deliver sufficient community facilities to meet local needs and part 8 (promoting healthy communities).	The policy generally conforms with JLP policies SPT1, SPT2, SPT6, TTV2, DEV3, DEV4, DEV5, DEV18 and DEV32.

COMPATIBILITY WITH EU LEGISLATION

South Hams District Council (SHDC) provided an initial screening opinion as to whether the draft Brixton Neighbourhood Plan requires a Strategic Environmental Assessment (SEA) or Habitats Regulations Assessment (HRA).

European Obligations and Human Rights requirements:

Strategic Environmental Assessment - SEA Screening Opinion:

Following the initial screening opinion, a Site Assessments for Development report was prepared and submitted to SHDC. On the basis of this document and amendments to the BPNP policy wording SHDC have confirmed that a Strategic Environment Assessment is not required.

Habitats Regulation Assessment - HRA Screening Opinion:

Following the initial screening opinion, and subsequent Site Assessments for Development report, SHDC determined that an Appropriate HRA was necessary.

This assessment has been carried out by SHDC and the results found acceptable.

The Brixton HRA SEA Screening Opinion report for both the Strategic Environment Assessment and Habitats Regulation Assessment is available on the Brixton Parish Council website: http://www.brixtonparishcouncil.org.uk/Neighbourhood_Plan_2016_4508.aspx

Note: the Site Assessments for Development report is also available on the Brixton Parish Council website:

http://www.brixtonparishcouncil.org.uk/Neighbourhood_Plan_2016_4508.aspx



BRIXTON PARISH NEIGHBOURHOOD PLAN



STATEMENT OF CONSULTATION



INTRODUCTION

This Consultation Statement has been submitted by Brixton Parish Council, the qualifying body responsible for the preparation, consultation and submission of the neighbourhood plan. It has been assisted in the process by a separate Neighbourhood Plan Group and local consultants. The Planning Group is grateful to the District Council officers and the local community for their help and involvement in shaping the plan.

This consultation statement accompanies the Brixton Parish Neighbourhood Plan at the point of its submission to South Hams District Council as the Local Planning Authority. It meets the requirements laid down in the Neighbourhood Planning (General) Regulations 2012 and sets out:

- details of the persons and bodies who were consulted about the plan
- an explanation of how consultation was carried out
- a summary of the main issues and concerns raised through the consultation
- a description of how those issues and concerns have been considered and addressed in the plan where applicable



COMMUNITY CONSULTATION

The Brixton Parish Neighbourhood Plan group (BPNP) was formed in 2015 by local community volunteers and the Chairman of the Parish Council. From the early stages it was realised that the Neighbourhood Plan belonged, first and foremost, to the community of Brixton Parish. Therefore at every stage of the process in producing the plan, the community was consulted using questionnaires, workshops and public open days in order to gauge their opinions, visions and their concerns. In addition, BPNP group presented information to the community at various fetes and gatherings throughout 2015-2017. Brixton Parish Council was informed of progress with regular updates at its monthly meetings. These are included in the Consultation Statement below.

Within Brixton Parish there are several land owners with considerable sized estates and farmland, some of whom have already developed parts of their land for housing and employment facilities. Contributions from all land owners in the Parish were encouraged as part of the evidence gathering.

CONSULTATION WITH EXTERNAL AND INDEPENDENT ORGANISATIONS

With Sherford new town to the north and the South Devon Area of Outstanding Natural Beauty to the south, Brixton village lies in a high value environmental area, which is very sensitive to impacts of development. Consultation has been established with Sherford Community Liaison Group to ensure the vision of connectivity to the new town through footpath and cycle networks will benefit both Brixton and Sherford.

Independent consultation was achieved by employing the services of Devon Communities Together, in particular Martin Parkes, who helped with analysing the Community Questionnaire, leading the community workshops and consultation days and presenting the findings to the community through detailed analysis and reports.

The following table details the consultation process:



APPENDIX 3

DATE	CONSULTEE	ΑCΤΙVΙΤΥ	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
29/4/2015	Brixton Parish Council	Item 8.8 in Brixton Parish Council Meeting 29/4/2015. Parish Council minute agreeing designated area covered by Neighbourhood Plan.	BPC + 18 members of the public	 Application Form for proposed NP Area for Brixton completed. Sherford will have its own town council 	
May 2015	South Hams District Council	 Designated area submitted to SHDC for 6 week consultation process. BNPG various meetings with other NP groups and SHDC strategic planning officers to ensure NP is working with the emerging SHDC strategic plan. 			



APPENDIX 3

DATE	CONSULTEE	ACTIVITY	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
June 2015	Brixton Parish Community	 NP process presented at Church Fete with opportunity for parishioners to provide initial input. Community invited to view NP Designated Area application online and displayed in various locations around the parish. Comments by 19/6/2015. 	28 people visited display		
24/6/2015	Brixton Parish Council	 Update on NP progress and intentions to Parish Council Brixton Neighbourhood Plan TORs and group membership approved by BPC. BPC approved designation of BPNP geographical area. 	BPC + 63 members of the public		
26/6/2015	South Hams District Council	Notification from SHDC that NP designated area application has been approved.			
29/7/2015	Brixton Parish Council	Progress report given to BPC and outcome of presentation at Village Fete in June.	BPC + 31 members of the public		



DATE	CONSULTEE	ACTIVITY	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
30/9/2015	Brixton Parish Council	Progress report delayed until October due to time constraints	BPC + 44 members of the public		
28/10/2015	Brixton Parish Council	BPC informed of the requirement for a Housing Needs Survey and budgetary requirements	BPC + 9 members of the public		
25/11/2015	Brixton Parish Council	Housing Needs Survey discussed further at BPC Meeting plus statistical information on housing numbers from 2011 census.	BPC + 5 members of the public	To be distributed and returned April 2016	
27/1/2016	Brixton Parish Council	Forthcoming Community Survey and Community Workshop discussed at BPC Meeting	BPC + 8 members of the public	To be distributed and returned June 2016 with community workshop in July 2016	
24/2/2016	Brixton Parish Council	BPC informed that Housing Needs Survey will be delivered to all homes by end of March 2016	BPC + 10 members of the public		
30/3/2016	Brixton Parish Council	BPC informed of 2 week delay in distribution of housing needs survey due to printing difficulties and time constraints.	BPC + 7 members of the public		
April 2016	Brixton Parish Community	Housing Needs Survey document distributed	Every parish household, 800 in total		



DATE	CONSULTEE	ΑCΤΙVΙΤΥ	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
April 2016	Devon Communities Together	Housing Needs Survey Report issued by Devon Communities Together	233 completed surveys, returned 29% of surveys distributed.	Need for 11 affordable homes 2016-2021	To be used when considering housing within the parish in Development Policies
27/4/2016	Brixton Parish Council	BPC updated on progress of Housing Needs Survey and Parish Community Survey.	BPC + 17 members of the public	Land Use Policy SHDC to allocate housing numbers based on Housing Needs Survey	
25/5/2016	Brixton Parish Council	BPC informed of the process for the Neighbourhood Plan Questionnaire and its importance as evidence for the Plan.	BPC + 9 members of the public		
June 2016	Brixton Parish Community	Presentation at Church Fete to advertise Community Survey and results of Housing Needs Survey			
June 2016	Brixton Parish Community	Brixton Neighbourhood Plan 2016-2030 Questionnaire distributed	Every parish household, 800 in total		
29/6/2015	Brixton Parish Council/ District Coucillor Dan Brown	 Community Questionnaire and NP Budget update. Councillor Brown emphasised importance of NP putting the parish in strong position on planning matters. 	BPC + 16 members of the public		



DATE	CONSULTEE	ACTIVITY	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
16/7/2016	Brixton Parish Community	 Community Workshop to further engage parishioners, including children, with community survey. Two Guided walks around the parish lead by local historian showing historic places of interest . 	111 people attended		
27/7/2016	Brixton Parish Council	BPC briefed on Consultation Day, overall progress of NP.	BPC + 15 members of the public		
July 2016	Devon Communities Together	Brixton Neighbourhood Plan 2016-2030 Questionnaire Report issued by Devon Communities Together	272 residents responded to the survey	 Importance of natural environment including AONB. Greenfield sites should not be developed. Interest in renewable energy projects Maintenance of existing footpaths Desire for a swimming pool Safer cycle routes Desire for more rural and aquaculture employment Imporved public transport Importance of local shops Housing development must be small scale, sensitively designed and within the existing development boundary. People leaving parish due to housing reasons. 	



DATE	CONSULTEE	ACTIVITY	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
September 2016	Brixton Parish Community	Community Workshop Day to present key findings of Community Questionnaire and to provide further opportunity to engage younger people with the development of the Neighbourhood Plan	110 people attended		
September 2016	Devon Communities Together	Community Workshop Day Report issued by Devon Communities Together		Evidence broadly similar to survey result. However employer engagement was limited.	NPG to engage with employers and land owners at later date
28/9/2016	Brixton Parish Council	BPC informed the Housing Needs Survey report had been agreed and the Community Consultation Report was under scrutiny by NPG. Plymouth Fringe Green Spaces also discussed and need to identify more within the parish with help from parishioners.	BPC + 16 members of the public.		
26/10/2016	Brixton Parish Council	BPC informed of the initial nominations of Local Green Spaces	BPC + 23 members of the public.	 Railway cutting between Otter and Elburton Meadow by A379 Horsham playing fields Staddiscombe playing fields Tunnel and Brixton Tor Bridge at Coflette Creek 	



DATE	CONSULTEE	ACTIVITY	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
30/11/2016	Brixton Parish Council	General update of progress of writing the plan and the Community Consultation on Visions and Objectives.	BPC + 15 members of the public		
21/12/2016	Brixton Parish Council	 BPC informed of Local Green Spaces Consultation process . NP Budget update 	BPC + 10 members of the public	LGS Consultation 28/12/16-8/1/17	
25/1/2017	Brixton Parish Council	BPC informed of general progress and budget issues.	BPC + 14 members of the public		
20/2/2017	Brixton Parish Community	Community Consultation on Neighbourhood Plan Vision and Objectives via Parish Magazine, Face Book, website and various shops and businesses.		Comments broadly in agreement with vision and objectives	
21/2/2017	South Hams District Council	Meeting with Tom Jones SHDC to discuss method of policy approval			
3/3/2017	Brixton Parish Community	Consultation on Green Open Spaces via Website, Face Book and Parish Magazine		Green Open Spaces nominated by Parishioners	Include in Green Open Space document as appendix to NP
29/3/2017	Brixton Parish Council	BPC informed of forthcoming Community Consultation in May	BPC + 10 members of the public		
11/4/2017	Devon Communities Together	Meeting with Martin Parkes DCT to plan Community Consultation Day on 23/4/2017			



DATE	CONSULTEE	ACTIVITY	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
13/4/2017	Independent Consultant	Comments from Lee Bray independent consultant on draft policies		Potential for a good neighbourhood plan with some comments to improve effectiveness of policies	To discuss and consider any proposed changes
23/4/2017	Brixton Parish Community	Community Consultation Day on Brixton Neighbourhood Plan draft vision, objectives and policies.			
26/4/2017	Brixton Parish Council	BPC presented with draft policies by NPG at Annual Meeting	BPC + 13 members of the public		
29/4/2017	Land Owners	Consultation with major landowners in proposed BPNP Policy Areas	5 invited, 2 attended	Landowners expansion plans for employment and housing development	To be considered as part of final NP
24/5/2017	Brixton Parish Council	Progress update and informed of success of Community Day. Report from DCT is awaited.	BPC + 21 members of the public		
6/6/2017	Devon Communities Together	Community Day Report on draft vision, objectives and policies community consultation issued by Devon Communities Together.	71 attended and 18 submitted survey form after the event	All policies had strong support with 70% agreeing or strongly agreeing with every draft policy.	
June 2017	Employers	Meeting with major employer (Rodgers Garage)		Discussed future development	To be considered as part of final NP



DATE	CONSULTEE	ACTIVITY	NUMBERS ATTENDED OR CONSULTED WHERE APPLICABLE	KEY ISSUES RAISED	HOW ISSUES WERE CONSIDERED BY NPG
20/6/2017	South Hams District Council	Meeting with District Councillor Dan Brown to show progress of NP production and how the Plan will be integrated into the planning approval or refusal process.			
24/6/2017	Brixton Parish Community	Presentation at Church Fete to present on results of Community Consultation Day of 6/6/2017			
26/6/2017	South Hams District Council	Meeting with Wendy Ormsby SHDC Planning to discuss how NP will integrate with planning process.			
19/9/2017	The Rt Honourable Gary Streeter MP for South West Devon	Discuss the Neighbourhood Plan in particular the Strategic Green Space between Sherford New Town and Brixton	4 members of Brixton Neighbourhood Plan Group.		
27/9/2017	Brixton Parish Council	BPC informed of the progress and the consultation process to date when the Plan will be submitted for inspection.	BPC + 16 Members of the public		
25/10/2017	Brixton Parish Council	BPC consulted on approval of NP and given timetable of public consultation Nov-Dec 2017	BPC + members of public		
Mid November 2017	Brixton Parish Community Brixton Parish Council South Hams District Council and Statutory Consultees	Brixton Parish Neighbourhood Plan: First Draft For Public and Statutory Consultation under Neighbourhood Planning Regulation 14		See Regulation 14 consulta Responses can also http://www.brixtonparishcouncil. Plan_2016_450	be viewed at: org.uk/Neighbourhood_



Consultation Responses to First Draft Brixton Parish Neighbourhood Plan - April 2018

Policy	Consultee	Comment	BPNP Group Response
	Roy Axell	I have perused the findings of the Neighbourhood Plan and would like to commend the team involved, working on behalf of Brixton, for the thorough and efficient job they have done in determining the views and needs of Brixton in the coming years.	Constructive comment
		I do hope that planners will use this important information and follow its findings when making decisions about Brixton in the future.	Constructive comment
	Sally Axell	I have now had the chance to read through the absolutely fantastic document you have produced.	Constructive comment
		I cannot praise too highly the excellent presentation and photographs (including aerial ones, amazing). This has taken so much work - I am awestruck at the dedication of you all. Thank goodness for the calibre of the team.	Constructive comment
Cof1		A few remarks just going through it - how the village has grown over the last century and half century. It is super to have these things down on record. The "Community Assets" section - does there need to be a slight revision about the shop - about to have its demise? (Well, in the Spring of 2018 anyway)?	Comment noted and policy wording clarified
		The maps of the area with housing - Sherford hangs over us like the Sword of Damocles!	Constructive comment
		In the photo acknowledgments, just a very minor thing - Roy's name has got a double "I" if it's possible to change this, please?	Correction made
		It's very useful to have the Local and National Planning Policies at the back, both now and in the future - thank you.	Constructive comment
		A very tiny comment on the first page of the plan, the announcement (with the lovely picture of Torn Bridge) - it should be PRINCIPAL, please, not principle. Just me being pedantic.	Noted and amendments made
		But absolutely superb. We Brixtonians owe you all a huge debt and THANK YOU.	Constructive comment
	Highways England	Thank you for providing Highways England with the opportunity to comment on the pre-submission draft of the Brixton Parish Neighbourhood Plan. Highways England is responsible for operating, maintaining and improving the strategic road network (SRN) which in this instance consists of the A38 which forms the northern boundary of the Parish. However, we note that the neighbourhood plan area excludes that part of the Parish which will form the Shefrod new town, as we understand that within the plan period (to 2034) Shefrod Town Council will be created which will become the relevant authority for neighbourhood planning purposes.	Noted
Tpt1 and Tpt2		We are satisfied that the proposed plan policies are unlikely to result in development which will impact on the SRN and we therefore have no specific comments to make, although in general terms we welcome policies which will support and encourage sustainable modes of transport and reduce reliance on the private car. It should also be noted that any development proposals coming forward which have the potential to impact on the operation of the A38 will need to include a suitable transport assessment and mitigation measures in line with the requirements of DFT Circular 02/2013 The Strategic Road Network and the Delivery of Sustainable Development.	Noted
		These comments do not prejudice any future responses Highways England may make on site specific applications as they come forward through the planning process, and which will be considered by us on their ments under the prevailing policy at the time.	Noted
	Jackie Kingdom-	Re- Community Facilities page 23/117	

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Policy	Consultee	Comment	BPNP Group Response
Cof1		It is bizarre to see that Brixton Campsite is included in the list as a community asset. This is a private business, public access is prevented to the land it's on and there are no facilities or services available to the community from thi business. As per the definition given on the plan for Community Facilities, I cannot see how it even begins to meet the requirements. Other private businesses in the village could just as easily argue they offer as much of a community facility as the campsite but I don't see Just Williams restaurant, Other Nurseries, Fordebrook Nursery, Brixton Fish and Chip Shop or Ladybirds Day Nursery listed as a community Facility on the plan? Surely if they are not listed then neither should the campsite?	Comment accepted and policy reviewed. References to Brixton Campsite to be removed from the final document (photo and Cof Map1).
Cof2		Whilst I think about it actually Ladybirds day Nursery (my employer) offers free government funded childcare and early years education including the pre-school which has close links and feeds the majority of children into Brixton St Mary's school and so should be listed as a community asset, although it is a private business. Historically the nursery has received little to no support from BPC and it really is about time that it's important role within our community was recognised and by listing it as a community facility on the Neighbourhood Plan would be a good start.	Comment accepted and policy reviewed. Ladybirds Nursery to be included as a Community Asset in the final document.
		*Definition of Assets of Community Value: A building or other land in a local authority's area is land of community value if in COMMUNITY FACILITIES the opinion of the authority — (a) an actual current use of the building or other land that is not an ancillary use furthers the social wellbeing or social interests of the local community, and; (b) it is realistic to think that there can continue to be nonancillary use of the building or other land which will further (whether or not in the same way) the social wellbeing or social interests of the local community. (Section 88(1) Localism Act 2011) Section 88(2) of the Act extends this definition to land which has furthered the social wellbeing or social interests of the local community in the recent past, and which it is realistic to consider will do so again during the next five years. (Part 5 Chapter 3 of the Localism Act 2011 and the Assets of Community Regulations 2012)And yet facilities like the local Pre-school which provide free childcare (government funded) and early years education is not even listed as a community facility. Without the pre-school within the village the school would not have such a healthy intake each September.	Noted
Sar1	Sport England	Thank you for consulting Sport England on the above neighbourhood plan. Government planning policy, within the National Planning Policy Framework (NPPF), identifies how the planning system can play an important role in facilitating social interaction and creating healthy, inclusive communities. Encouraging communities to become more physically active through walking, cycling, informal recreation and formal sport plays an important part in this process. Providing enough sports facilities of the right quality and type in the right places is vital to achieving this aim. This means that positive planning for sport, protection from the unnecessary loss of sports facilities, along with an integrated approach to providing new housing and employment land with community facilities is important. It is essential therefore that the neighbourhood plan reflects and complies with national planning policy for sport as set out in the NPF with particular reference to Pars 73 and 74. It is also important to be aware of Sport England's statutory consultee role in protecting playing field and the presumption against the loss of playing fields and the gragand provides guidance on developing planning policy for sport and 74. It is port fields of England's playing fields contempolicy statement: A Sporting Future for the Playing Fields of England's playing field and the presumption against the loss of playing field and. Sport England provides guidance on developing planning policy for sport and further information can be found via the link below. Vital to the development and implementation of planning policy is sport and or y playing fields and the int below of the original draying fields and the high below. Vital to the development and implementation of planning policy is the outlence base on which it is founded. http://www.sportengland.org/facilities- planning/planning-for-sport/forward-planning/	Noted



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Consultee	Comment	BPNP Group Response	Polic	y Consultee	Cor
	Sport England works with local authorities to ensure their Local Plan is underpinned by robust and up to date evidence. In line with Par 74 of the NPPF, this takes the form of assessments of need and strategies for indoor and outdoor sports facilities. A neighbourhood planning body should look to see if the relevant local authority has prepared a playing pitch strategy or other indoor/outdoor sports facility strategy. If it has then this could provide useful evidence for the neighbourhood plan and save the neighbourhood planning body time and resources gathering their own evidence. It is important that a neighbourhood plan reflects the recommendations and actions set out in any such strategies, including those which may specifically relate to the neighbourhood area, and that any local investment opportunities, such as the Community Infrastructure Levy, are utilised to support their delivey.	Noted. Refer to Brixton Parish Sport and Recreation Plan	Cof1	Carol Webb	Ve incl Nei liste plea l ha any Kee
	Where such evidence does not already exist then relevant planning policies in a neighbourhood plan should be based on a proportionate assessment of the need for sporting provision in its area. Developed in consultation with the local sporting and wider community any assessment should be used to	Noted. Refer to Brixton Parish Sport and Recreation Plan		Martyn Oates	Pre you res Gre
	provide key recommendations and deliverable actions. These should set out what provision is required to ensure the current and future needs of the community for sport can be met and, in turn, be able to support the development and implementation of planning policies. Sport England's guidance on assessing needs may help with such work. http://www.sportengland.org/ planningtoolsandguidance				Thi Lar for ver cap dev an
	If new or improved sports facilities are proposed Sport England recommend you ensure they are fit for purpose and designed in accordance with our design guidance notes. http:// www.sportengland.org/facilities-planning/tools- guidance/ design-and-cost-guidance/	Noted			lane Brix esta beh beli esp
	Any new housing developments will generate additional demand for sport. If existing sports facilities do not have the capacity to absorb the additional demand, then planning policies should look to ensure that new sports facilities, or improvements to existing sports facilities, are secured and delivered. Proposed actions to meet the demand should accord with any approved local plan or neighbourhood plan policy for social infrastructure, along with priorities resulting from any assessment of need, or set out in any playing pitch or other indoor and/or outdoor sports facility strategy that the				clea cor nee and nor cor The bet tha
	local authority has in place.				Pu
	In line with the Government's NPPF (including Section 8) and its Planning Practice Guidance (Health and wellbeing section),				The
	links below, consideration should also be given to how any new development, especially for new housing, will provide opportunities for people to lead healthy lifestyles and create healthy communities. Sport England's Active Design guidance can be used to help with this when developing planning policies and developing or assessing individual proposals.				Ple put For and
	Active Design, which includes a model planning policy, provides ten principles to help ensure the design and layout of development encourages and promotes participation in sport and physical activity. The guidance, and its accompanying	Noted			Wa Rei Pai nar
	checklist, could also be used at the evidence gathering stage of developing a neighbourhood plan to help undertake an assessment of how the design and layout of the area currently enables people to lead active lifestyles and what could be improved.				Cle Briz see par gou blo
	NPPF Section 8:				tha
	https://www.gov.uk/guidance/national-planning-policy- framework/8-promoting-healthy-communities				res
	PPG Health and wellbeing section:				Ver Foo
	https://www.gov.uk/guidance/health-and-wellbeing				mo gre
	Sport England's Active Design Guidance:				sug pro obs
	https://www.sportengland.org/activedesign				put mit
	(Please note: this response relates to Sport England's planning function only. It is not associated with our funding role or any grant application (wurdt that may role to the othe).				Ple
	grant application/award that may relate to the site.)		-		lost equ mu
South West W	ter Thank you for this the content of which is noted.	Noted	-		dra
	,				is s land

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у	Consultee	Comment	BPNP Group Response
	Debbie Parnowski	We own Brixton fish and chip shop and notice we haven't been included in the 'community facilities' in the Brixton Parish Neighbourhood Plan and also notice Ladybirds nursery is not listed. Please could you correct this by adding us and if you can't please explain why.	Noted. Interpretation of the definition of 'Assets of Community Value' reviewed. Whilst the fish and chip shop is an important community facility it does not fall within the definition of an Asset of Community Value (refer to Part 5, Chapter 3 of the Localism Act 2011 and the Assets of Community Regulations 2012). However, Ladybirds Nursery does fall within this definition and has been included within revised policy Cof1.
	Carol Webb	I have read the policies and objectives and cannot find anything to disagree with. Keep up the good work.	Constructive comment
	Martyn Oates	Preface, this includes concern in respect of rural identity could you consider adding that the parish is concerned also in respect of lack of adequate infrastructure to support our parish.	Noted. Preface amended to include development pressures on existing infrastructure.
		Green Space	
		This is a good concept, why is the area to the east of Lodge Lane not included though. A non development zone while good for protecting Brixton from further development pressure has very significant implications on landowners who may wish to capitalise on land for development, such consented development land being worth in the region of a million pounds an acre as opposed to around 10k per acre as agricultural land. It is for this reason that I am concerned that the Chair of Brixton Parish Council corresponded with Luscombe Maye estate agents and Mr Basil Cane regarding landownership on behalf of BPC without telling the full parish council at the time, I believe it could undermine the impartiality of this plan, especially as this included corresponder with Mr Cane who clearly has well known and declared pecuniary interests. Any consultation on this sensitive area of landowner interests and transparency I should add that I own a few acres to the north of Cross Park which are not currently under consideration for any type of development. The plan should be very careful not to create a grey area between the old development boundary and the green space that becomes fair game for further development.	The land east of Lodge Lane comprises 2 small fields confined between the existing house, Elmsleigh, and the approved Cares Orchard development. It has not been included in the 'Green Space' as it is not true open countryside, being surrounded by development along Lodge Lane. This land may be suitable for small scale well designed dwellings in accordance with TTV31 (development in the countryside) in the JLP. Given the recent planning approvals and construction of small scale developments along the western boundary of Lodge Lane, it would therefore be inconsistent to include the land east of Lodge Lane as part of the 'Green Space'. This area is defined as open countryside abutting the village settlement boundary. The comment on correspondence relates to bonafide communication on behalf of the BPNP group concerning land ownership enquiries as was explained when this issue arose in 2016.
		Public Rights of Way	
		The plan states that it wishes to improve and provide new public rights of way.	Agreed
		Please can you add to the plan a clear map of all existing public rights of way including;	This already defined on the DCC Public Rights of Way website. www.new.devon.gov.uk/prow/
		Footpaths, Bridleways, unclassified county roads (green lanes) and in addition any permissive paths such as Silverstream Way.	
		Recent events do not indicate total active support from Brixton Parish Council for the policy of protecting public rights of way namely,	Not relevant to this Plan
		Clearing of green lane linking public footpaths 2,4, 5 and 20 at Brixton Torr was not supported by BPC, to the contrary it seems to have been opposed. Narrow lanes throughout the parish are continually being widened by oversized vehicles gouging the verges and generally exacerbating culvert blockages and sludge on our lanes. The net result of this is that the vehicles causing the damage then generally make it difficult for all other users. Could the plan consider a width restriction on our narrower lanes, I have experienced having to backtrack over 150 metres as a pedestrian in order that a large vehicle apparently unable to reverse, can pass me.	Not relevant to this Plan, it is a County matter.
		Footpath 31 under bridge near Yealm still closed after many months, why has this not been addressed? Change of blocked green lane to public footpath joining path 2 to Torr Hill Farn as suggested by DCC in 2014, this has not been actively progressed or pursued by BPC or DCC and this route remains obstructed as are parts of some other green lanes. Loss of public footpaths within Sherford, no indication yet of any mitigation/compensation for Brixton.	This is a Parish Council matter and is being addressed. The maintenance of PROW is a County matter. However, the clearing of Footpath 2 could be considered as part of Parish Project Action Plan 1 and is being considered in the Sport and Recreation Plan as an Appendix to the BP Neighbourhood Plan
		Please include within the plan a target of replacing those paths lost by Sherford stopping up to be mitigated by at least an equal length of new paths by way of compensation. Certainly much more than the short new section proposed in the current draft a circular all weather walking riding and cycling route would be appropriate, footpath 16 could be much improved, it is supposed to run alongatie an attractive stream, would the	Sherford is not included within the Designated Area Terms of Reference within the BPNP as this is being dealt with within the Sherford development Plan. This includes a comprehensive proposal for public access.

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Policy	Consultee	Comment	BPNP Group Response	Policy	C
		After several years of frequent flooding and damage to roads in the Catson Green area, this remains unresolved with the net result that only large agricultural and daring vehicles can use these rights of way with walkers and cyclists frequently barred from use due to deep standing water.			
		I have detailed the above to illustrate that the plan is saying good things in respect of public access but in reality Brixton is suffering an erosion of public rights of way, the plan could recognise the many difficult issues currently facing public rights of way in Brixton, which often may only be resolved with cooperation from other authorities and private land owners but Brixton Parish Council could make these unresolved public rights of way issues a higher priority and indicate such in the plan.	The resolution of difficult issues with PROW is not within the scope of this plan.		
		The plan goes on to suggest that the Catson Green route to the north will be promoted as a bridleway (quiet lane, this would actually be an erosion of public rights of way as it would be removing access to vehicles, although it would be a good improvement if an off road link were made to the current path the start of the st	This lane will remain as part of the Highway and maintain and improve/facilitate much needed public access to Sherford. Tpt Map1 on page 34 has been included for the purposes of		
		18 (which has been diverted around the farmyard without consent).	illustrating improved or new access to Sherford and Plymouth		H
		Page 30 shows a map please improve this map to include the whole of Brixton Parish. The map shows improved cycle and pedestrian links to Elburdon (sustrans route 28), this route has not changed for at	Agree - key title to be amended to clarify "Proposed Improvements" to the cycle route. The PC and NP Group has identified the problem of the unsurfaced section of the path in discussion with Plymouth City Council (owners) and the Sherford Liaison Group		
		least ten years, so to say it is improved is misleading and for many years this route has been incomplete. Today at the Elburton end the route is so badly eroded in places and muddy in other places that it can only be passed on foot, this also has			
		been the case for many years. Can the parish plan confirm that you have consulted Sustrans who as you know not only put forward a comprehensive plan for a cycle route through Brixton but also currently own part of the proposed route.	We suggest this proposal could be addressed as part of Parish Project Action Plan 1.		
		The route previously proposed by Sustrans was preferable to that shown on your page 30 map as it utilised Mill Lane which is already barred for motorised traffic and while the old railway line route remains unusable, cyclists could easily utilise the recently cleared route to access the existing section of			
		Sustrans route 28 (another reason to support the recent clearing work). This would enable users to stay off the busy			ŀ
		A379 and enjoy a more tranquil unmotorised route avoiding the narrow section past Otter Nursery where it is difficult for pedestrians and cyclicits to pass motorised traffic. While I understand why you may wish to avoid potentially divisive debates regarding the Sustrans estuary route, the Mill Lane to Elburton route opportunity should not be overlooked and			
		whether or not it is ever joined by an estuary route can be left for future consideration, incidentally the estuary route was recently put forward for potential development by a presentation on the future of Steer Point quary. At one stage the Sherford 106 offered 730k for offsite cycle and footpath development, Brixton should be at the front of the queue for			
		this funding, if BPC are not proactive in this area Plymouth City Council will probably use these funds if they have not already			
		done so. It may be helpful to refer to the Natural England Coastal Access draft scheme published in 2008 page 54 figure 25 refers to the Yealm (I have a copy if you need to see it). Brixton Parish could greatly benefit from having a full definitive review on public rights of way, the plan could call on DCC for			
		this and have an impartial authoritative assessment of public rights of way within Brixton. As far as I am aware Brixton has no bridlepaths, however the generally derelicit state of our (UCRs) green lanes could be improved to the great benefit of			
		both horse riders, pedestrians and cyclists, there appears to be plenty of demand from horse riders, Finally it is with extreme difficulty that new public rights of way are formed and this makes it all the more vital that our current enviable network of paths and lanes are protected for all.			
		Upgrading a circular footpath route to an all weather surface would be a good investment for Brixton as many of our paths are not really useable by the less mobile during wet periods such as the current Christmas New Year period when path demand is high.			
		Employment Areas			L

Consultee	Comment	BPNP Group Response
	While I understand and support your logic for protecting employment land my understanding of current planning policy was that all current employment areas could be changed to residential, can the parish plan override such policies? Currently most of the Otter site has been tarmacked over with resultant serious drainage issues for footpath 6 and the stream that runs to the head of Coffete Creek. The danger of further employment use in this valley is that further runoff will continue to increase on an already overloaded drain and the stream, the result will be further increased flood risk at Brixton Tor. Do not take my word for this, take a walk in the area during or just after some wet weather and you will seem yo point. The stream passing through Fordbrook not only drains much of the current Sherford site but also east to fields near Centian Hill and to Catson Green, all which flood regularly. A solution to some of these drainage problems may be to find areas suitable for re establishing marshy areas with obvious wildlife benefits too (this could come under your action plan 7 greening, incidentally DEFRA too are now talking of such schemes). Could the plan include any demographics on how many people both live and work in Brixton.	Protecting specific employment areas is the purpose of this policy to avoid loss of important employment use. We note this comment and will look to amend the proposed Employment land away from the immediate vicinity of the water course to the west
	Sport and Recreation	
	There have been 106 funding opportunities for a number of years now, so far I am not aware that any of these have been utilised, is this going to be a priority in the Parish plan? The plan resolves to develop the Old Mill site at Cofflete this would link in well with cycle/gedestrian access via Mill Lane. However the Parish council of late has taken on projects like the Brixton Stones and more recently the acquisition of telephone boxes without clearly costed objectives/outcomes that benefit the Parish. At the moment Cofflete Creek can be accessed with a very very limited tidal window for canceing, paddleboarding etc, this area could be improved if the car park area was carefully re opened. However if the parish took over the Old Mill site it is unclear what the benefits would be, could the plan explain what benefits the parish would gain from owning the Old Mill site which has a very dilapidated wall adjacent to an equally dilapidated public road and could become a serious liability for any owner.	The Sport and Recreation Plan will set out ideas for Section 106 Funding.
	Community Facilities	
	The parish severely lacks any property assets which could be used to benefit the parish, opportunities to purchase land etc as part of any conditions on the recent house building spree seem to have been either missed or over overlooked. Responsibility for this lies firmly with SHCD for allowing such a poorly planned piecemeal development at the Venn farm RA12 site. However the parish has a good facility within the school which is now in need of refurbishment, the community room and hall are looking shably. With this in mind can the plan commit to maintaining the current facilities in priority to taking on lots of new projects. The Parish Council for some years has talked of a sport and recreation group to progress using 106 funds, I am not aware that this has happened and possibly some of the funds have now been either spent elsewhere or lost as the 106 funds are usually time bound.	Refer to previous comments
	I am not convinced that Brixton Campsite is a community facility, it is operated privately for profit the site has a poor record of compliance on planning conditions, as far as I can tell this site is being used permanently in contravention of planning conditions and fire regulations. Have Brixton Parish Council followed up their commitment to represent local residents in respect of protecting dwellings close to the site through planning conditions. It would also be inconsistent not to include other private campsites operated in Brixton at Spriddlestone and next to Pippins cattery. I believe it would be best to exclude all privately operated facilities such as the campsite unless you are going to include all such facilities in a consistent way. I can however see that the plan may wish to ensure that the campsite is not developed for permanent housing developments even though it currently appears to permanently house people in caravans.	The reference to Brixton Campsite as a community facility will be removed. Noted
	Renewable Energy	



APPENDIX 3

Jo Lynn Roger H HGH PI	Briting Pala Pala Ski ann Sol Fin Corr Pala for of t Be ann N N N N N N N N N N N N N N N N N N	a plan alludes to supporting a further solar farm project in kton, this is not a satisfactory way of executing the parish in if there is a potential case for additional solar farms in the rish then the plan should openly state any such case but not if a tranuch the issue and be somewhat non straightforward d create a grey area which could be utilised by potential ar farm developments. The same would apply for any other m of renewables wind, tidal biodigestors etc. The plan suld bear in mind that there are two large wind turbines usented for Sherford in addition to the significant existing ar farm	The Policy wording has been reconsidered and amended accordingly. Your comprehensive response is noted and has been circulated as requested. Constructive comment
Roger H	app this that cor Pa for of of good Be: an N I h N N N N N N N N N N N N N N N N N N N	logies for perhaps digressing on some points. I hope that plan will succeed and not become another plan or vision t planning authorities do not respect. Please will you firm that this response will be fully circulated to all Brixton rish Council and members of the Parish Plan team, I may ward my response to other interested parties. An open form consultation as per planning applications would have been dd. (confirmed circulated to NPG) st Regards Martyn Oates aver read through the First Draft of the Parish gibbourhood Plan and am personally happy with the policies d content of the Plan. There is a good balance between oport for appropriate development and maintenance of the sence of Brixton village. Fore we moved to Devon in 2015, I was a member of the NP up in my previous parish in sex. Therefore I know only too well the effort and time uired to prepare a Plan for submission and, as such, I aluad the Brixton group for autherision and, as such, I audat the Brixton group for autherision and, as such, I audat the Brixton group for autherision and, as such, I audat the Brixton group for autherision and, as such, I audat the Brixton group for autherision and, as such, I audat the Brixton group for autherision and, as such, I audat the Brixton group for autherision and, as such, I audat the Brixton group for autherision and, as such, I audat the Brixton group for autherision and, as such, I audat the Brixton group for autherision and such, I audat the Brixton group for autherision and as a such, I audat the Brixton group for autherision and as a such, I audat the Brixton group for autherision and as a such, I audat the Brixton group for autherision and as as and hor autherise.	as requested.
Roger H	h I h: Ne ann suy ess Be gro Su rec app Fin cou Re tepher We danning We Yon	ave read through the First Draft of the Parish gibbourhood Plan and am personally happy with the policies 3 content of the Plan. There is a good balance between sport for appropriate development and maintenance of the sence of Brixton village. fore we moved to Devon in 2015, I was a member of the NP up in my previous parish in sex. Therefore I know only too well the effort and time uired to prepare a Plan for submission and, as such, I shaud the Brixton group for achieving this First Draft stage. gers crossed for good reception from parishioners and local incil. gards Jo Lynn represent the prospective long-term lessees and	Constructive comment
Roger H	Nee and sup ess Bee gro gro gro app Fin cou Re depher anning We dev Yon eve	ighbourhood Pian and am personally happy with the policies dontent of the Pian. There is a good balance between sport for appropriate development and maintenance of the sence of Brixton village. fore we moved to Devon in 2015, I was a member of the NP up in my previous parish in sex. Therefore I know only too well the effort and time uired to prepare a Plan for submission and, as such, I slaud the Brixton group for achieving this First Draft stage. gers crossed for good reception from parishioners and local incil. gards Jo Lynn represent the prospective long-term lessees and	Constructive comment
Roger H HGH PI	eve Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Hepher Her Her Her Her Her Her Her H	up in my previous parish in sex. Therefore I know only too well the effort and time juired to prepare a Plan for submission and, as such, I olaud the Brixton group for achieving this First Draft stage. gers crossed for good reception from parishioners and local incil. gards Jo Lynn represent the prospective long-term lessees and	
Roger H HGH PI	Hepher We lanning dev You	incil. gards Jo Lynn represent the prospective long-term lessees and	
Roger H HGH PI	Hepher We lanning dev You	e represent the prospective long-term lessees and	
HGH PI	lanning dev You eve		
	eve		
	atte sup ser cor	J will be aware that we organised a public consultation ant on 18 November at the village school. This was very well ended, and demonstrated that there is a high degree of oport for the scheme we displayed, involving a low-impact ior living hamilet on part of the site, restoration for nature servation of the rest, and the creation of much better tpath and cycleway links throughout the area.	
	We	would like to suggest as follows:	
	ext for fac bric tha lan dev	DewMap2 should be amended to show the red line ending around the whole of the disused quarry, not just the mer brickworks. It is all brownfield land and a scar on the e of the AONB; and the former quarry and the former kworks are inextricably linked. Furthermore, it is apparent t there is considerable local opposition to the quarry being dilled, and support for a solution that would involve some elepment on former quarry land and restoration to nature of rest.	The red line has been carefully considered to include only the area of existing hardstanding comprising the former brick works operational buildings and storage yard. This is a defined brownfield site which is not subject to the approved landscape restoration of the quaried area. We concur there is considerable opposition to the proposed method of restoration of the quaried area. To include the whole of the disused quary site would be out of scale within the setting of the AONB and scale of Brixton village.
	2. I sec to I dev wo	Pairs - Colicy Dev8 is worded rather negatively. It would help to cure an appropriate future for the site if it could be amended be more proactive, noting the potential for a suitable form of relopment on part of the land, albeit that such development uld need to be sited, designed and landscaped to the hest standards.	While the setting of the ACVID and scale of inflaxed windless Dev10 policy is carefully worked as as not to preclude development on the condition that there is substantial and sustainable overall community benefit. It goes without saying that any development in the AONB should to the highest standard and reflect our own policy Dev3 Note: Previous Dev8 renumbered to Dev10.
		will be happy to elaborate upon these representations ould you find this helpful.	
		dly acknowledge receipt of this email (done) ger Hepher, Director	
Hazel H	Ne and allo	ave read the objectives and policies of the Draft ighbourhood Plan and think they have been well thought out d easy to understand. Hopefully the Plan will be accepted wing our community to have a bigger say in any elopment applications.	Constructive comment
	tha	nks for the hard work that I know had gone into this, eping the village feel in mind.	
	You	urs sincerely, Mrs Hazel Hawken	

Policy	Consultee	Comment	BPNP Group Response
	Alistair Macpherson	Huge congratulations to you for getting the plan this far. Its an impressive document managing to be both comprehensive and concise in the same breath - as well as looking highly professional. Well done.	Constructive comment
		I am not entirely clear what kind of response / feedback you are looking for in this consultation, but here are some general thoughts that follow a similar theme to my input into the last questionnaire.	
		Vision - This looks good but responding to climate change is notable by it's absence. I would suggest adding something along the lines of build a community that will be resilient to future economic downturns, rising energy prices and climate change.	Noted
		Objectives- These all look good. The reference to renewables is positive but I feel it could be strengthened broadened to include energy efficiency projects if it was part of a wider statement around 'initiatives that support transition to a low carbon future'	Noted
		Policies - All the policies have my support with the exception of DEV5 as the proposed provision for car park seems excessive.	Recent evidence of the lack of well considered parking provision and public realm within the completed housing schemes at Canes Orchard in Brixton Village and Kitley View in neighbouring Yealmpton demonstrate the requirement for a more robust approach to parking provision. Should the requirement for car parking diminish in the future this space will provide 'breathing space' adjacent the public realm.
		ENV2 and ENV6 - For the purpose of clarity I think extra explanation is required as to why you have seperate policies for ENV2 and ENV6 because it looks as these policies and associated allocations seek to achieve the same outcomes.	ENV2 specifically identifies fields with important open countryside views at the eastern and western approaches to Brixton village that characterise it's setting. ENV6 is under review. This area defines a significant area of countryside north of the village and will be re-designated as Strategic Countryside.
		Cof4 - this should be worded 'provide for or provide s106 contribuion towards' to be consistent with other policies and avoid provision of small useless play space	We assume this is a reference to Cof3. This policy has been amended.
		Emp4 - the wording of this policy is unclear as to whether the parish is protecting purely for employment or whether it would accept housing on the site in the right circumstance. Whils I share the sentiment of needing to secure community benefit from any development of the site I would suggest that identifying as 'strategic value for employment' was undermined the very positive statements about employment use at Chittleburn. Is it really where the parish wants employments uses for the foreseeable future?	This policy has been reviewed and removed from this section. The importance of this site is now referred to in a new policy: Dev10.
		DEV3 - I think this policy should be strengthened and expand to reflect the approach taken for larger developments within the JLP. See JLP policy DEV34 for policies relating to onsite renewable energy & solar master planning.	Noted
		I trust that is helpful	
		Please pass on my congratulations to Ray & Jon. Best wishes, Alistair Macpherson	
	Shona McDonough Clerk to Newton & Noss Parish Council	Newton & Noss Parish Council met yesterday evening and considered the matter.	
		The members were in agreement, commending Brixton Parish Council for the work undertaken in preparing their Neighbourhood Plan and to wish every success.	Constructive comment
	Natural England	Planning consultation: Brixton Neighbourhood Plan – Regulation 14 version	
		Thank you for your consultation on the above dated 01 December 2017.	
		Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.	
		We welcome the emerging Brixton Neighbourhood Plan. Brixton parish supports a rich and diverse natural environment and the coastal margin of the Parish of national importance for its biodiversity, geodiversity and landscape interest, reflected in the designation AONB designation and Yealm Estuary Site of Special Scientific Interest as well as numerous Priority Habitats within the parish boundaries.	Noted
		We note that the Neighbourhood Plan does not allocate new development but contains a number of environmental policies to complement the policies in the newly emerging Joint Local Plan. We would like to make the following comment:	

Brixton Parish Neighbourhood Plan 2014-2034

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у	Consultee	Comment	BPNP Group Response
		Policy ENV8 – In accordance with the mitigation hierarchy as set out in the National Planning Policy Framework, we would advise you to replace the word 'minimize' with the word 'avoid'. You could then add that where it is shown that adverse impacts cannot be avoided, appropriate mitigation should be provided.	Noted
		We would be happy to comment further should the need arise but if in the meantime you have any queries please do not hesitate to contact us.	
		For any queries relating to the specific advice in this letter only please contact Corine Dyke on 02080 268177 / 07717 888537 or corine dyke@naturalengland.org.uk. For any new consultations, or to provide further information on this consultation please send your correspondences to consultations@naturalengland.org.uk.	
		Yours sincerely, Corine Dyke Lead Adviser Sustainable Development Team – Devon, Cornwall & Isles of Scilly	
	Sustainable Places Planning Specialist Environment Agency	We are generally supportive of plan's vision especially to conserve and enhance the rural and historic environment of the parish. We consider that environmental objectives are good, particularly the objective to protect/enhance the Yealm estuary and the potiect/enhance/create green spaces.	Noted
		Environment policies Env1 through to Env6 are supported and welcomed. Nonetheless we consider that these policies could be strengthened further. For example, policy Env3 refers to priority habitats. We consider that this should also refer to mudflats, which constitute an important priority habitat for this parish.	Noted
		There is also very little with regard to flood risk and coastal change. It is indicated in the appendix that Env1-Env6 also address these matters but that is not obvious within the policy wording or supporting text. It is also noted that the plan contains nothing relating to water quality which is surprising given the importance of the estuary/irvers for water related activities/recreation for the Parish (as highlighted in policy Sar3). Whils the ability to address such issues at a local level is limited we recommend some sort of parish level commitment to seek improvements to water quality through better management of run-off and foul drainage.	Noted. Existing infrastructure is under considerable strain with recent housing development and the increased run off of surface water. Sherford run off is of particular concern to Brixton Torr resident who already experience flooding issues. Following a report on the problem of sewage overflow into the River Yealm (Source DEFRA 2017), Policy Env3 has been amended to include additional section referencing estuary pollution.
		Please let me know if you have any questions or require further clarification.	
	Historic England	Thank you for your consultation on the Brixton Neighbourhood Plan. Our apologies for not responding before now.	
		This is our first opportunity to feed into the Plan's preparation since we offered generic advice at the time the area was designated in 2015.	
		We are impressed that the Plan sets out as a primary objective the protection and enhancement of its distinctive historic character. This is reflected not only in the suite of policies and proposals but in the Parish Project Action Plans, illustrated by projects such as 8 & 9 identified on pA.29.	Noted
		Our only policy specific comment relates to Policy Intent Emp2. on p33 of the Plan. Though referring to it as a "preference" this would appear to effectively allocate an area of 2.5ha in the vicinity of Dodovens Farm/Chittleburn Business Park for B1 light industrial use to complement the existing businesses. As a new allocation it is important to ensure, and demonstrate with appropriate evidence, that such an allocation will not cause harm to designated heritage assets in accordance with the provisions of the National Planning Policy Framework (NPPF). Reference is made on pA 111 ot the policy's compliance with a range of JLP and LDF policies but it is not clear whether and how compliance with national and local policies for the protection and enhancement of the historic environment has been pursued and confirmed.	Size of designated area has been reviewed and reduced in size. The nearest designated heritage asset is at Combe Lane which is approximately 0.3km from the proposed site on the opposite side of the A379 and obscured by the existing topography so is not deemed to cause any harm to the setting of the listed building.
		While the distribution of designated heritage assets in the area probably means that the potential for harmful impact may be unlikely it nonetheless behowes the Plan preparation process to demonstrate this fact with evidence. This should not be an onerous exercise, but it makes sense to address this matter and update the evidence base before submitting the Plan for Examination.	Mapping evidence from the HE website https://historicengland.org.uk/listing/the-list/map-search has determined that there are no designated historic assets affecte by any of the Plan policies. See also note above re. Chittleburn
		Kind regards, David Stuart, Historic Places Adviser South West	
	Brixton Parish Council Meeting	Identification of land in the ownership of SHDC that could be made available for community housing along Steer Point Road.	This has been considered and included in the revised Neighbourhood Plan to contribute to the JLP identified 10 houses as affordable houses for local people in perpetuity.

су	Consultee	Comment	BPNP Group Response
		Below are comments in response to representations on behalf of developers. The full documents are online.	http://www.brixtonparishcouncil.org.uk/ Neighbourhood_Plan_2016_4508.aspx
	Emery Planning	INTRODUCTION Paragraph 1.2	We disagree with the comment on prematurity. The BPNP is consistent with the recently published South Devon AONB Management Plan (2014-2019) and the Joint Local Plan (inspection now complete March 2018) The 'Strategic Green Space' shall be renamed 'Strategic Countryside'
		Paragraph 1.3	The proposed development at Stamps Hill does not make a valuable contribution to Brixton village as evidenced in the Planning refusal by SHDC.
		INTRODUCTION, BASIC CONDITIONS and NATIONAL PLANNING POLICY AND GUIDANCE Paragraphs 1.4 - 3.22	Noted
		Paragraph 3.23	We agree. All stakeholders were invited to the numerous, widely advertised, public consultation events throughout the 3 years preparation of this Plan.
		Paragraphs 3.24 - 3.27	Noted
		THE DEVELOPMENT PLAN Paragraphs 4.1 - 4.2	Noted
		RESPONSE TO THE DRAFT POLICIES Paragraphs 5.1 - 5.2	Noted
		Paragraph 5.3	The guidance in the JLP for housing provision within Brixton for the period 2014-2034 is circa 10 houses. Since 2014.121 houses have already been approved, a significant proportion are under construction or complete. Within this context (a 25% increase in housing numbers), the principal concern expressed by the community was to restrict large scale development in order to sustain the important rural character of the village.
		Paragraph 5.4-5.5	Noted and comments made above
		Paragraph 5.6	The period for a review of the Neighbourhood Plan of 5 years is reasonable and is consistent with other plans. The Plan allows for this review under section 'Delivering the Plan'
		Paragraph 5.7 and 5.8	Noted
		Paragraph 5.9	BPNP Policy Dev2b removed to align with JLP TTV31
		Paragraph 5.10	Noted
		Paragraph 5.11	The housing need for Brixton has already been addressed.
		Paragraph 5.12	Despite the recent increase of 25% in housing stock, it has not reversed the decline in community facilities in Brixton village.
		Paragraph 5.13	Disagree
		Paragraph 5.14	Policy is in accordance with JLP
		Paragraph 5.15	Both the recently completed developments at Canes Orchard and Killey View demonstrate that well designed and sufficient parking provision is essential given the lack of regular public transport and the high car ownership evidenced in the community surveys.
		Paragraph 5.16 and 5.17	This is consistent with the JLP
		Paragraph 5.18	See comment to paragraph 5.6
		PROPOSED HOUSING ALLOCATION Paragraphs 6.1 - 6.5	This Neighbourhood Plan has been three years in the making. Neither the BPNP or the Parish Council have been approached by Wain Homes with reference the Stamps Hill site during the long preparation of this Plan. The only contact has been in connection with the submitted planning application. This application has been refused planning permission by SHDC.
		SUMMARY AND CONCLUSIONS Paragraph 7.1	Noted and comments as above
		Paragraphs 7.2	The decision of the SHDC Development Management Committee is supported.
	PCL Planning	Paragraph 1	The Neighbourhood Plan is a result of extensive public consultation in the community to determine the future of Brixtor parish where the consultees live and work. The consultation identified significant concerns about the substantial development of housing since 2014 in the Parish, and the negative impact on the character and social wellbeing of the community, particularly Brixton village which has been subject to 121 approved new houses since the start of the period of the Plan 2014-2034. This is substantially in excess of the circal houses to be provided in the village identified in the JLP.

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Policy	Consultee	Comment	BPNP Group Response
			Ref to Introduction, page 7 reference Neighbourhood Planning and Development.
			To be added to the document for clarification: "Throughout the document, the term 'neighbourhood plan' refers to a 'Neighbourhood Development Plan', as introduced by the Localism Act 2011."
		Paragraph 2 and bullets, Paragraph 3	Disagree, BPNP complies with the basic conditions.
		Paragraph 4	With particular regard to the NPPF (national), the BPNP provides opportunity for further employment to the existing businesses at Chittleburn. The SHDC Brixton Parish Housing Needs Survey 2016 identified 29 houses (18 open market and 11 affordable) are required for the next 5 years. This number has been provided for with the approval of Canes Orchard Phases 2A, 2B and 3 within the village
		Paragraph 5	As above and in accordance with Local Development Framework and emerging Plymouth and South West Devon Joint Local Plan (local).
			In addition to the approved housing numbers and since consultation, the Plan as a living document, has been updated to include an identified site to provide affordable homes for local people within the village settlement boundary. This site is deliverable.
		Paragraph 6	Noted
		Paragraph 7	Disagree as response to paragraph 4.
		Paragraph 8	BPNP Policy ENV6 has been reviewed. This area defines a significant area of countryside north of the village and has been re-designated as Strategic Countryside. This clarifies the designation and addresses the 3 points in para 8 regarding Green Space.
			Policy ENV6 is fully compliant with the JLP Policy TTV31: "1. Housing and employment development adjoining or very near to an existing settlement will only be supported where it meets the essential, small scale local development needs of the community and provides a sustainable solution."
		Paragraph 9 and 10	As above
		Paragraph 11	Disagree for reasons stated above. The BPNP reflects the wishes of the community as required under the Localism Act 2011. As updated it does provide opportunities for development of small numbers of high quality houses in appropriate locations which do not harm the rural and historic character of the Parish and meet a local need.

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Follaton House, Plymouth Road, Totnes, Devon TQ9 5NE Telephone: (01803) 861234 DX 300050 TOTNES 2 Fax: (01803) 861166

Please reply to: Mandy Goddard So kitche Huangs Discrite: Placemaking Direct telephone: 01803 861279 Distrierk to Britkton Parish Coulid Mail: mandy.goddard@southhams.gov.uk

BY EMAIL ONLY

Kirstie Aldridge Clerk to Brixton Parish Council

BY EMAIL ONLY

15/01/2017

Dear Kirstie

South Hams District Council response to the draft Brixton Neighbourhood Plan

Thank you for sending the pre-submission Brixton Neighbourhood Plan (Regulation 14)* to the Local Planning Authority (LPA) for comments. This will be referred to as the Draft Brixton Neighbourhood Plan (the NP) in this document.

The LPA fully supports the initiative to produce a neighbourhood plan and recognises that much work has gone into the development of the NP with extensive community involvement. The LPA commends the Brixton Neighbourhood Plan Group for all the hard work already put into the NP.

These comments have been provided to assist the Neighbourhood Planning Group in producing a Draft Neighbourhood Plan for submission to the LPA at Regulation 15*. The response is based on the information provided and available at the time of reviewing the NP, which includes the pre-submission draft Brixton Neighbourhood Plan (Nov 2017) and appendices available on the website.

A number of suggestions are made below for further consideration prior to submission at Regulation 15, to help ensure the NP is successful at examination and contributes to a strong planning policy framework for the Brixton Neighbourhood Area.

*Neighbourhood Planning (General) Regulations 2012

I hope you find these comments useful. Please do not hesitate to contact me if you would like further clarification on any of them.

Best wishes,

Mandy Goddard Neighbourhood Planning Specialist

www.southhams.gov.uk

Con 100% Recycled Paper

Please be aware that telephone calls to and from the Council may be recorded for training and monitoring purposes

Policy Ref	BPNP Policy	SHDC Comment	BPNP Group Response
1)		The NP is on the whole well considered and well drafted and, with	Acknowledged
.,		some minor amendments, is likely to help meet the stated Vision and Objectives for the Neighbourhood Area.	Actionicogeo
2)		Conformity with the Development Plan and meeting the Basic	the HID has and have a dealed and therefore the page Original
		Conditions. As your Basic Conditions Statement makes clear, two of the 'basic conditions' neighbourhood plans must meet is to have	Strategy remains the current South Hams District Council local
		regard to the National Planning Policy Framework (NPPF) and to be	The Neighbourhood Plan is a living document and therefore wil
		in conformity with the strategic policies of the Local Development	
		Plan that is extant at the time of the examination of the NP. For South Hams, this is currently the 2006 Core Strategy except where	
		this is out of date and the NPPE takes precedence. However, it is	
		likely that emerging policy will be adopted by the time of the NP	
		examination: The Plymouth and South West Devon Joint Local Plan	
		(JLP) is currently being examined and is expected to be adopted in 2018. These comments therefore assume that the JLP is the	
		relevant Local Development Plan for the Brixton NP. If this is the	
		case, all references to the Core Strategy should be removed from	
		the NP and from the Basic Conditions Statement. A list of strategic	
3)		Development Plan policies is included as an appendix to this letter. Overall development strategy: It is recognised that the parish of	We recognize the relevance of development expectuation. Since
5)		Brixton has seen major recent and ongoing development, and also	
		that there limitations on development within the neighbourhood area	
		due to the location on the edge of the AONB. However, the NPPF does strongly encourage local planning policy to have a positive	DIAIDIT de la SUSIAINADIE VIIIAUE .
		does strongly encourage local planning policy to have a positive attitude towards development wherever possible. In addition, JLP	
		policy TTV30 identifies Brixton as a 'sustainable village' where	
		development for 10 dwellings might be delivered through a	
		neighbourhood plan over the JLP plan period, notwithstanding any development that has already taken place or that has already been	
		granted permission.	
4)		Affordable Housing. It is not made clear within the NP what the	Canes Orchard phased development will deliver the numbers of
		assessed level of affordable housing is within the Neighbourhood	affordable homes identified in the Housing Needs Survey 2016. See also comment 3) above re community housing.
		Area, nor how this need or likely further need arising within the NP period is likely to be met. As such, the NP has not demonstrated	
		how it will assist in meeting local needs and the requirements of	
		Section 6 of the NPPF: Delivering a wide choice of high quality	
-		homes	-
5)		For the above reasons, the LPA is concerned that the NP as currently drafted does not adequately demonstrate how it has had	See comment 3) above to deliver community housing.
		regard to the NPPF and is in conformity with the strategic elements	
		of the Development Plan. The LPA would prefer to see a) more	
		positive wording within the policies and supporting text of the NP to demonstrate that it is not anti-development, b) the allocation of one	
		or more development sites to deliver in the region of 10 dwellings	
		that would meet local and affordable housing need. This may be	
		appropriately delivered through a Community Land Trust or other	
		community-led housing, which is an opportunity for the local community to control development coming forward and to ensure	
		that local needs are met.	
6)		The LPA has some other concerns about the NP's conformity with	General Policies and evidence have been revised.
		the strategic policies of the JLP and with the NPPF, particularly in regard to the Development policies. These concerns are picked up	
		in the detailed comments below.	
7)		The Evidence Base. The appendices to the NP provide clearly	
		presented evidence, although a) evidence for the proposed Local	
		Green Space designations could usefully be expanded to provide a clearer demonstration that each one meets the criteria set out in	The Housing Needs Survey is readily available on the Brixton Parish Council website: brixtonparishcouncil.org.uk/NeighbourhoodPlan
		NPPF 77, and b) we were not able to access the Housing Needs	
		Assessment from the link given in the appendices.	
8)		SEA and HRA. Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA); When the NP is submitted	their consultation with Historic England, Natural England and
		to the LPA at Regulation 15, it will need to be accompanied by either	the Environment Agency (March 14th 2017). The Screening Opinion identified either A) no negative effect or B) no
		a screening report saying that SEA is not considered necessary, or a	significant effect. There were no C) likely significant effect alone.
		full SEA report. HRA screening will also be necessary in order to	It identified that an HRA is not required.
		demonstrate compliance with European laws. Please request an SEA/HRA screening report from us by emailing SW-Neighbourhood	taken into account and the relevant Policies amended.
		Planning NeighbourhoodPlan@swdevon.gov.uk. The target for	
		completing screening reports is 10 weeks, including consultation	
		with statutory consultees. Should SEA be considered necessary, this	

APPENDIX 3

SHDC Consultation Responses to First Draft Brixton Parish Neighbourhood Plan - April 2018

Policy Ref	BPNP Policy	SHDC Comment	BPNP Group Response
9)		Other. There is some repetition of JLP policy, which is understandable given hat he NP has been progressed to a similar timescale as the JLP. However, this may cause confusion where NP policies differ in interpretation from JLP policy, and is unnecessary unless JLP policy does not adequately address local circumstances. In such cases, it will be appropriate for the NP policy to add emphasis or detail. Where this is the case it should be made clear in suporting text. Individual instances of where this occurs are picked up in the detailed comments below.	Local detail relevant to the Parish has been added to the BPNP Policies.
	Comments on specific parts of the Neighbourhood Plan Where a particular policy is not commented on, please assume that the	LPA supports it	
	Section, policy or text	Comment	
	Map, p.2	For clarity, we would prefer to see this map renamed 'Neighbourhood Plan Area', which should be shaded to clearly show the exclusion of	The map is included to identify Parish Characteristics not solely the NP Area which is identified. The NP area is clearly identified in Appendix 1: Terms of Reference.
	Environment section	the Sherford area. A map showing the location of the Neighbourhood Area in relation to	
Env2	Environment section Env2. The land identified on Environment Policy Env Map 2: Policy	the AONB would be useful in this section.	These policies are site specific unlike JLP policies DEV28 and
ENV2	Area Env2 will be protected from development to maintain the important public open views across the South Devon AONB that define the setting and character of Brixton village and its eastern and western approaches.	Are there any circumstances in which some types of development in this area would be acceptable? A blanket ban on any development at all may not be realistic.	These policies are site specific units of policies De Voo and DEV 30. It is considered that a development restriction is entirely appropriate in the identified locations.
Env3	Erv3. (a) Priority Habitat throughout the parish, including deciduous woodland, wood pasture/parkland, ancient woodland and wildlife contridors as shown on Environment Habitat Policy Map, will be protected and enhanced. (b) Important woodlands are to be conserved and enhanced for their contribution to the character and biodretristy of the parish. See Appendix 9: Env Map 4.	Does this add significantly to the environment policies in the JLP, especially DEV28 and DEV30?	Priority Habitat dasalification is often overlooked by the LPA and the identified Habitats are an important characteristic of Brixton Pariah.
Env4	Envi-A green corridor will be maintained for visual and ecological significance to protect against the further urban expansion east of Plymouth along the A379, and to safeguard the individual identities of Chittleburn, Combe, and Brixton village, as defined on Env Map 2: Policy Area Envi-4.	What exactly is intended here? Is no development to be permitted in this area at all, or might certain types of development or design be considered appropriate?	
Env5	Ervs (a) local Green Spaces will be protected and enhanced. Only development directly associated with and necessary to improve the green spaces will be permitted within them (Environment Policy Mag) Env Map 2 and Appendix 7). (b) Measures to improve the appearance of the A379 route through Britton, particularly through measures such as tree planting and green landscaping, will be supported. See Env Map 2.	Suggest wording is included which clearly designates the LGS e.g. The following green spaces as identified on Env Map 2, are designated as Local Green Spaces Then list all proposed LGS by name and map ref.	Local Green Spaces have been updated to show compliance with National Planning criteria.
Env6	Ervö. The area identified as the Brixton Strategic Green Space (Erv Map 2) shall be safeguarded during the Pilan period (2014-2034) except in the event that a future Housing Needs Survey identifies the need for essential, affordable local housing for Brixton community. In which case small numbers of well designed, sensitively located housing might be considered; in any event not before 2023 when the first review of this Plan is due. This review will also consider the development progress of Sherford and any impact on the Brixton Strategic Green Space. No development will be permitted that adds substantially to the cumulative impact of development in the village that will adversely impact on the social wellbeing and character of the Village.	Suggest this policy is reworded in a more positive way, e.g. Within the area identified as the Brixton Strategic Green Space (Erv Map 2), proposals for small scale housing development will be supported where a) they can be demonstrated to meet an essential local need b) they are sensitively located etc Consideration should be given to how this policy relates to the policies in the development section below.	The area designation wording amended. Policy amended.
Env7	both above and below ground, shall be conserved and enhanced. Development proposals are required not to harm but to conserve, restore and enhance designated and non-designated historic and heritage assets and their settings.	The identification of local non-designated heritage assets is welcomed and adds detail to JLP Policy DEV2. The first paragraph of this policy is not considered necessary as designated assets are already well protected in policy.	Noted
Env8	Erve. Private or community renewable energy generation schemes will be supported provided they are designed to minimize harm to local heritage, biodiversity, landscape, views and skylines, through noise or other nuisance and be in keeping with its setting and surroundinos.	Is any type of renewable energy generation of any size acceptable? Some clarification is needed.	Any size of renewable energy generation will need to assessed against national and local development policies.
	surroundings. Coff. The following local facilities are designated as Assets of Community Value: The Post Office / village shop The Foxhound pub The Scouth US Mary's Schod Assets of Community Value shall be protected and relained. Development that would result in the loss of or harm to any such asset will not be permitted unless there is equivalent or improved alternative provision in the parish.	Have these facilities been formally listed as Assets of Community Value? See https://www.southhams.gov.uk/article/38 51/Assets-of- Community-Value Suggest adding to this policy words to the effect 'unless it can be demonstrated that the facility is no longer needed'. Permitted development rights should be referred to in respect of the shop.	
Cot2	CoI2. New development will be required to contribute towards the provision or improvement of community facilities in Britton in accordance with adopted standards and local promites which could include but is not restricted to: - a patish halt, -off-street car parking and/or car park, - a visitor car park in Britton Village - play spaces, - allotments, - Network improvements to footpaths, bridleways and cycle parks, - masures to mitigate traffic flow and speed through the village, - improvements to and "greening" of the A379 corridor, - public inver access	CIL regs should be referred to: planning obligations must be necessary to make the development acceptable in planning terms, directly related to the development, and fainy and reasonably related in scale and kind. See http://www.legislation.gov.uk/ukdsi/2010/ 9780111462380/part/11	SHDC does not have a CIL regulations policy. Section 106 contributions will be required under statutory planning obligations but must also consider: Brotton Parish Community Facilities Plan Brotton Parish Community Facilities Plan
Cof3	Cot3. Developments of more than 5 homes shall incorporate adequate public landscaped space and provision for safe children's play within the development.	What is considered 'adequate' in this context? It would be useful to refer to JLP evidence https://www.plymouth.govuk/jointiccalpla nevidencebase and Fields in Trust guidelines http:// www.fieldsintust.org/	Policy wording amended.

Policy Ref	BPNP Policy	SHDC Comment	BPNP Group Response
Sar1	Sar1. Public open space, private outdoor sports grounds, school		This policy adds further local detail.
	playing fields and allotments shall be protected and retained in that	What does this policy add to JLP DEV3?	
	use. Only development directly associated with and necessary for	As currently worded, the grammar of part b) of the policy is	
	their improvement will be permitted unless: (a). an alternative and	confusing: 'Only developmentwill be permitted unless (b) the	
	improved provision is provided that retains its original functional	proposal would not result in the loss of'	
	requirements for existing and future users; and (b). the proposal	· · · · · · · · · · · · · · · · · · ·	
	would not result in the loss of an area important for its amenity or contribution to the character of the area in general.	It is not entirely clear what is intended here.	
	Dev Map 1	This is a useful map to help set the context for the NP	Noted
Tot2	Policy Tot2	This is not really a policy and should be moved to supporting text.	Noted and moved to supporting text
	Employment policies	The employment policies are welcomed as adding appropriate local	New Map produced.
		detail to JLP policy. However, clearer identification of the relevant	
		sites on one single map is recommended.	
		Have site assessments been carried out to assess the impact of	See ceneral comment 8 above
		development on these sites – particularly the 'site of approximately	See general comment o above.
		2.5 Ha in the vicinity of Dodovens Farm/Chittleburn Business Park'?	
		No such assessments have been seen by the LPA, and are	
		recommended in order to demonstrate deliverability of the NP.	
Dev1	Policy Dev1 Development shall not harm but maintain and enhance		Policy wording amended
	the South Devon AONB and its setting, paying full regard to national	This policy repeats the requirements of Policy Env1 and as such is	
	and local strategic policies for the AONB and to the South Devon	not considered necessary.	
	AONB Planning Guidance.		Abole d
Dev2	Policy Dev2 Location, scale and character of development.		Noted
	(a) Within the settlement boundary the scale, density and character of development shell be in logaring with its site and surgeurgings and	The provisions of this part of the policy are already well provided for	
	of development shall be in keeping with its site and surroundings and	in existing planning policy. As such, this part of the policy is not	
	shall cause no adverse impacts on natural or historic assets, important views, outlooks or skylines, local amenity, traffic, parking or	considered necessary.	
	safetv		
Dev2		This part of the policy is contrary to JLP TTV31, which supports	This section of the policy removed
08V2		housing and employment development for local needs only adjacent	This second of the policy removed
	Policy Dev2	or very close to existing settlements. Isolated development	
	(b) Elsewhere in the parish development will be strictly controlled and only permitted where it is small scale (1 - 2 dwellings) and can be	elsewhere is only supported in very specific circumstances, such as	
	delivered sustainably and not in conflict with any other policy.	to meet the needs of a rural worker. As currently worded, the NP	
	delivered sustainably and not in connict with any other policy.	policy is more permissive than JLP TTV31. Unless this is the	
	Policy Dev2	intention, we suggest removing this part of the policy. As above. This is already provided for by JLP TTV31 where the	
Dev2	(c) In the event that a future Housing Needs Survey identifies the	proposed development is adjacent or very close to existing	Policy wording amended
	need for essential, affordable local housing for Brixton community,	settlements. As currently worded, the NP policy is more permissive	
	small numbers of sensitively located, well designed housing, might	than JLP TTV31. Unless this is the intention, we suggest removing	
	be considered within the Parish outside the AONB.	this part of the policy.	
Dev2	Policy Dev2	As above. In addition the wording 'essential local need' potentially	Reference to local need removed.
	(d) Small scale development that secures a viable long- term future	creates confusion. What is intended here? This could be interpreted as need for several affordable houses, or in several other ways.	
	for a valued local asset which would otherwise be lost, or will meet an essential local need which could not otherwise be met may be	Again we suggest removing this part of the policy which is already	
	permitted	covered by TTV31.	
Dev3	Dev3. All new development should be of high quality and		Policy retained to emphasise the requirement for good design which has been lacking in recent developments.
	appropriately designed for the context in which it is proposed with		which has been lacking in recent developments.
	respect to its neighbours and the rural character of Brixton village		
	and Parish. Development shall take into account topography, layout,	What does this policy add to JLP DEV10 and Dev20? NPs should	
	building orientation, massing, landscaping, public green space and associated public realm, to minimise visual, ecological and social	avoid repeating existing/emerging policy wherever possible.	
	impact. Housing will comply with the Department of Communities &		
	Local Government "Technical housing standards – nationally		
	described space standard."		
Dev4	Dev4. Design shall maximise, where possible, the orientation of new		Policy retained and updated to emphasise the requirement for
	development to capitalise on solar energy and other natural		good design which has been lacking in recent developments.
	sustainable resources to reduce energy consumption. Development	As above – does this policy add significantly to JLP DEV34?	
	comprising the use of renewable energy and low carbon materials will be encouraged where it does not harm the character and		
	appearance of the Parish and the landscape.		
Dev5	Dev5. All new developments shall include adequate off street parking	This policy is supported, although some clarification of 'adequate' is	Representations to the Parish Council have drawn attention
	and cycle storage for residents, users and visitors. Residential	recommended. See NPPF 39, updated in 2015 with the following	the inadequacy of parking provision in new developments. Th
	developments shall also provide at least one parking space per	text: "Local planning authorities should only impose local parking	
	bedroom.	standards for residential and non-residential development where	
		there is clear and compelling justification that it is necessary to	
		manage their local road network." (written statement: Planning	
		Update March 2015)	schemes.
Dev6	Dev6. Existing Recreation and Tourism facilities shall be retained for		Policy wording amended
	that use. Only development directly associated with and necessary	This policy is supported, but suggest adding wording to the effect	
	for their improvement will be permitted unless: (a) alternative and improved provision will be made in a location well related to the	'Unless it can be demonstrated to be no longer financially viable'.	
	functional requirements of the use and its existing and future users:		
		There appears to be text missing at the end of part (b)?	
	and (b) the proposal would not result in the loss of an area important		
	and (b) the proposal would not result in the loss of an area important for its contribution to the character of the area in		
Dev8	and (b) the proposal would not result in the loss of an area important for its contribution to the character of the area in Dev8. Future development of former Steer Point Brickworks hard		Policy wording amended.
Dev8	for its contribution to the character of the area in Dev8. Future development of former Steer Point Brickworks hard standing (refer to Dev Map 2 and Dev Map 3). This large area of	More detail would be welcomed here as to what might be considered	
Dev8	for its contribution to the character of the area in Dev8. Future development of former Steer Point Brickworks hard standing (refer to Dev Map 2 and Dev Map 3). This large area of previously developed land lies within a highly sensitive area of the	More detail would be welcomed here as to what might be considered acceptable development for this site and what sort of community	What will be acceptable in relation to any forthcoming plannin application will be judged on its individual merits an
Dev8	for its contribution to the character of the area in Dev8. Future development of former Steer Point Brickworks hard standing (refer to Dev Map 2 and Dev Map 3). This large area of	More detail would be welcomed here as to what might be considered acceptable development for this site and what sort of community benefits are aspired to and might be realised from the site.	

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Appendix 1



South Hams and West Devon

Strategic Development Plan Policies December 2017

This document sets out the strategic development plan policies which neighbourhood plans in South Hams and West Devon should demonstrate conformity with, as at December 2017.

Contents

Introduction

1. The Emerging Plymouth and South West Devon Joint Local Plan (JLP)

2. South Hams District Council Development Plan Strategic Policies December 2017

3. West Devon Borough Council Development Plan Strategic Policies December 2017

Introduction

Neighbourhood plans must be in conformity with the strategic elements of the Local Development Plan that is extant at the time of the examination of the neighbourhood plan. As at December 2017, the extant Local Development Plans for the two Districts are the South Hams Core Strategy 2006 and associated documents, and the West Devon Core Strategy 2011 and associated documents. Further detail on these documents and the relevant policies is given below in Sections 2 and 3. A new Joint Local Plan for the two Districts and Plymouth is currently being examined and is expected to be adopted in 2018.

1. The Emerging Plymouth and South West Devon Joint Local Plan (JLP)

https://www.plymouth.gov.uk/sites/default/files/PlymouthSouthWestDevonJointLocalPlanSubmission.pdf

Emerging policy should not be referenced in Neighbourhood Plans if the NP is expected to be examined before it is adopted. However, it is important to ensure that NPs are in general conformity with the strategic elements of the emerging JLP and with evidence gathered for the JLP, so that the NP does not become out of date once the JLP is in place.

Relevant sections and policies of the JLP are as follows:

The Vision The Strategic Objectives Policy SPT1 Delivering sustainable development



Policy SPT2 Sustainable linked neighbourhoods and sustainable rural communities Policy SPT3 Provision for new homes Policy SPT4 Provision for employment floorspace Policy SPT5 Provision for retail development Policy SPT6 Spatial provision of retail and main town centre uses Policy SPT7 Working with neighbouring areas Policy SPT8 Strategic connectivity Policy SPT9 Strategic principles for transport planning and strategy Policy SPT10 Balanced transport strategy for growth and healthy and sustainable communities Policy SPT11 Strategic approach to the natural environment Policy SPT12 Strategic infrastructure measures to deliver the spatial strategy Policy SPT13 European Sites - mitigation of recreational impacts from development Policy TTV1 Prioritising growth through a hierarchy of sustainable settlements Policy TTV2 Delivering sustainable development in the Thriving Towns and Villages Policy Area Policies TTV3 – TTV28 (Main Towns) where relevant Policy TTV29 Site allocations in the Smaller Towns and Key Villages where relevant

Policy TTV30 Empowering local residents to create strong and sustainable communities where relevant Policy TTV31 Development in the countryside

Policy DEV1 Protecting health and amenity Policy DEV2 Air, water, soil, noise, land and light pollution Policy DEV3 Sport & Recreation Policy DEV8 Meeting local housing need in the Thriving Towns and Villages Policy Area Policy DEV9 Meeting local housing need in the Plan Area Policy DEV10 Delivering High Quality Housing Policy DEV13 Consideration of sites for Travellers and Travelling Showpeople Policy DEV14 Maintaining a flexible mix of employment sites Policy DEV15 Supporting the rural economy Policy DEV17 Promoting competitive town centres (where relevant) Policy DEV18 Protecting local shops and services Policy DEV20 Place shaping and the quality of the built environment Policy DEV21 Conserving the historic environment Policy DEV22 Development affecting the historic environment Policy DEV24 Landscape character Policy DEV25 Undeveloped Coast and Heritage Coast Policy DEV27 Nationally protected landscapes Policy DEV28 Protecting and enhancing biodiversity and geological conservation Policy DEV29 Green and play spaces Policy DEV30 Trees, woodlands and hedgerows Policy DEV31 Specific provisions relating to transport Policy DEV32 Meeting the community infrastructure needs of new homes Policy DEV34 Delivering low carbon development Policy DEV35 Renewable and low carbon energy (including heat) Policy DEV36 Community energy Policy DEV37 Managing flood risk and water quality impacts

2. South Hams District Council

Development Plan Strategic Policies December 2017

https://www.southhams.gov.uk/article/3868/Local-Development-Framework

The extant Development Plan for South Hams District as at December 2017 comprises the following documents:

- 2006 Core Strategy including saved policies from the 1996 Local Plan
- 2007 Sherford New Community Area Action Plan (AAP)
- 2008 Affordable Housing Development Plan Document (DPD)
- 2010 Development Policies Development Plan Document (DPD)
- 2011 Site Allocations Development Plan Document (DPD) for:
 - Dartmouth
 - Ivybridge
 - Kingsbridge
 - Totnes
 - Rural Areas

The Council considers the following policies relevant as strategic policies with which Neighbourhood Plans should be in conformity where they are still up to date and in conformity with the National Planning Policy Framework (NPPF). Where policies are not in conformity with the NPPF, the NPPF will take precedence and the relevant NPPF paragraph or section is given.

Policies that the Council considers Neighbourhood Plans should be in conformity with are shaded green in the following table.

Strategic Policy	Conformity	Notes	
Strategic Policy	Configration of the second sec	Notes	
Strategic Policy	Continedity	Notes	
Core Strategy 2006			
CS1, Location of Development	Y	Not in full conformity with NPPF; however, NPs should have regard to CS1 as it gives an indication of which settlements are considered sustainable by the Council. NPPF Paras 14-15 are also relevant ('Presumption in favour of sustainable development').	
CS2, Housing numbers	N	Parteo field to she table of foreinip (mainted which for in	
CS2, Housing numbers	N	covernation to lead as the provide provide of	
CS2, Housing numbers	Ν	bisk and like them as configuring a wide choice of	
CS3, Employment land provision	Y	Compliance required though NPs may add detail	
CS4, Sherford New Community	N	Where relevant.	
CS5, Previously developed land	Y	NPPF 111 permits local targets. No new evidence to suggest a different target, however, the Council suggests flexibility on the 50% figure.	
		the Council suggests flexibility on the 50% figure.	

CS6, Affordable Housing	N	Does not conform with NPPF in terms of evidence. NPPF Paras 50 and 54 are relevant. New JLP evidence suggests 30%	
CS7, Design	Y	Sets out broad design parameters. NPs may add local detail. DPD1 is relevant.	
CS8, Infrastructure provision	Y	NPs may add local detail.	
CS9, Landscape and historic environment	Y	In broad conformity with NPPF. NPs may add local detail. DPD2 and DPD5 are relevant.	
CS10, Nature conservation	Y	DPD5 is relevant.	
CS11, Climate change	Y	In broad conformity with NPPF. NPs may add local detail.	
CS12 Tourism	N	 NPPF does not advocate a sequential approach for tourism related development. Relevant NPPF sections: Building a strong, competitive economy Ensuring the vitality of town centres Supporting a prosperous rural economy 	
CS13, Rural diversification	N	Not in full conformity with NPPF. NPPF Para 28 takes precedence.	
Development Policies DPD			
DPD7, Transport, access and parking	Y		
DPD8, Open space, sport and recreation	Y		
DP11, Housing mix and tenure	Y		
Site Allocations DPD policies where appropriate			

3. West Devon Borough Council

Development Plan Strategic Policies December 2017

https://www.westdevon.gov.uk/article/3867/Local-Development-Framework

The extant Development Plan for West Devon Borough Council as at December 2017 comprises the following documents:

- 2011 Core Strategy
- Proposals Map
- Settlement Maps
- Saved policies from the 2005 Local Plan Review (as amended 2011)

The Council considers the following policies relevant as strategic policies with which Neighbourhood Plans should be in conformity where they are still up to date and in conformity with the National Planning Policy Framework (NPPF). Where policies are not in conformity with the NPPF, the NPPF will take precedence and the relevant NPPF paragraph or section is given. Evidence produced to support the emerging Joint Local Plan should be taken into account: this is highlighted where relevant.

Policies that the Council considers Neighbourhood Plans should be in conformity with are shaded green in the following table.

Strategic Policy	Conformity Required?	Notes
2011 Core Strategy		1
Strategic Policy 1 Sustainable Development	Yes	Sets out sustainable development principles and is in conformity with the NPPF
Strategic Policy 2 Decentralised Renewable and Low Carbon Energy to Supply New Developments	No	Whilst the aspirations of the policy are NPPF compliant, the delivery component of it is not – in that such requirements are likely to be considered so onerous now as to threaten viability and deliverability. NPPF Section 10 takes precedence, particularly paragraphs 97 and 98.
Strategic Policy 3 Renewable Energy	No	Not fully NPPF compliant: pre-dates the Written Ministerial Statement that requires onshore wind to come forward only on allocated sites in Local or Neighbourhood Plans. NPPF Section 10 and Written Statement (HCWS42) take precedence. <u>https://www.parliament.uk/documents/commons-vote- office/June%202015/18%20June/1-DCLG-Planning.pdf</u>

		More up-to-date evidence and guidance is available at https://www.plymouth.gov.uk/jointlocalplanevidencebase
Strategic Policy 4 Infrastructure Provision	Yes	In general conformity with NPPF. See also West Devon Infrastructure Delivery Plan 2015 https://www.plymouth.gov.uk/sites/default/files/WestDev onBoroughCouncilInfrastructureDeliveryPlan.pdf
Strategic Policy 5 Spatial Strategy	No	Partially in conformity with NPPF, but too inflexible on development in the countryside/outside village development boundaries. NPPF Presumption in Favour of Sustainable Development takes precedence, Paras 14-16.
Strategic Policy 6 Density of Housing Development	No	While the NPPF allows for density rates to be set locally, it emphasises local circumstances and appropriate design. NPPF Paras 47 and 59 take precedence.
Strategic Policy 7 Strategic Distribution of Housing	Yes	Broadly in conformity with NPPF, provided up-to-date evidence still supports these numbers. Evidence is available at https://www.plymouth.gov.uk/iointlocalplanevidencebase
Strategic Policy 8 Inclusive Communities	Yes except final paragraph (Lifetime Homes Standard)	Largely in conformity with NPPF. Lifetime Homes Standard no longer in use. Housing mix should be based on up-to- date evidence of local needs. For district need see Strategic Housing Market Assessment 2017 https://www.plymouth.gov.uk/sites/default/files/Strategic HousingMarketNeedsAssessmentPart2.pdf
Strategic Policy 9 Meeting Housing Needs	No	Does not conform with NPPF in terms of evidence. NPPF Paras 50 and 54 are relevant. New JLP evidence suggests 30% - see JLP Dev8 for detail. See <u>https://www.plymouth.gov.uk/sites/default/files/Strategic</u> <u>HousingMarketNeedsAssessmentPart2.pdf</u>
Strategic Policy 10 Supporting the Growth of the Economy	Yes	The objective of this policy is in conformity with the NPPF, though the NPPF gives more detail on an expected strategy for plans. NPPF Paras 18-22 are relevant. Up-to-date evidence is available at https://www.plymouth.gov.uk/iointlocalplanevidencebase
Strategic Policy 11 Rural Regeneration	Yes	In broad conformity with NPPF.
Strategic Policy 12 Retailing	Yes	In broad conformity with NPPF. See SPD 'Assessing the Impact of New Retail Development in West Devon' 2013 and evidence at https://www.plymouth.gov.uk/iointlocalplanevidencebase



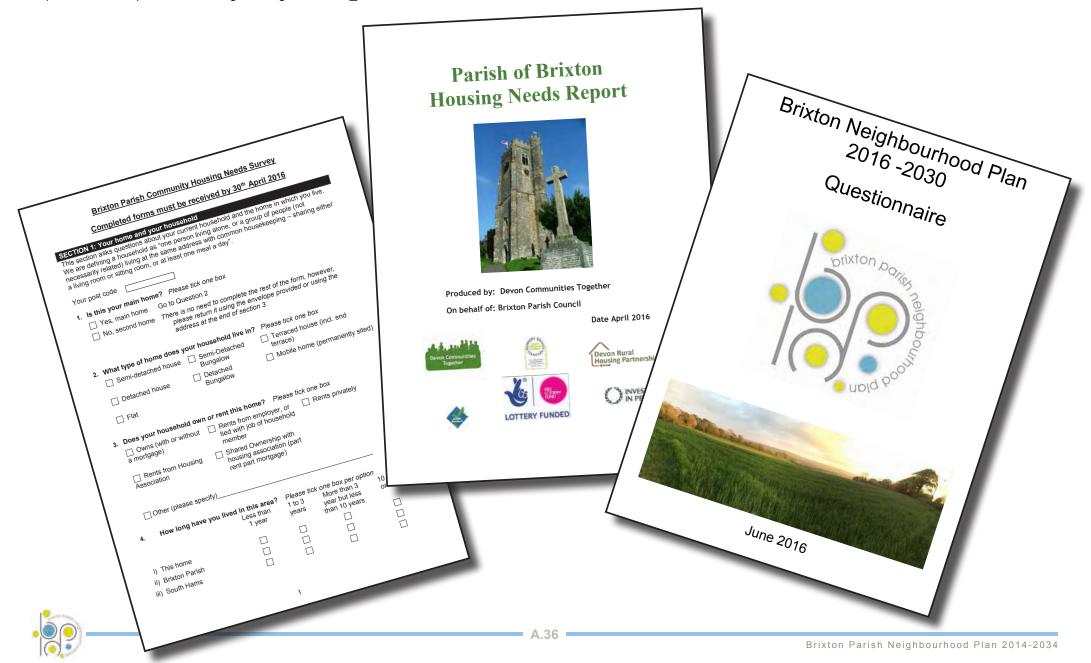
Strategic Policy 13 Community Services and Facilities	Yes	In broad conformity with NPPF. Up-to-date evidence available at <u>https://www.plymouth.gov.uk/jointlocalplanevidencebase</u>
Strategic Policy 14 Accessibility Planning	Yes	In broad conformity with NPPF. Up-to-date evidence available at <u>https://www.plymouth.gov.uk/iointlocalplanevidencebase</u>
Strategic Policy 15 Traffic Management	Yes	In broad conformity with NPPF. Up-to-date evidence available at https://www.plymouth.gov.uk/iointlocalplanevidencebase
Strategic Policy 16 Safer Communities	Yes	In conformity with NPPF.
Strategic Policy 17 Landscape Character	Yes	In broad conformity with NPPF. Up-to-date evidence available at https://www.plymouth.gov.uk/iointlocalplanevidencebase
Strategic Policy 18 The Heritage and Historical Character of West Devon	Yes	In broad conformity with NPPF. Up-to-date evidence available at https://www.plymouth.gov.uk/iointlocalplanevidencebase
Strategic Policy 19 Biodiversity	Yes	In broad conformity with NPPF. Up-to-date evidence available at <u>https://www.plymouth.gov.uk/iointlocalplanevidencebase</u>
Strategic Policy 20 Promoting High Quality Design	Yes	In broad conformity with NPPF, although NPPF also references distinctive and innovative design (para 63, 65) and community involvement. NPPF Paras 56-68 are relevant. Up-to-date evidence available at https://www.plymouth.gov.uk/jointlocalplanevidencebase
Strategic Policy 21 Flooding	Yes	NPPF paras 102-104 are relevant
Strategic Policy 22 Okehampton	No	Up-to-date evidence is available at https://www.plymouth.gov.uk/jointlocalplanevidencebase
Strategic Policy 23 Tavistock	No	Up-to-date evidence is available at https://www.plymouth.gov.uk/jointlocalplanevidencebase
Strategic Policy 24 Sustainable Rural Communities	No	Up-to-date evidence is available at https://www.plymouth.gov.uk/jointlocalplanevidencebase



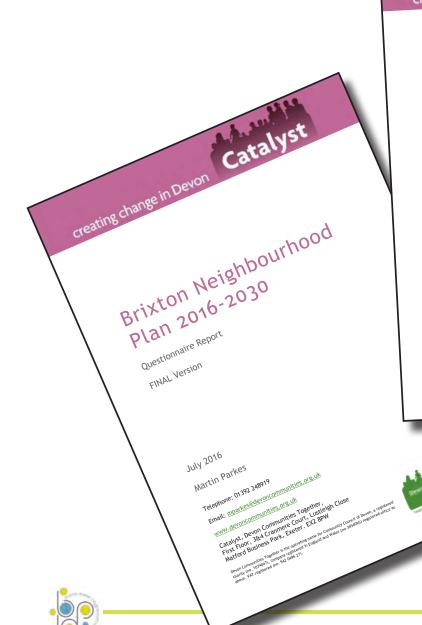
COMMUNITY CONSULTATION

These documents and other supporting evidence of community consultation can be viewed at:

http://www.brixtonparishcouncil.org.uk/Neighbourhood_Plan



COMMUNITY CONSULTATION



14.200 creating change in Devon Catalyst

Brixton Neighbourhood Plan 2016-2030

Community Day Report

September 2016

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Email: mparkes@devoncommunities.org.uk

Catalyst, Devon Communities Together, First Floor, 3&4 Cranmere Court, Lustleigh Close Matford Business Park, Exeter. EX2 8PW

1074047), company re

www.devoncommunities.org.uk



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Document	Authors	Date	Source	
COMMUNITY-BASED EVIDENCE				
A Parish Plan for Brixton 2012	Brixton Parish Council	2012	12 <u>http://www.brixtonparishcouncil.org.uk/ UserFiles/Files/Parish%20Plan/PP%20Pa</u> ish%20Plan%20v2012%20r.pdf	
Brixton Housing Needs Survey Report	Devon Communities Together (DCT)	April 2016	http://www.brixtonparishcouncil.org.uk/ UserFiles/Files/Neighbourhood%20Plan/ Brixton%20Housing%20Needs%20Report%20FINAL.pdf	
Comments on Affordable Housing	Various community members	April 2016	http://www.brixtonparishcouncil.org.uk/ UserFiles/Files/Neighbourhood%20Plan/ Q9.pdf	
Neighbourhood Plan Questionnaire	BPNP Team	June 2016	http://www.brixtonparishcouncil.org.uk/ UserFiles/Files/Neighbourhood%20Plan/ Brixton%20Neighbourhood%20Plan%202016-2030%20Questionnaire.pdf	
Brixton NP Questionnaire Report	Catalyst/DCT	July 2016	http://www.brixtonparishcouncil.org.uk/ UserFiles/Files/Neighbourhood%20Plan/ Brixton%20Neighbourhood%20Plan%20Community%20Survey%20Report%20June %202016.pdf	
Community Day Report 2016	Catalyst/DCT	Sept 2016	http://www.brixtonparishcouncil.org.uk/_UserFiles/Files/Neighbourhood%20Plan/ Community%20Day%20Report%20July%202016.pdf	
Community Day Report 2017	Catalyst/DCT	May 2017	http://www.brixtonparishcouncil.org.uk/ UserFiles/Files/Neighbourhood%20Plan/ 170506-community day report-final.pdf	
DISTRICT-BASED EVIDENCE				
Plymouth & SW Devon Joint Local Plan 2014-2034 and Evidence Base	Plymouth CC, West Devon and South Hams DCs	Aug 2017	https://plymswdevonplan.co.uk/policy https://www.plymouth.gov.uk/jointlocalplanevidencebase	
South Hams previous local dev framework	Core Strategy	2006	https://www.southhams.gov.uk/article/3868/Local-Development-Framework	
Sherford Plans	Bovis/Linden/Taylor Wimpey	Ongoing	http://sherford.org/	
S Devon AONB	S Devon AONB	2017	http://www.southdevonaonb.org.uk/uploads/files/mp2014/AONB Management Plan 2014 2019.pdf	
	AONB Planning Guidance	2017	http://www.southdevonaonb.org.uk/uploads/files/AONB_Planning_Guidance_vers ion_1.pdf	



COUNTY-BASED EVIDENCE			
Joint Strategic Needs Assessment	Devon County Council	2015	http://www.devonhealthandwellbeing.org.uk/wp- content/uploads/2015/06/JSNA_Devon_Overview_2015.pdf
Environment and Landscape Data	Devon County Council	Ongoing	https://new.devon.gov.uk/environment/environmental-maps
NATIONAL-LEVEL EVIDENCE			
Population and Census data	ONS	2011 & earlier	https://www.ons.gov.uk/census/2011census/2011censusdata
Priority Habitats	DEFRA MAGiC maps DEFRA		www.magic.defra.gov.uk http://jncc.defra.gov.uk/page-5706



The following list of projects has been developed from community consultation during the development of the Neighbourhood Plan. These actions do not form part of the Neighbourhood Plan but form a plan of action for implementation over the next few years:

1.0 SPORT AND RECREATION:

To prepare and publish a Sport and Recreation Plan to include but not restricted to the following:

- To secure land at Cofflete Mill (currently owned by SHDC) as a community amenity area.
- To make arrangements for public use of St Mary's School swimming pool.
- To improve existing and create new Footpaths and Cycle/Bridle ways, for example:
- To provide access from footpath no.9 via Monkey Lane* to provide public safe access for pedestrians, cycles and horse riders to the existing and proposed footpath/cycle/bridleway network at Sherford Country Park.

*(Note: Traffic Order required from DCC to restrict vehicular use of Monkey Lane to access only).

- To extend the range of footpath access along Cofflete Creek to Wembury Woods and to include public footpath access from the Creek to the existing PRoW from the lane at the end at Spriddlestone
- To extend the existing public footpath and cycle access from Yealmpton along the dismantled railway line to cylinder bridge to link with the existing public footpath.

(Note: Rights of way are an important recreational facility, which local authorities must protect and enhance. Local authorities should seek opportunities to provide better facilities for walkers, cyclists and horse-riders, for example by adding links to existing rights of way networks.)

- To extend the existing public footpath access from Fordbrook to Halwell and link to Horsham Fields.
- To provide safe designated pedestrian footpath access along Steer Point Road.
- To extend the public footpath/cycle way from Elburton to Yealmpton along the dismantled railway line. (Note: Rights of way are an important recreational facility, which local authorities must protect and enhance. Local authorities should seek opportunities to provide better facilities for walkers, cyclists and horse-riders, for example by adding links to existing rights of way networks.)
- To provide a new pedestrian footpath adjacent the A379 from the end of the existing public footpath by Hilltop Lane to Chittleburn (Rodgers Garage).
- To support the upgrade of the footpath/cycle path from Otter Nurseries to Elburton to join with the Sherford to Laira Bridge cycle route (and to provide access for recreational cycling to Saltram, the Plym Valley Trail etc.)
- To create 'circular' footpath access where possible to link up existing and new footpaths to provide safe and varied routes.



PARISH PROJECT ACTION PLANS

2.0 COMMUNITY FACILITIES:

To prepare and publish a Community Facilities Plan to include but not restricted to the following:

- To negotiate greater use of St Mary's church for community and public events.
- To encourage the community to support the village shop and Post Office and other local businesses in the Parish.

3.0 PARISH HERITAGE:

To prepare and publish a Parish Heritage Plan to include but not restricted to the following:

- To create an historic appraisal of Brixton village to define and designate a Conservation Area focused on the historical centre of Brixton village to conserve the importance and heritage of this long established settlement.
- To prepare an inventory for non-designated historic buildings and structures.
- To identify historic features falling into disrepair within the parish for maintenance, repair and conservation work eg. Estate stone walling.

4.0 PARISH ENVIRONMENT:

To support the provision of recycling facilities within the parish, expanding the existing Community Composting Scheme facility at Catson Green.

To identify opportunities for greening the route of the A379 along selected built up areas in Brixton village, by planting of trees and protection of roadside open spaces and verges, including sowing wild flowers.



Typical meadow flower planting to a verge in the South Hams





Village Green historic phone box

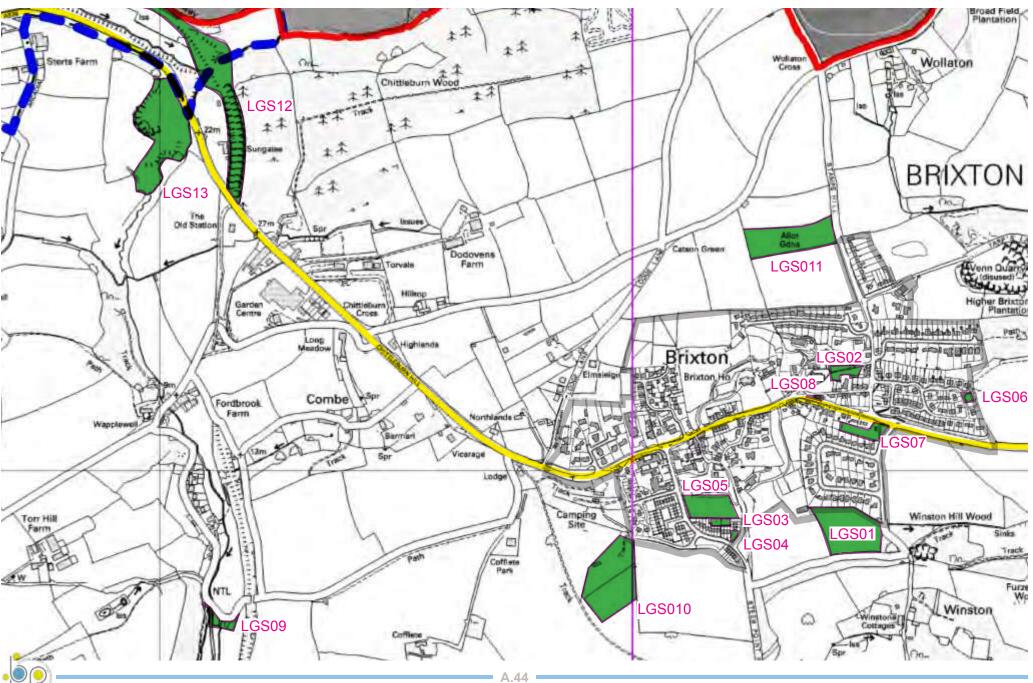


THEME	INDICATORS	HOW MEASURED
Environment	Enhanced Biodiversity	Records of species
	New Green spaces agreed	Parish Council records
	Opportunities for Community Renewable	WPD information on agreed
	Energy identified	connections. Energy generated.
Community Facilities	New community facilities proposed Funding for facilities obtained from any new developments, New parking places provided	Parish Council records
		Number of Parking Spaces
Sport and Recreation	New outdoor facilities for outdoor sport and recreation identified and provided.	Sport and Recreation strategy agreed with S Hams Funds obtained
	New cycle paths and footpaths provided	Number of new or improved paths
Transport	Safe, sustainable transport linkages to	Number of linkages
	neighbouring parishes and Plymouth,	Usage figures.
	particularly cycle paths, footpaths provided.	
Employment	New employment premises	Local planning and employment
	New local jobs	records
Development	Developers discuss development proposals with	Parish Council meeting minutes,
	PC at pre-planning stage	
	Neighbourhood Plan policies upheld.	Planning decisions



LOCAL GREEN SPACES

LGS Map 1



"Policy Env5. (a) Local Green Spaces will be protected and enhanced. Only development directly associated with and necessary to improve the green spaces will be permitted within them (Environment Policy Map Env Map 2 and Appendix 7 LGS Map 1)".

The public consultation process for identified Local Green Spaces is contained within the Statement of Consultation in Appendix 3 and the evidence to support Local Green Space allocation can be found within the Evidence Base in Appendix 4.

There are thirteen Local Green Spaces numbered LGS01-LGS13 which can be found in the proceeding pages with a photograph and a map of each location for identification.

Local Green Space Designations:

LGS01:	Land to the south of The Crescent
LGS02:	Feoffee Park
LGS03:	Brixstix Play Space
LGS04:	Land at Elliotts Hill and Steer Point Road
LGS05:	St Mary's School Playing Field
LGS06:	Woodland Drive Play Space
LGS07:	Land known locally as "The Donkey Field"
LGS08:	Village Green
LGS09:	Cofflete Creek Head
LGS10:	Playing field between Cofflete Park and CampSite
LGS11:	Allotments adjacent Stamps Hill
LGS12:	Former Railway Cutting at Chittleburn
LGS13:	Mature Orchard to west of A379 at Chittleburn

Information on each designation is detailed on the following pages.



Policy Context

The National Planning Policy Framework (NPPF) gives communities the opportunity to protect green areas through the new Local Green Space (LGS) designation. LGS confers a similar level of protection as Green Belt land.

Included in this section are the important woodlands identified in the Parish that contribute to the landscape character of the Parish and South Devon AONB. See MAP Env5.

Strategic Context National Planning Policy Framework (NPPF)

Para 76: Local communities through local and neighbourhood plans should be able to identify for special protection green areas of particular importance to them. By designating land as Local Green Space, local communities will be able to rule out new development other than in very special circumstances. Identifying land as Local Green Space should therefore be consistent with the local planning of sustainable development and complement investment in sufficient homes, jobs and other essential services. Local Green Spaces should only be designated when a plan is prepared or reviewed, and be capable of enduring beyond the end of the plan period.

Para 77: The Local Green Space designation will not be appropriate for most green areas or open space. The designation should only be used:

- CRITERIA 1: where the green space is in reasonably close proximity to the community it serves;
- CRITERIA 2: where the green area is demonstrably special to a local community and holds a particular local significance, for example because of its beauty, historic significance, recreational value (including as a playing field), tranquillity or richness of its wildlife; and
- CRITERIA 3: where the green area concerned is local in character and is not an extensive tract of land.

Para 78: Local policy for managing development within a Local Green Space should be consistent with policy for Green Belts.

Planning Practice Guidance

3.5. Further information on Local Green Space can be found within national guidance:

https://www.gov.uk/guidance/open-space-sports-and-recreation-facilities-public-rights-of-wayand-local-green-space



LGS01: Land to the South of The Crescent, Brixton

Criteria 1:

This land is a privately owned, greenfield site and is set entirely in the South Devon AONB. One side of this field borders the gardens of the houses on the lower level of The Crescent which is an estate at the eastern end of the village. It can be seen from most of the houses on the south side of the village as they are set on a hill leading down to this field and it can be seen over the roof tops. It marks the edge of village development boundary. It contributes to the green setting of the village and can be seen from the A379, from the village church and from the top of Red Lion Hill.

Criteria 2

The land is surrounded by mature trees and hedges on 3 sides and by a small watercourse on the 4th. The land slopes steeply from the SE corner.

This land is regularly grazed by livestock and managed by a local farmer. It is demonstrably special to the community for its richness in wildlife including, but not restricted to: bats; foxes; owls; buzzards; sparrow hawks; a myriad of diurnal and nocturnal wild birds; insects and deer and for its utter tranquility which contributes to the wellbeing of the community by giving respite from the busy and noisy A379 that runs through the centre of the village and from hectic daily life.

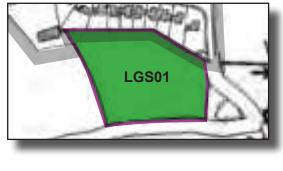
The land has no street lighting and has very dark skies and is excellent for star gazing. Yarda Lane to the south is used regularly by walkers and the view over this field is enjoyed as a valued open space where bird and wildlife spotting is much enjoyed. Although there is no public access to this field this does not diminish its value as people regularly walk around its boundaries and it can be viewed by many parishioners.

Criteria 3

This land provides an important natural transition between the village and open countryside and should be preserved for the setting it provides to the village. It is not an extensive tract of land. It is a small sized field directly adjacent to the residential area of the village. Its location, character and features make this field very valuable to the fabric of the village.



LGS01





LOCAL GREEN SPACES

APPENDIX 7

LGS02: Feoffee Park

Criteria 1

This land is privately owned and is held in trust for the benefit of Brixton Parish. It is situated behind the houses in Old Road on the North side of the A379 and is surrounded on 2 sides by the Churchyard which adds to its tranquility. It can be accessed through the Churchyard from the Village Green, by Red Lion Hill, and from Old Road.

Criteria 2

Formerly the school playground, it is a peaceful and tranquil area, shielded from the noise of the busy A379, for the use of the whole community. The Park is laid to grass and is characterised by a line of mature horse chestnut trees. The avenue of trees was originally planted as elms to produce firewood for the poor of the village over 100 years ago. Wild flowers attract pollinating insects adding to the biodiversity of the village. It is special to the local community as it is accessed from many parts of the village and by a Public Right of Way and links to St Mary's church yard.

It is used by young and old alike and is one of the few places where the generations come together.

Criteria 3

It is a narrow strip of land of approximately 2/3 acre, running east to west, it is fairly flat and is a safe, enclosed area being part of the Brixton Play Trail.

LGOS 3: Brixstix Play Space

Criteria 1

This land is owned and maintained by South Hams District Council. It is a fenced, gated, well equipped, play space immediately to the south of the Primary School playing field, and to the rear of the houses on Steer Point Road.

Criteria 2

This contained play space is well maintained, where children of all ages can play safely as part of the Brixton Play Trail. New equipment for the younger children has recently been installed.

It is used mostly by children who live to the South of the A379, as it can be accessed without crossing the A379.

Criteria 3

This is a small area laid to grass with some bark chippings. It has mature trees between it and the school playing field and is of great benefit to the local community.





LOCAL GREEN SPACES

APPENDIX 7

LGS04: Land at Elliotts Hill and Steer Point Road

Criteria 1

This privately owned verge (Housing Association) provides green space where Elliott's Hill joins Steer Point Road. The space is privately maintained. It is part of the Brixton Play Trail.

Criteria 2

This area is special to the local community as an active green space. It is laid to grass with young silver birch trees. It features a seat with 2 beautifully carved wooden owls, where people sit. A row of wooden stepping stones encourage children (and adults) to play.

Criteria 3

This modest corner provides informal play space, enhanced by the artistic carved seat and the planting of silver birch trees.

LGS05: St Mary's School Playing Field

Criteria 1

The school playing field at St Mary's Primary School is in the centre of the village and can be accessed by the schoolchildren and members of the public from 3 different entrances

Criteria 2

This space lies at the heart of village and provides a sports field/ open play space for school children. It is also used for Church and School events as well as a community recreational space out of school hours. Adjoining this green space is a dedicated area for recreation, fenced ball games court and play equipment.

The field is mostly flat and well maintained by the school. It is laid entirely to grass and is surrounded by hedgerows and trees on 2 sides including a small copse. The exercising of dogs in not allowed so it is a clean, safe play space.

Criteria 3

The playing field is an integral part of St Mary's School and as an accessible community space.



LGS04





APPENDIX 7

LGS06: Woodland Drive Play Space

Criteria 1

This is a privately owned (Housing Association) and maintained, fenced, well equipped play space at the eastern end of the village. It adjoins open fields and the public footpath network, including the footpath link to Yealmpton.

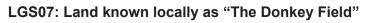
Criteria 2

This space is important to the immediate community as this area was provided as an integral part of the design of the public realm.

The site topography makes it more suitable for older children, although small ones can play at the bottom end of the park. It is laid to grass with some bark chippings and has the benefit of hedgerows and mature trees on 1 side.

Criteria 3

It is a small, sloping area that encourages the children to be active, improving the wellbeing of the local children and their families.



Criteria 1

This is a privately owned and maintained, fenced area at the eastern end of the village running partly alongside the A379 and Winstone Lane and behind the houses fronting the A379. The field is adjacent to one of the local bus stops.

Criteria 2

This green space provides a residual buffer between the A379 and The Crescent and contributes to the green setting of the village. This land has been associated with the grazing of donkeys for over 30 years. The community holds great affection for these donkeys as they are an integral part of the character on the approach to the village.

Criteria 3

This narrow strip of land is all that remains of the field that was developed to build The Crescent, over 40 years ago.









LOCAL GREEN SPACES

APPENDIX 7

LGS08: Village Green

Criteria 1

This small piece of land is a publicly owned and maintained, in the centre of the village, between the A379 and St Mary's Church. It is one of the few green spaces bordering the road providing a buffer between the main road and the entrance to the church.

Criteria 2

The Green is special to the community for its historic value, being the remains of the original, much larger village green. It laid to grass and is planted with seasonal flowers throughout the year. In December it is used to display the Christmas Tree. The Green is surrounded by historic icons, the church, Victorian lamp post, mounting block and red phone box. Despite its size it contributes significantly to the character of the village and the villagers are fiercely protective of it.

Criteria 3

The Green, although very small, is an important historic feature of the village and adds to the traditional character of the area comprising the church and Post Office.



LGS08



LGS09: Cofflete Creek Head

Criteria 1

This small parcel of land is adjacent to the ancient bridge at the head of Cofflete Creek, and land formerly the site of Cofflete Mill (demolished). It is accessed by a narrow road from Brixton Torr and from Mill Lane.

Criteria 2

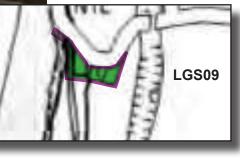
This area is popular for its tranquillity, where the exceptional natural beauty of the head of Cofflete Creek can be appreciated and enjoyed. It is abundant with river bank wild life and many species of birds such as egrets, heron, and kingfishers.

This area also provides limited access to the creek and to the River Yealm for recreational water users.

Criteria 3

Located in the South Devon AONB, this space is highly valued for its beauty, abundant wildlife and connection to the water.







LGS10: Playing Field between Cofflete Park and Camp Site

Criteria 1

This playing field (football) is in private ownership leased for local league football games. It lies within the South Devon AONB and is accessed from the south west end of the village.

Criteria 2

This field is part of the wider context of Cofflete Park - historic parkland with includes the former driveway to Cofflete House. The drive was remodelled to include an avenue of Horse Chestnut trees to form a carriage drive to Grade 1 Listed Kitley House, Yealmpton. The playing field is an open and tranquil space set against the backdrop of the mature horse chestnut avenue. This green space lies within a Priority Habitat area (Woodpasture and Parkland) and is much appreciated by local people and footballers alike.

Criteria 3

The playing field is part of the unique character of the remaining historic parkland with beautiful views over the South Devon AONB.

There is detailed planning permission for the erection of a new scout hut on the edge of the playing field to complement the sports facility.





LGS11: Allotments adjacent to Stamps Hill

Criteria 1

These well established, privately owned, allotments are located north of the village, adjacent to Stamps Hill. They have served the local community for well over 100 years and are maintained by the tenants who tend them. The land is surrounded by mature hedging bordering farmland.

Criteria 2

There are 29 allotments used by local residents to grow a variety of fruit and vegetables. The allotments are very popular, well maintained by the users and are in constant use being the only allotments in the Parish. They provide recreational value and well being for the community, as well as encouraging self sufficiency in home grown produce. They provide inter-generational benefit in the sharing of knowledge and sense of achievement.

Criteria 3

The limited size of the field restricts the number of plots available, unchanged for generations.





LGS12: Former Railway Cutting at Chittleburn

Criteria 1

The retention and continued maintenance of the cycle way, originally provided by Sustrans and maintained by Plymouth City Council, will ensure this green corridor is retained as well as providing a recreational and sustainable transport link from Chittleburn to Elburton.

Criteria 2

Capitalising on the re-use of the historic railway cutting, this linear space is characterised by woodland trees either side of the cycle path providing a tranquil and attractive pedestrian and cycle link from Elburton to Otter Garden Centre. The cutting also provides an essential green corridor and rich wildlife habitat.

Criteria 3

The public use of this previous local railway link between Plymouth and Yealmpton retains this historical asset and the LGS designation safeguards the rural character of this tree lined route and adjacent landscape.









LGS13: Mature Orchard to west of A379 at Chittleburn

Criteria 1

The retention as a grazed orchard will emphasis the green corridor link between rural Chittleburn and urban Elburton. It is within the designated area of Plymouth urban fringe as strategic landscape.

Criteria 2

This area of green space is a mature, attractive orchard particularly appreciated in spring/early summer, and is enhanced by the grazing of sheep. It is a natural haven for wildlife.

Its rural beauty is enhanced by the unexpected proximity of this unspoilt piece of green space immediately arriving in the Parish from to the built environment of Elburton.

Criteria 3

The importance of mature orchards (many of which are in decline) for their historical significance, enchantment and opportunities for pollinators should be recognised for protection. This small and mature orchard should therefore be protected.



LGS13

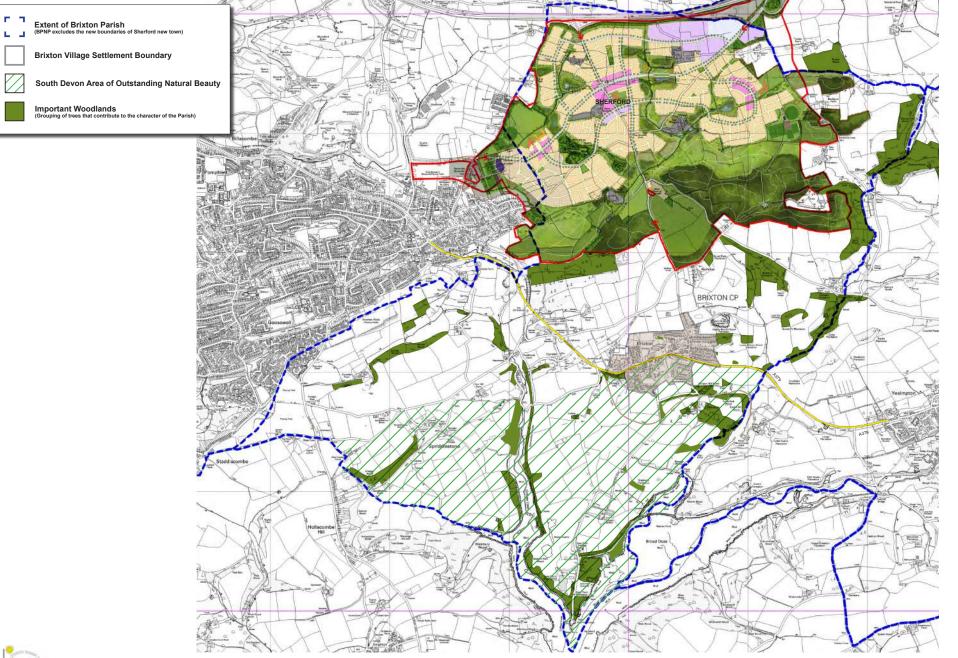




LGS13

IMPORTANT WOODLANDS IN THE PARISH

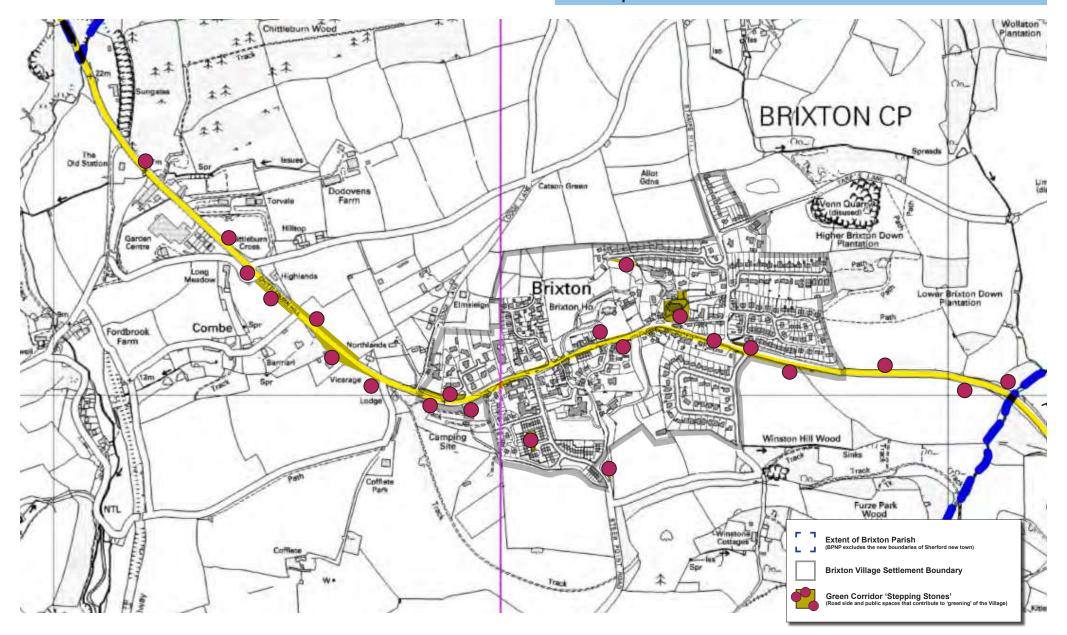
Env Map 6





GREEN CORRIDOR BIODIVERSITY STEPPING STONES

Env Map 7





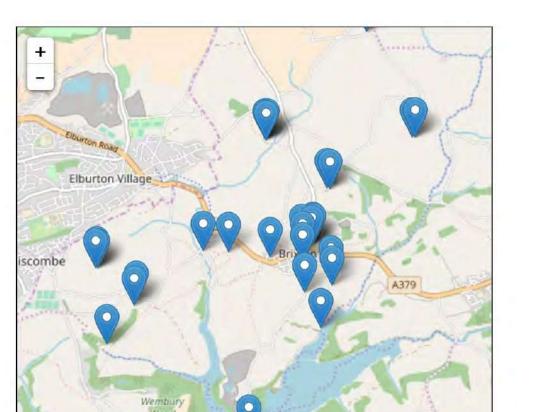
1. II Aylescombe Cottage

Brixton, South Hams, Devon, PL8

- 2. II Barn and Shippen Approximately 50 Metres South South East of Spriddlestone Barton Farmhouse Brixton, South Hams, Devon, PL9
- 3. II Barn Approximately 25 Metres West South West of West Sherford Farmhouse

Brixton, South Hams, Devon, PL8

- 4. II Bridge Approximately 130 Metres North of Winson Court Brixton, South Hams, Devon, PL8
- 5. II Bridge over Disused Drive to Kitley House Brixton, South Hams, Devon, PL8
- 6. II Brixton House Brixton, South Hams, Devon, PL8
- 7. II Brixton Lodge Brixton, South Hams, Devon, PL8
- 8. II Brixton War Memorial Brixton, South Hams, Devon, PL8
- 9. I Church of St Mary Brixton, South Hams, Devon, PL8
- 10. II Combe Farmhouse Brixton, South Hams, Devon, PL9
- 11. II Elbridge House Brixton, South Hams, Devon, PL8
- 12. II Fordbrook Farmhouse Including Outbuilding Adjoining North East Brixton, South Hams, Devon, PL8







Leaflet | © OpenStreetMap contributors

13. I Higher Hareston

Brixton, South Hams, Devon, PL8

14. II Mud Bank Cottage

Brixton, South Hams, Devon, PL8

- 15. II Outbuilding Approximately 40 Metres East of Spriddlestone Barton Farmhouse Brixton, South Hams, Devon, PL9
- 16. II Priests' Cottages Brixton, South Hams, Devon, PL8
- 17. II Shippen and Barn Range Approximately 15 Metres South East of Wollaton Farm House Brixton, South Hams, Devon, PL8
- 18. II Shippen and Barn Range Approximately 40 Metres East of Higher Hareston Brixton, South Hams, Devon, PL8
- 19. II Shippen Approximately 15 Metres North North West of Combe Farmhouse Brixton, South Hams, Devon, PL9
- 20. II Shippen Approximately 30 Metres South West of West Sherford Farmhouse

Brixton, South Hams, Devon, PL8

- 21. II Spriddlestone House Brixton, South Hams, Devon, PL9
- 22. II Stables Approximately 15 Metres West of West Sherford Farmhouse

Brixton, South Hams, Devon, PL8

23. II Steer Point Lodge Brixton, South Hams, Devon, PL8 24. II The Great Barn, Coombe Farm Brixton, South Hams, Devon, PL9 25. II The Wicket Brixton, South Hams, Devon, PL8 26. II West Sherford Farm House Including Outbuilding Adjoining on North East Brixton, South Hams, Devon, PL8 27. II Winson Court Including Adjoining Stables to South West Estates Nos 119 and 120 Brixton, South Hams, Devon, PL8 28. II Wiverton House Brixton, South Hams, Devon, PL7 29. II Wollaton Farm House Brixton, South Hams, Devon, PL8



Further Reference: www.historicengland.org.uk/listing/the-list



Source: www.britishlistedbuildings.co.uk/england/brixton-south-hams-devon





NATIONAL AND LOCAL PLANNING POLICY

The Government's Planning Practice Guidance (PPG) states that:

"Neighbourhood planning gives communities direct power to develop a shared vision for their neighbourhood and shape the development and growth of their local area. They are able to choose where they want new homes, shops and offices to be built, have their say on what those new buildings should look like and what infrastructure should be provided, and grant planning permission for the new buildings they want to see go ahead. Neighbourhood planning provides a powerful set of tools for local people to ensure that they get the right types of development for their community where the ambition of the neighbourhood is aligned with the strategic needs and priorities of the wider local area."





NOTE: The majority of planning policy evidence has been referenced from the NPPF 2019, the adopted Plymouth and South West Devon Joint Local Plan (JLP) and Planning for the South Devon AONB - Planning Guidance Version 1.



FINAL DOCUMENT August 2019 Plan Modification December 2022

This document and all supporting information is available at:

http://www.brixtonparishcouncil.org.uk/Neighbourhood_Plan_2016_4508.aspx



Brixton Parish Neighbourhood Plan has been produced on behalf of Brixton Parish Council,

clerk@brixtonparishcouncil.org.uk

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